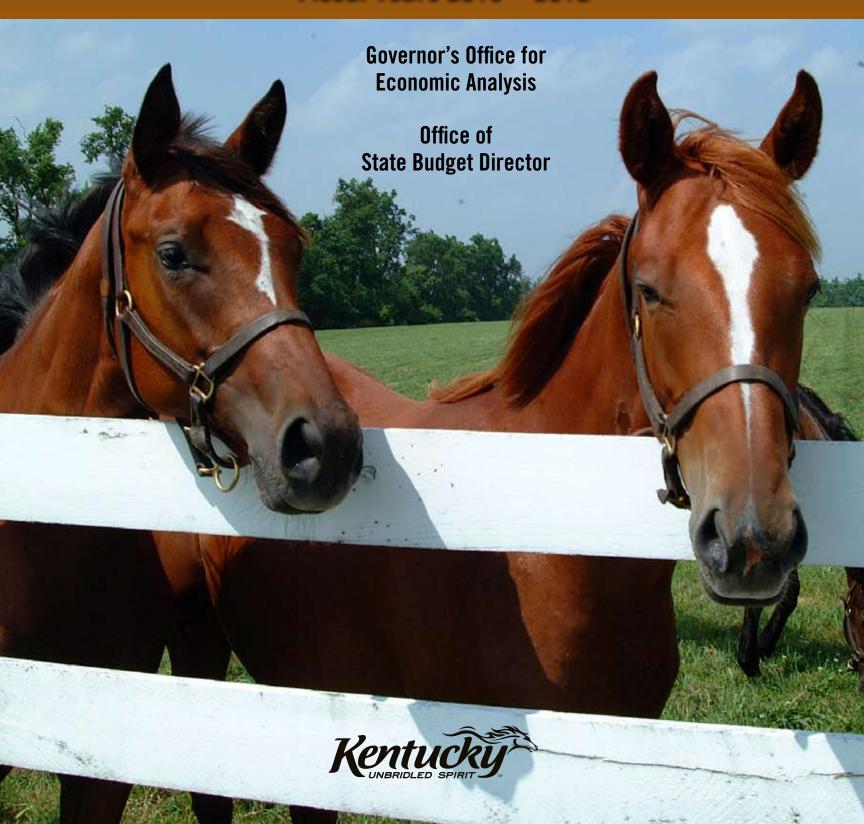
COMMONWEALTH OF KENTUCKY

# TAX EXPENDITURE ANALYSIS

**Fiscal Years 2010 • 2012** 





#### Office of State Budget Director 284 Capitol Annex, 702 Capitol Avenue Frankfort, Kentucky 40601

Steven L. Beshear Governor (502) 564-7300 FAX: (502) 564-6684 Internet: osbd.ky.gov

Mary E. Lassiter State Budget Director

Governor's Office for Policy and Management Governor's Office for Economic Analysis Governor's Office for Policy Research

October 15, 2009

The Honorable Steven L. Beshear Governor Commonwealth of Kentucky State Capitol Frankfort, KY 40601

Dear Governor Beshear:

State and federal governments have a responsibility to be accountable to the public for the use of each and every tax dollar. As such, the Office of State Budget Director prepares a biennial tax expenditure report to be delivered to the heads of all three branches of state government pursuant to a directive in the enacted budget. This report has been prepared in odd-numbered years prior to biennial budget sessions since 1995. Enclosed is a detailed report of the tax expenditure items resulting from the current Kentucky Revised Statutes. This report includes tax expenditures for the General Fund and the Road Fund for the current and next two fiscal years (FY10 through FY12). For purposes of this report, the term tax expenditure means: "an exemption, exclusion, or deduction from the base of a tax, a credit against the tax, a deferral of a tax, or a preferential tax rate".

Since the last edition of the *Tax Expenditure Analysis*, my staff has worked with the Department of Revenue to evaluate and update each tax expenditure reported in this volume. They have also added several new items in recognition of new legislation that has been enacted since the prior report.

As the Commonwealth moves forward with developing an operating budget for the upcoming biennium, we hope that this report will prove itself of value to you and other policy makers. The Office of State Budget Director will continue to monitor the tax expenditures identified herein and report on their impacts during the coming biennium. If you have any questions or comments about the report, please direct them to my attention.

Sincerely,

Mary E. L'assiter State Budget Director



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# **Executive Summary**

The purpose of a Tax Expenditure Analysis is to quantify and catalog specific tax reductions that have been granted in statute. An item is determined to be a tax expenditure if the tax revenue associated with that item is reduced because of a specific statute.

Direct budgetary expenditures, or appropriations, are made by distributing funds actually collected by the Commonwealth. Tax expenditures are made by granting preferential tax treatment that allows the targeted recipient to retain dollars that would otherwise be paid in taxes to the Commonwealth.

Direct expenditures are evaluated during each budget cycle, and are approved, adjusted, or rejected during the budget process. State tax expenditures, however, are evaluated and approved only when a statutory preference is originally enacted unless a sunset provision is enacted. There is no process to systematically review or periodically re-evaluate tax expenditures, once they are passed and placed in statute they set rolled into the base of collecting except by this Tax Expenditure Analysis. At the federal level, the sunsetting of tax expenditures forces Congress to re-examine the efficacy of the program before renewal.

Tax expenditures achieve their intended policy goal through a different channel than budget expenditures. Rather than a direct appropriation, tax expenditures are direct tax subsidies in the form of a reduced tax liability. For example, a sales tax exemption almost always results in some product being sold without the sales tax or transaction tax being assessed and collected. The lack of this collection results in a lower net cost to the purchaser and lower revenues to the Commonwealth. An individual income tax exemption will usually result in lower amounts of tax withheld from employees (or a refund) and a correspondingly lower remittance to the Commonwealth. Corporate tax expenditures usually result in lower direct payments from businesses. Tax expenditures cover these and many more taxes. Whatever the expenditure may be and whatever the tax type involved, tax revenues are directly decreased because of these statutory exemptions.

This report itemizes tax expenditures using multiple displays and assists in a biennial review of the expenditures. The report briefly explains each tax containing tax expenditures and quantifies the amount of potential tax revenue that is foregone because of the statutory implementation of these expenditures.

The following list outlines each major tax type containing tax expenditures, with a brief description of the tax and an estimate of the amount of potential tax revenue not collected because of the tax expenditures related to that tax.

#### **Summary of Tax Expenditures for the Major Taxes**

- ❖ Alcoholic Beverage Wholesale Taxes Various taxes are assessed on all types of alcoholic beverages. First assessed in 1936, rates vary significantly based on the type of beverage and the percent of alcohol the beverage contains. The tax is paid by the wholesaler or distributor of the product. For FY09, alcoholic beverage taxes generated \$111.6 million in Kentucky. Tax expenditures within these tax types are estimated at \$865,000 for FY2010.
- ❖ Bank Franchise Tax Assessed on financial institutions engaging in business in Kentucky, this tax was enacted during the 1996 Regular Session of the General Assembly. For FY09, this tax generated \$73.3 million. While there are two tax credits available to financial institutions, to date, no credits have been taken, although we expect the expansion of the historical preservation tax credits to lead to small tax expenditures in bank franchise taxes in the upcoming biennium.
- ❖ Coal Severance and Processing Tax Assessed on the severance (removal) and processing of coal, this tax was first utilized in 1972. The tax is assessed at the rate of 4.5 percent of the gross value of the coal, with a minimum of fifty cents per ton. The tax is assessed against the entity severing or processing the coal. For FY09, this tax generated \$292.6 million. Tax expenditures for this tax type are estimated at \$23.6 million for FY2010.
- ❖ Corporation Income Tax Income tax was first assessed in 1936 against the net income attributable to Kentucky. Current rates of tax range from 4 percent to 6 percent of net income for tax years beginning on or after January 1, 2007. For FY09, the corporation income tax generated \$268.0 million. Tax expenditures for this tax are estimated at \$334.9 million for FY2010.
- ❖ Gasoline Tax First levied in 1920, this tax is assessed on gallons of gasoline sold in Kentucky. The floor of the variable gasoline rate is 17.1 cents per gallon; if the wholesale price rises above \$1.342, the variable tax

rate will rise. For FY09, this tax generated \$445.9 million. Tax expenditures for this tax are estimated at \$14.0 million for FY2010.

- ❖ Individual Income Tax First imposed in 1936, this tax has become the most productive revenue source in Kentucky. Beginning in 2005, a restructuring of the graduated rates occurred to apply a rate of 5.8 percent to net income over \$8,000 but less than \$75,000; the top 6 percent rate applies to net income over \$75,000. Additionally, pass-through entities were taxed at the entity level for 2005 and 2006, further reducing individual income tax receipts. For 2007 and the following years, this aspect was reversed and Kentucky once again conforms to the Federal pass-through treatment. For FY09, this tax generated \$3.3 billion. Tax expenditures for this tax are estimated at \$2.8 billion for FY2010.
- ❖ Inheritance and Estate Tax First adopted in 1906, this tax is assessed against the value transferred from the estates of deceased Kentuckians. The tax rate and the amount subject to tax are based on the "class" of the beneficiary. For FY09, the inheritance tax generated \$41.2 million, but the estate tax has been all but eliminated due to a federal law that disallowed the deduction for state estate taxes paid. Tax expenditures for this tax are estimated at \$64.0 million for FY2010.
- ❖ Insurance Premiums Taxes First adopted in 1942, this tax is assessed on the receipts of premiums collected by insurance companies in the Commonwealth. The rate of taxation varies according to type of insurer, with different rates for life insurers, insurers other than life, and captive insurers (licensed insurers owned by a business entity and offering insurance only to their owners). Tax expenditures for these taxes are estimated to total \$1.6 million in FY2010.
- ❖ Limited Liability Entity Tax Enacted during the 2006 Extraordinary Session of the General Assembly, this tax applies to all entities which provide limited liability to their owners and is assessed for the privilege of doing business in Kentucky. This new tax applies to taxable periods beginning on or after January 1, 2007, therefore, limited receipts were realized during FY09 at \$121.7 million. Tax expenditures for this are estimated to total \$202.3 million in FY2010.

- ❖ Liquefied Petroleum Gas Tax Implemented in 1960 as a "companion" to the gasoline tax, this tax is assessed on gallons sold. The floor of the variable tax rate is 17.1 cents per gallon; if the wholesale price rises above \$1.342, the variable tax rate will also rise. For FY09, this tax generated \$156,400; tax expenditures for this tax are estimate at \$2,050 for FY2010.
- ❖ Motor Vehicle Usage Tax First assessed in 1936, the current tax rate is 6 percent of the retail price of motor vehicles. Many people think of this tax as a "sales" tax since the rates are identical, but the usage tax is assessed for the privilege of using a motor vehicle upon the public highways of the Commonwealth. As such, the proceeds are deposited in the Road Fund. For FY09, this tax generated \$336.3 million; tax expenditures are estimated at \$74.4 million for FY2010.
- ❖ Natural Resources Severance and Processing Tax First assessed in 1980, taxes are levied against the gross value of all minerals severed or processed in Kentucky, excluding coal and oil. For FY09, these taxes generated \$55.0 million; tax expenditures are estimated at \$7.7 million for FY2010.
- ❖ Property Taxes Kentucky has levied a property tax since becoming a Commonwealth on June 1, 1792. Property is assessed at its fair market value; rates vary depending upon the type of property. For FY09, property taxes generated \$513.1 million; tax expenditures are estimated at \$695.2 million for FY2010.
- ❖ Sales and Use Tax The sales and use tax was first levied in its current form in 1960. The tax is collected on retail sales within the state, at a rate of 6 percent of the sales price. For FY09, this tax generated \$3.4 billion; tax expenditures are estimated at \$2.4 billion for FY2010.
- ❖ Special Fuels Tax This tax includes fuels other than gasoline that are used in motor vehicles. The floor of the special fuels variable rate is 14.1 cents per gallon; if the wholesale price rises above \$1.342, the variable tax rate will also rise. For FY09, this tax generated \$139.8 million; tax expenditures for this tax are estimated at \$71.9 million for FY2010.

- ❖ *Tobacco Taxes* The cigarette tax is a tax on each pack of cigarettes and was first assessed in 1936. The per-pack rate currently totals sixty cents and is composed of the original excise tax of three cents, a surtax of fifty six cents and a cancer research surtax of one cent. The other tobacco products tax includes taxes on loose tobacco, cigars, dry snuff, and other miscellaneous tobacco products. The unit value tax differs depending on the product. Kentucky also imposed a tax on moist snuff at the rate of nineteen cents per tin. All tobacco taxes are paid by the wholesaler. For FY09, tobacco taxes generated \$214.6 million. The tax expenditures associated with these taxes are estimated t\$1.3 million for FY2010.
- ❖ Earmarked Funds These items are included for informational purposes only. They have a negative impact on the General Fund, but are technically not a tax expenditure since the tax is still collected from the taxpayer. Identified earmarked funds that are not deposited into the General Fund are estimated at \$51.0 million for FY2010.

What are tax

ax expenditures are provisions such as special **L** exemptions, exclusions, deductions, credits, deferrals, and expenditures? preferential rates in tax law that result in a loss of tax revenue. House Bill 406 enacted by the 2008 General Assembly defines the term "tax expenditure" to mean an exemption, exclusion or deduction from the base of a tax, a credit against the tax, a deferral of a tax, or a preferential tax rate.

> Tax expenditures differ from normal budget expenditures in that normal budget expenditures are explicitly appropriated on an annual or biennial basis as part of the budgetary process. Tax expenditures are approved by the legislature and then become a permanent part of a state's tax laws until modified by future sessions of the General Assembly. As a result, tax expenditures have a tendency to become an increasingly larger part of state government expenditures without explicit approval by succeeding legislatures. That is, once a tax expenditure has been adopted, future balance sheets of legislative sessions do not explicity account for these revenue losses.

> Not all deductions and exemptions allowed under the laws are classified as tax expenditures. Tax expenditures are best described as deviations from the "normal" or "appropriate" tax structure. For example, a business income tax is normally levied on net income, after reducing for the customary expenses incurred to produce that income. Consequently, most business expenses are not tax expenditures. However, actual income that is exempted because of special circumstances, such as retirement income, would be considered a tax expenditure since individual income in general, is subject to taxation. Similarly, sales tax is usually levied on retail sales of tangible property. Therefore the failure to tax sales for resale, wholesale sales, or sales of certain services does not create a tax expenditure because these classes of transactions are incongruous with the philosophical underpinnings of a retail sales tax.

The importance of tracking tax expenditures

Tax expenditures are increasingly used to encourage certain kinds of behavior or to provide financial aid to taxpayers in certain circumstances. Major objectives include economic development,

equity, fiscal responsibility, and tax reform. The unintended side effect is an increase in the complexity of the tax laws. Individual taxpayers as well as tax experts have found it difficult to keep informed of these many changes. In many cases, these decisions lead to less similarity between state and federal laws and ultimately to even more complexity. When such provisions are enacted, the resulting tax loss reduces the revenue available to fund other programs, unless tax rates are raised or new taxes are enacted to compensate for the loss.

Unlike direct appropriations, which must be continuously reviewed and approved by the General Assembly to remain in effect, state tax expenditures are usually not included in this review process. As a result, programs funded through tax expenditures receive priority funding over all other programs. In all probability, many "tax expenditure" programs would not receive the same priority if they had to compete on equal footing during the biennial appropriation process.

A tax expenditure analysis can be used to evaluate the cost to state government of the many programs funded through tax expenditures. This analysis identifies, quantifies where possible, and explains many of the Kentucky tax expenditures. When possible, estimates of the costs of the tax expenditures were developed from information contained on taxpayers' Kentucky tax returns, the most reliable source for data. In many cases, however, other necessary information is neither reflected on tax returns nor is the data explicity captured. For these tax expenditures, alternative sources were used, including Bureau of the Census statistics, federal tax expenditure estimates, Bureau of Labor Statistics data, information from federal tax returns, and other studies.

Caveats and interpretations

Whenever possible, an estimate of the expected value or cost of the tax expenditure is included in this report. However, there are some tax expenditures that cannot be reliably quantified, whether from conflicting data or lack of data. When this situation occurs, the value of the expenditure is reported as:

- "Minimal" if its value is expected to be below \$1 million; or
- "Substantial" if its value is expected to be above \$1 million.

The value of this analysis is not so much for potential revenue estimating purposes, but to give a description of Kentucky's tax expenditures and their estimated impact in terms of lost General Fund and Road Fund revenue for a specific time period. The estimates for each tax expenditure contained in this analysis were made independently, with the assumption that all other provisions of the tax laws remained unchanged and that taxpayer behavior remained constant. This was done because the analysis attempts to measure the costs of the expenditures as they exist and not what would happen if one or more were repealed. This analysis should not be viewed as an estimate of the impact of repealing one or more tax expenditures since the estimated cost of the expenditure(s) may not necessarily equal the increased revenue resulting from repeal. Similarly, the costs of two or more expenditures cannot be added together to produce the impact of simultaneous repeal, because each was computed without regard to the others. Due to graduated rates or other factors, the combined impact may be more or less than the sum of the individual tax expenditure amounts.

A number of states regularly compile tax expenditure reports and many have just started issuing the report in recent years. The information provided by such studies could assist policymakers in devising a more equitable tax structure.

## How to Read This Report

This report catalogs or aggregates the various tax expenditures by tax type, to provide a more concise listing for quicker reference and comparison. Also included is a catalog of tax expeditures organized by programmatic area, to allow the reader to observe how various social goals are advanced through tax expenditures.

This report also contains the traditional method of identifying each expenditure by statutes, with an estimate of the impact of that particular item, whether deduction, credit, exemption, rate reduction or other means utilized to alter or reduce a taxpayer's liability. Each identified tax type includes the following sections:

- Background a brief history of the tax;
- *Current rate structure* how the tax is assessed and in what amount;
- ◆ Tax base who owes the tax, who is assessed, or who collects the tax; and,
- *Tax due* how, when, and where the tax is paid.

The summary tables are provided within the report as a reference to quickly find amounts associated with a particular expenditure. In addition to reflecting tax expenditures by tax type, the summary tables also depict the expenditures by purpose or use of the tax expenditures.

This report continues to quantify the exemption of certain services from sales tax even though these exemptions/exclusions are not considered a tax expenditure. A list of specific services and the estimated costs can be found on pages 143-145 of this report.

Some taxes are allocated to a particular fund or purpose. These items are not listed as tax expenditures. Rather, these allocations are listed under the heading "Earmarked Funds" and can be found on pages 155-159.

The Office of State Budget Director welcomes your comments and any questions you may have about this report. We wish to extend our deepest appreciation to Tom Miller, Commissioner for the Department of Revenue, and to the many members of his staff who participated in the data collection process of this project. Without their assistance, this publication would not have been possible:

#### List of contributors:

Bill Breeze	Tom Crawford	Ainsley Snyder
Richard Dobson	Keith Woodside	Albert Becker
Mike Grammer	Melissa Klink	Ricky Haven
Michael Baker	Jim Oliver	Julie Roney
David Gordon	Kellie Lang	

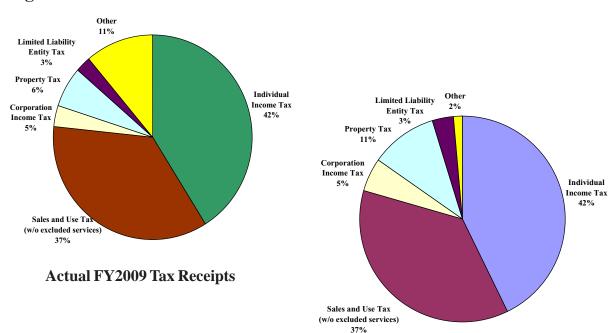
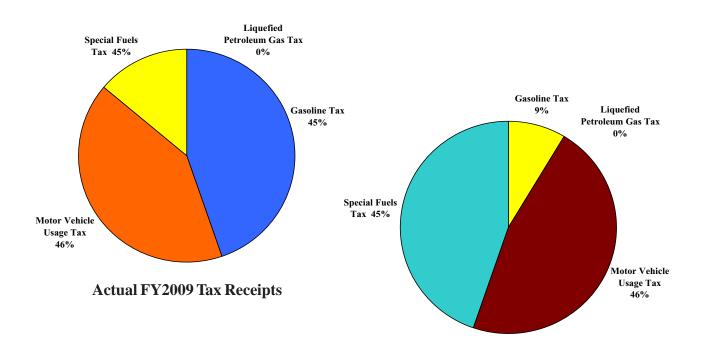


Figure 1. General Fund Overview





**Estimated FY2010 Tax Expenditures** 

# Summary Tables of Tax Expenditures

This chapter of the Tax Expenditure Analysis contains a condensed presentation of the Tax Expenditure items in table format. The first table is a recap of the tax expenditures by major tax type. It lists each statutory exemption, deduction, credit rate adjustment, or other tax reduction by major tax type.

The second table is a recap of the expenditures categorized by the primary purpose or use of the expenditure even though many of the expenditures could be placed in multiple categories.

It is important to point out that each tax expenditure stands on its own, and that receipts from multiple expenditures repealed at the same time would not necessarily equal the sum of the amounts listed in this report. Many of the expenditures overlap, and accordingly the totals listed under each category of tax type or program/recipient benefited are not necessarily reflective of the total tax benefit afforded that tax type or group. For example, the sales tax refund for energy efficient projects, recently enacted by the General Assembly, could apply to machinery purchased for new and expanded industry, which is already exempt from sales tax. To add the estimated amounts of those two categories together would overstate the expected value if the exemptions were repealed simultaneously. The table makes no attempt to adjust for this.

Because of the interaction of tax expenditures, it is difficult to project future values for many of the expenditures listed in this report. Accordingly, these estimates may be an inadequate basis for future projections.

# Tax Expenditures by Tax Type (\$ millions)

	FY10	FY11	FY12
Total Alcoholic Beverage Taxes Expenditures	0.865	0.891	0.917
Allowance for Collecting and Reporting	0.825	0.850	0.875
Reduced Rate for "Low Volume" Spirits	0.040	0.041	0.042
Tatal Danis Francisco Tar Francisco	0.400	0.000	0.000
Total Bank Franchise Tax Expenditures	0.100	0.200	0.200
Kentucky Historic Preservation Credit	0.100	0.200	0.200
Kentucky Investment Fund Credit	0.000	0.000	0.000
Total Coal Severance and Processing Tax Expenditures	23.600	23.700	24.300
Coal Used to Burn Solid Waste	0.000	0.000	0.000
Thin Seam Tax Credit	2.300	2.300	2.400
Transportation Expense	21.300	21.400	21.900
Coal Purchased for Alternative Energy or Gasification Facility	0.000	0.000	0.000
Total Corporation Income and License Taxes Expenditures	334.913	386.285	411.812
Coal Royalties	minimal	minimal	minimal
Credit Unions	5.000	5.300	5.600
Dividend Income	203.300	212.500	218.600
Homeowner's Associations	0.048	0.050	0.052
Real Estate Investment Trust	substantial	substantial	substantial
Charitable Contributions	5.400	5.600	5.800
Excess of Percentage over Cost Depletion	3.000	2.900	2.800
Leasehold Interest of Property Contributed as Living Quarters for Homeless	0.000	0.000	0.000
Net Operating Loss Deduction	34.000	35.500	36.500
Deductibility of Patronage Dividends	11.900	12.400	12.800
Biodiesel and Renewable Diesel Tax Credit	10.000	10.000	10.000
Clean Coal Incentive Credit	0.000	0.000	0.000
Coal Conversion Credit	0.000	0.000	0.000
Coal Incentive Tax Credit	0.000	0.000	0.000
Construction of Research Facilities Credit	0.250	0.250	0.250
Employer GED Credit	0.000	0.000	0.000
Enterprise Zone Credit	0.000	0.000	0.000
Environmental Remediation Tax Credit	minimal	minimal	minimal
Environmental Stewardship Tax Credit	5.000	5.000	5.000
Kentucky Investment Fund Tax Credit	0.050	0.050	0.050
Kentucky Reinvestment Act Credit	1.800	2.000	2.200
KEOZ Economic Development Credit	0.000	0.000	0.000
KIDA Economic Development Credit	22.000	20.000	16.500
KIRA Economic Development Credit	2.600	2.000	1.800
KJDA Economic Development Credit	6.500	6.000	5.600
KREDA Economic Development Credit	10.500	10.200	9.900
Qualified Farming Operation Credit	0.000	0.000	0.000
Recycling Credit	12.800	13.400	13.700
Skills Training Investment Tax Credit	0.750	0.825	0.850
Unemployment Tax Credit	0.015	0.010	0.010
Ethanol and Cellulosic Ethanol Tax Credit	0.000	10.000	10.000
Existing Manufacturers Machinery Upgrade Tax Credit	0.000	8.600	30.200
Metropolitan College Program Tax Credit	0.000	4.200	4.400
Small Business Development Credit Program	0.000	0.000	0.900
Railroad Improvement Tax Credit	0.000	3.300	3.400
Film Industry Tax Credit	0.000	15.000	13.400
	0.000	1.200	1.500
Consolidation of the KEDFA Tax Credit Programs			
· ·	13 075	14 235	14 505
Total Gasoline Tax Expenditures	13.975 0.075	<b>14.235</b>	<b>14.595</b>
Total Gasoline Tax Expenditures Agricultural Exemption	0.075	0.075	0.075
Total Gasoline Tax Expenditures Agricultural Exemption Aircraft Refund	0.075 0.250	0.075 0.250	0.075 0.250
Total Gasoline Tax Expenditures Agricultural Exemption	0.075	0.075	0.075

	FY10	FY11	FY12
Total Individual Income Tax Expenditures	2,787.294	2,883.332	2,986.135
Armed Forces Personnel Benefits and Allowances	9.800	10.200	10.600
Assistance for Adopted Foster Children and Foster Care Payments	1.500	1.500	1.600
Cancellation of Indebtedness	0.154	0.160	0.166
Capital Gains - Eminent Domain	minimal	minimal	minimal
Disabled Coal Miners	0.193	0.200	0.208
Employee Stock Ownership Plan Provisions	1.200	1.200	1.200
Employer Contributions for Medical Insurance and Medical Care	536.400	556.300	578.800
Employer-provided Benefits of Premiums on Group Term Life, Accident and	0.200	9.600	10.000
Disability Insurance-Exclusion of Income Employer-provided Child Care Exclusions	9.300 3.600	3.700	10.000 3.900
Employer-provided Child Care Exclusions Employer-provided Education Assistance	2.400	2.500	2.600
Employer-provided Meals and Lodging	3.600	3.700	3.900
Federal and Military Retirement Income Received	55.200	57.200	59.500
Financial Institutions Structured as S Corporations	minimal	minimal	minimal
Gain on the Sale of a Personal Residence	154.500	160.200	166.700
Exclusion of G.I. Bill Benefits	0.656	0.680	0.708
Income Earned Abroad by US Citizens	11.300	11.800	12.200
Interest on Life Insurance Savings	91.100	94.500	98.300
Miscellaneous Fringe Benefits	12.500	13.000	13.500
Passive Loss Rules Exception	17.700	18.300	19.100
Pension Contributions and Earnings from Employer Plans	202.800	210.300	218.800
Precinct Workers	0.085	0.090	0.095
Public Assistance Benefits	1.800	1.900	2.000
Private Pensions and Individual Retirement Accounts	226.800	235.200	244.700
Railroad and Supplemental Railroad Retirement System Benefits	1.500	1.600	1.700
Scholarship and Fellowship Income	5.900	6.100	6.400
Social Security Benefits for Retired Workers, Disabled Workers, and Dependents			
and Survivors	110.400	114.500	119.100
State Employee Pension Benefits and Contributions	57.700	59.800	62.200
Tobacco Settlement Income	0.000	0.000	0.000
Veteran's Pension, Death and Disability Compensation	16.000	16.600	17.300
Worker's Compensation Benefits	23.500	24.400	25.400
Casualty and Theft Losses	0.686	0.711	0.740
Charitable Contributions	95.700	99.300	103.300
Excess of Percentage over Cost Depletion	0.424	0.439	0.457
Health Savings Account Deduction	10.200	10.600	11.000
Home Mortgage Interest	243.000	252.100	262.200
Individual Retirement Account Contributions	6.400	6.600	6.900
Interest on Educational Loans	3.800	3.900	4.100
Job Expenses and Other Miscellaneous Deductions	39.100	40.600	42.200
Keogh Plan Contributions	41.000	42.500	44.200
Medical Expenses	40.000	41.500	43.100
Net Operating Loss Deduction	42.700	44.300	46.100
Parsonage Allowances	2.000	2.000	2.100
Property Tax on Owner-Occupied Homes	40.900	42.400	44.100
Standard Deduction	117.800	122.200	127.100
State and Local Taxes Other than Home Property Taxes	138.900	144.100	149.900
U.S. Production Activities	3.400	3.500	3.600
Basis of Capital Gains on Gifts	1.100	1.200	1.200
Capital Gains at Death	121.800	126.300	131.400
Income Averaging for Farmers Installment Sales	0.154 3.300	0.160 3.400	0.166 3.600
	0.077		
Interest on U.S. Savings Bonds	93.000	0.080 94.000	0.083 95.000
Personal and Dependent Tax Credits Child and Dependent Care Credit	8.100	8.200	8.300
Credit for Hiring Unemployed	0.015	0.012	0.012
Expanded Low Income Tax Credit	80.000	75.000	76.000
Expanded Low Income Tax Credit Historic Preservation Tax Credit	0.750	1.300	1.300
Job Development Credit			
non Development Credit	57.000	60.000	60.000

	FY10	FY11	FY12
Postsecondary Education Tuition Credit	14.300	15.700	17.300
Recycling and/or Composting Equipment Credit	1.500	1.400	1.400
Active Duty Military Pay Exemption	9.000	18.200	18.600
New Home Tax Credit	13.600	6.400	0.000
Total Inheritance and Estate Tax Expenditures	64.000	61.600	65.300
Class A Beneficiaries	52.000	50.000	53.000
Transfers to Educational, Religious, Charitable, or Certain Governmental	44.000	40.000	44.000
Organizations	11.000	10.600	11.300
Discount for Early Payment of Tax Class B Beneficiaries	1.000 minimal	1.000 minimal	1.000
Class C Beneficiaries	minimal	minimal	minimal minimal
Life Insurance Proceeds	substantial	substantial	substantial
Assessment of Land at its Agricultural or Horticultural Value	minimal	minimal	minimal
Certificates of Deposit Exempt from the Contemplation of Death Rule	minimal	minimal	minimal
Annuities Under Qualified Retirement Plans	minimal	minimal	minimal
Individual Retirement Accounts	minimal	minimal	minimal
Recurring Tax Credits	minimal	minimal	minimal
Benefits Paid to a Beneficiary of Military Personnel Under Certain Retirement		-	_
Plans	minimal	minimal	minimal
Benefits Paid by the Federal Government Due to Service in Time of War	minimal	minimal	minimal
•			
Total Insurance Premiums Taxes Expenditures	1.600	1.600	1.700
Health Insurance For State Employees	0.000	0.000	0.000
Hospital, Medical, or Dental Service Companies Exempt from Premium Tax	1.600	1.600	1.700
Total Limited Liability Entity Tax Expenditures	202.371	214.588	520.804
Alcohol Production Facility	minimal	minimal	minimal
Certified Fluidized Bed Energy Production Facility	0.050	0.050	0.050
Cooperatives, Homeowners' Assoc., Political Organizations	0.285	0.300	0.315
Costs of Good Sold, Bulk Delivery Charges, and Indirect Labor	155.000	165.100	169.900
Open-End Registered Investment Companies	0.030	0.030	0.030
Personal Service Corporations	1.500	1.600	1.600
Publicly Traded Partnerships	minimal	minimal	minimal
Real Estate Investment Trust	minimal	minimal	minimal
Regulated Investment Company	minimal	minimal	minimal
Real Estate Mortgage Investment Conduit Small Business Relief from the Limited Liability Entity Tax	0.006 45.500	0.008 47.500	0.009 348.900
Small business Relief from the Limited Liability Entity Tax	45.500	47.500	346.900
Total Liquefied Petroleum Gas Tax Expenditures	0.002	0.002	0.002
Approved Carburetion Systems	0.000	0.002	0.000
Dealer's Monthly Reporting Allowance	0.002	0.002	0.002
Total Motor Vehicle Usage Tax Expenditures	74.361	52.375	55.686
Adapted Equipment for Physically Handicapped Persons	0.065	0.067	0.069
Change in Business Structure	0.085	0.089	0.092
Charter Bus Exemption	0.056	0.057	0.058
Commercial Motor Vehicle Exemption	minimal	minimal	minimal
Educational & Charitable Organizations	1.300	1.400	1.500
Enterprise Zone Exemption	0.000	0.000	0.000
Enterprise Zone Exemption - U Drive-It Tax	0.000	0.000	0.000
Immediate Family Member	7.400	6.900	7.700
Insurance Company Transfers	0.105	0.107	0.109
Large Truck Exclusion	11.000	11.700	12.100
Military Exemption	5.600	5.200	5.900
Partnership Interests	minimal	minimal	minimal
Repossessed Exemption	1.000	1.300	1.400
Trade-In Allowance on New and Used Vehicles	44.700	22.000	22.700
Transfers between a Limited Liability Company and its Members	1.200	1.400	1.600
Transfers between a Subsidiary and a Parent Corporation Transfers by Will or Court Order	0.150 1.700	0.155 2.000	0.158 2.300
Transisis by Will Of Court Ordel	1.700	∠.000	∠.300

Total Natural Resources Severance and Processing Tax Expenditures 7.650 7.650	
Pall Clay Elugrapar Load Zing Tar Conda Parita and Ctana Haad for	7.850
Ball Clay, Fluorspar, Lead, Zinc, Tar Sands, Barite, and Stone Used for	
Privately Maintained but Publicly Dedicated Roads 0.250 0.250	0.250
Clay Used in Landfill Construction 0.000 0.000	0.000
Inactive Crude Oil & Natural Gas Wells 0.100 0.100	0.100
Limestone Sold in Interstate Commerce 3.900 3.900	4.000
Limestone Sold or Used for Agricultural Purposes minimal minimal	minimal
Limit on Tax from Clay minimal minimal	minimal
Transportation Expense 3.400 3.400	3.500
Total Dranauty Tay Eyman diturna	720 707
Total Property Tax Expenditures 695.267 715.977	738.787
Real Property Agricultural and Horticultural Land Assessment Protection 0.100 0.100	0.100
Agricultural Value of Real Property 39.400 42.500	0.100 45.800
Alcohol Production Facilities 0.000 0.000	0.000
Environmental Remediation Property 0.002 0.000	0.000
, ,	
	15.400
Intrastate Railroads and Railway Companies     0.022       Leasehold Interest in Buildings Financed with Industrial Revenue Bonds     2.300       2.400	0.022 2.400
Property of Local Governments in Neighboring States 2.300 2.400 0.020	0.020
State Real Property Tax Yearly Revenue Ceiling 396.900 412.700	433.500
Real Property Owned by Exempt Entities 43.400 45.100	453.500
Tangible Property Tangible Property	40.000
Agricultural Products 4.000 3.900	3.800
Aircraft 4.000 5.900 Aircraft 1.600 1.600	1.700
Business Inventories 72.900 72.000	68.800
Carlines 0.980 0.980	0.980
Federally Documented Vessels 0.460 0.460	0.460
Foreign Trade Zone 20.400 20.400	20.400
Historic Vehicles 0.188 0.198	0.208
In-Transit Goods 18.300 19.000	19.700
Intrastate Railroads and Railway Companies 0.175 0.175	0.175
Interstate Trucks, Tractors and Buses 4.100 4.100	4.200
Leasehold Interests 3.900 3.900	3.900
Machinery Used in Farming and Livestock & Domestic Fowl 5.500 5.500	5.500
Manufacturing Machinery; Pollution Control Equipment; and Radio, Television &	
Telephonic Equipment 66.000 65.500	64.900
Motor Vehicles with a Salvage Title minimal minimal	minimal
Property of Local Government in Neighboring States 0.020 0.020	0.020
Personal Property Used in Vending Stands Operated by the Blind minimal minimal	minimal
Total Sales and Use Tax Expenditures (w/o excluded services) 2,381.647 2,490.773	2,600.850
Food Items 451.800 460.700	469.600
Non-profit Educational, Charitable and Religious Institutions 322.400 335.300	348.700
Labor or Services Used in Property Sold 239.300 244.000	248.800
Residential Utilities 263.900 301.900	347.500
Prescription Medicine, Prosthetic Devices and Physical Aids 244.400 247.600	250.600
Machinery for New and Expanded Industry and Certain Industrial Machinery 72.900 74.700	75.600
Coal Used in the Manufacture of Electricity 86.100 87.400	89.300
Energy and Energy Producing Fuels 27.500 28.000	28.500
Retailers' Compensation for Collecting and Remitting the Tax 21.000 21.400	21.800
Enterprise Zones 0.000 0.000	0.000
State, Cities, Counties and Special Districts 242.000 252.000	262.000
Textbooks 3.800 4.100	4.300
Recycling Machinery and Equipment 2.100 2.100	2.100
Pollution Control Facilities 33.100 37.500	42.800
Tombstones and Other Grave Markers 7.400 7.400	7.500
Lodgings of Thirty Days or More substantial substantial	substantial
Garage or Yard Sales substantial substantial	substantial

	FY10	FY11	FY12
Semi-Trailers and Trailers	0.177	0.182	0.187
Vessels and Maritime Supplies	5.300	5.300	5.300
Sales by Elementary and Secondary Nonprofit, School-Sponsored			
Clubs and Organizations	4.100	4.100	4.100
Interstate Cargo and Passenger Aircraft, Parts and Supplies	13.000	13.600	14.200
Sales by Nonprofit Higher Educational School-Sponsored Clubs and Organizations	1.300	1.300	1.300
Sales to Motion Picture Companies	0.500	0.750	1.000
Admissions to and Purchases by Historical Sites	substantial	substantial	substantial
Credit Unions	1.400	1.400	1.500
Coin-Operating Bulk Vending Machines	minimal	minimal	minimal
Occasional Sales	substantial	substantial	substantial
Locomotives and Rolling Stock	substantial	substantial	substantial
Procurement, Processing or Distribution of Blood or Human Tissue	7.000	7.100	7.200
Rate Increase for School Taxes added to Residential Telephone Bills	5.700	5.700	5.700
Federal Taxes Imposed on Sales of Tangible Personal Property	8.300	8.400	8.500
Sales to Common Carriers Under a Bill of Lading	0.000	0.000	0.000
Tourism Attraction Project Credit/Refund	6.100	6.500	7.000
Alcohol Production Facilities Property Certified as a Fluidized Bed Energy Production Facility	0.000	0.000	0.000
4-H Sales	minimal	minimal	minimal
Jet Fuel	20.000	25.000	30.000
Repair Parts for Large Trucks	2.500	2.600	2.600
Donated Goods	0.420	0.430	0.440
Kentucky Enterprise Initiative	15.000	21.500	19.500
Charter Bus Repair & Replacement Parts	0.070	0.071	0.072
County Fair Admissions	0.339	0.339	0.339
Water Withdrawal Fees Paid to Kentucky River Authority	0.162	0.166	0.170
Interstate Business Communications Services	minimal	minimal	minimal
Pay Phones	0.300	0.250	0.250
Construction Expenses for Near Zero Emission Power Plants	0.000	0.000	0.000
New and Replacement Machinery or Equipment for Energy Efficient Projects	3.700	3.800	3.900
Construction Expenses for Alternative Fuel or Gasification Facility	0.000	0.000	0.000
Subtotal for Farming Tax Expenditures	268.579	278.185	288.492
Livestock, Poultry, Ratite Birds, Embryos and Semen, Alpacas, Llamas,	140 500	147 500	450,000
Buffalo, Farm Work Stock and Feed, Seeds and Fertilizers Horses Purchased for Breeding	142.500 12.800	147.500 13.000	152.800 13.300
Farm Machinery, Attachments, and Replacements, On-Farm Grain Storage	12.000	13.000	13.300
Facilities, and On-Farm Facilities for Raising Chickens, Livestock, Ratite Birds,			
Llamas and Alpacas, and Buffalo	58.500	61.000	63.700
Fuel Used for Farm Purposes	15.800	17.200	18.700
Water Used for Farm Purposes	9.700	9.700	9.700
Equine Water	1.300	1.300	1.300
Aquaculture	0.179	0.185	0.192
Twine and Wire	minimal	minimal	minimal
Horses Less Than Two Years of Age	21.400	21.800	22.200
Farm Chemicals	6.400	6.500	6.600
Total for Excluded Services	1,653.300	1,676.300	1,705.500
Personal services	59.700	61.400	61.700
Total business services	240.700 7.300	249.300	260.000
Specialized design services Computer system designs	95.200	7.200 94.500	7.400 96.500
Scientific R&D	8.500	8.400	8.600
Advertising	36.900	36.600	37.400
Other professional services	109.200	108.400	110.800
Health services	573.900	583.900	590.800
Legal services	109.600	108.700	111.100
Education services	24.800	25.200	25.500
Social services	75.900	75.600	75.800
Engineering, accounting, research, management	184.600	183.200	187.200
Automotive and miscellaneous repair services	120.000	123.400	124.100
Amusement and recreational services	31.800	31.900	32.000
Other services	86.200	88.700	89.100

	FY10	FY11	FY12
Total Special Fuels Tax Expenditures	71.870	75.303	77.638
Agricultural Use	6.100	6.300	6.500
Bus, Taxicab and Certain Senior Citizen's Programs Refunds	0.650	0.670	0.690
Dealer's Monthly Reporting Allowance	4.300	4.400	4.500
Non-Highway Use	37.200	38.400	39.600
Railroad Companies	21.800	23.600	24.400
Religious, Charitable or Educational Use	0.260	0.270	0.280
Residential Heating	1.200	1.300	1.300
State and Local Government Use	0.317	0.320	0.325
Watercraft	0.043	0.043	0.043
Total Tobacco Taxes Expenditures	1.300	1.300	1.300
Compensation Allowed Wholesaler	1.300	1.300	1.300
Total Earmarked Funds	50.965	56.552	64.160
Thoroughbred Development Fund-Pari-mutuel Tax	5.900	6.300	6.400
Thoroughbred Development Fund-Pari-mutuel Tax Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax	5.900 0.400	6.300 0.425	6.400 0.430
Thoroughbred Development Fund-Pari-mutuel Tax Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax	5.900 0.400 0.340	6.300 0.425 0.360	6.400 0.430 0.365
Thoroughbred Development Fund-Pari-mutuel Tax Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax Standardbred Development Fund – Pari-mutuel Tax	5.900 0.400 0.340 0.260	6.300 0.425 0.360 0.275	6.400 0.430 0.365 0.280
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax	5.900 0.400 0.340 0.260 0.225	6.300 0.425 0.360 0.275 0.222	6.400 0.430 0.365 0.280 0.220
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax  Kentucky Transportation Center – Motor Fuels Tax	5.900 0.400 0.340 0.260 0.225 0.190	6.300 0.425 0.360 0.275 0.222 0.190	6.400 0.430 0.365 0.280 0.220 0.180
Thoroughbred Development Fund-Pari-mutuel Tax Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax Standardbred Development Fund – Pari-mutuel Tax Tobacco Enforcement Program – Tobacco Tax Kentucky Transportation Center – Motor Fuels Tax Tobacco Research Trust Fund – Cigarette Tax	5.900 0.400 0.340 0.260 0.225 0.190 2.300	6.300 0.425 0.360 0.275 0.222 0.190 2.200	6.400 0.430 0.365 0.280 0.220 0.180 2.200
Thoroughbred Development Fund-Pari-mutuel Tax Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax Standardbred Development Fund – Pari-mutuel Tax Tobacco Enforcement Program – Tobacco Tax Kentucky Transportation Center – Motor Fuels Tax Tobacco Research Trust Fund – Cigarette Tax Tobacco Cancer Research Institution-Tobacco Cancer Penny	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400	6.400 0.430 0.365 0.280 0.220 0.180 2.200 4.400
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax  Kentucky Transportation Center – Motor Fuels Tax  Tobacco Research Trust Fund – Cigarette Tax  Tobacco Cancer Research Institution-Tobacco Cancer Penny  Equine Drug Research – Pari-mutuel Tax	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500 0.350	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400 0.380	6.400 0.430 0.365 0.280 0.220 0.180 2.200 4.400 0.385
Thoroughbred Development Fund-Pari-mutuel Tax Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax Standardbred Development Fund – Pari-mutuel Tax Tobacco Enforcement Program – Tobacco Tax Kentucky Transportation Center – Motor Fuels Tax Tobacco Research Trust Fund – Cigarette Tax Tobacco Cancer Research Institution-Tobacco Cancer Penny	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400	6.400 0.430 0.365 0.280 0.220 0.180 2.200 4.400
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax  Kentucky Transportation Center – Motor Fuels Tax  Tobacco Research Trust Fund – Cigarette Tax  Tobacco Cancer Research Institution-Tobacco Cancer Penny  Equine Drug Research – Pari-mutuel Tax  Kentucky Aviation Economic Development Fund – Sales Tax  Tax Increment Financing – Various Taxes	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500 0.350	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400 0.380 5.700 16.000	6.400 0.430 0.365 0.220 0.180 2.200 4.400 0.385 5.800 22.700
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax  Kentucky Transportation Center – Motor Fuels Tax  Tobacco Research Trust Fund – Cigarette Tax  Tobacco Cancer Research Institution-Tobacco Cancer Penny  Equine Drug Research – Pari-mutuel Tax  Kentucky Aviation Economic Development Fund – Sales Tax	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500 0.350 5.600	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400 0.380 5.700	6.400 0.430 0.365 0.280 0.220 0.180 2.200 4.400 0.385 5.800
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax  Kentucky Transportation Center – Motor Fuels Tax  Tobacco Research Trust Fund – Cigarette Tax  Tobacco Cancer Research Institution-Tobacco Cancer Penny  Equine Drug Research – Pari-mutuel Tax  Kentucky Aviation Economic Development Fund – Sales Tax  Tax Increment Financing – Various Taxes  Kentucky Thoroughbred Breeders Incentive Fund  Kentucky Standardbred Breeders Incentive Fund	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500 0.350 5.600 11.400 15.600 2.500	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400 0.380 5.700 16.000 16.000 2.600	6.400 0.430 0.365 0.280 0.220 0.180 2.200 4.400 0.385 5.800 22.700 16.500
Thoroughbred Development Fund-Pari-mutuel Tax  Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax  Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax  Standardbred Development Fund – Pari-mutuel Tax  Tobacco Enforcement Program – Tobacco Tax  Kentucky Transportation Center – Motor Fuels Tax  Tobacco Research Trust Fund – Cigarette Tax  Tobacco Cancer Research Institution-Tobacco Cancer Penny  Equine Drug Research – Pari-mutuel Tax  Kentucky Aviation Economic Development Fund – Sales Tax  Tax Increment Financing – Various Taxes  Kentucky Thoroughbred Breeders Incentive Fund	5.900 0.400 0.340 0.260 0.225 0.190 2.300 4.500 0.350 5.600 11.400 15.600	6.300 0.425 0.360 0.275 0.222 0.190 2.200 4.400 0.380 5.700 16.000	6.400 0.430 0.365 0.280 0.220 0.180 2.200 4.400 0.385 5.800 22.700

# Tax Expenditures by Program (\$ millions)

Тах Туре		FY10	FY11	FY12
	Agricultural Development	288.408	300.620	313.633
Gasoline Tax	Agricultural Exemption	0.075	0.075	0.075
Corporation Income	Qualified Farming Operation Credit	0.000	0.000	0.000
Individual Income Inheritance Tax	Income Averaging for Farmers Assessment of Land at its Agricultural or Horticultural Value	0.154	0.160	0.166
Natural Resources	Limestone Sold or Used for Agricultural Purposes	minimal minimal	minimal minimal	minimal minimal
Real Property Tax	Agricultural and Horticultural Land Assessment	IIIIIIIIIII	IIIIIIIIIII	IIIIIIIIII
rtear roperty rax	Protection	0.100	0.100	0.100
Real Property Tax	Agricultural Value of Real Property	39.400	42.500	45.800
	Machinery Used in Farming and Livestock & Domestic Fowl	5.500	5.500	5.500
Tangible Property Tax	5	4.000	3.900	3.800
Sales Tax	Livestock, Poultry, Ratite Birds, Embryos and Semen, Alpacas, Llamas, Buffalo, Farm Work Stock and Feed, Seeds and Fertilizers	142.500	147.500	152.800
Sales Tax	Farm Machinery, Attachments, and Replacements, On-Farm Grain Storage Facilities, and On-Farm Facilities for Raising Chickens, Livestock, Ratite Birds, Llamas and Alpacas, and Buffalo	58.500	61.000	63.700
Sales Tax	Fuel Used for Farm Purposes	15.800	17.200	18.700
Sales Tax	Water Used for Farm Purposes	9.700	9.700	9.700
Sales Tax	Aquaculture	0.179	0.185	0.192
Sales Tax	Twine and Wire	minimal	minimal	minimal
Sales Tax	Farm Chemicals	6.400	6.500	6.600
Special Fuels	Agricultural Use	6.100	6.300	6.500
	Banking Support	7.400	8.000	8.500
Corporation Income	Credit Unions	5.000	5.300	5.600
Corporation Income	Real Estate Investment Trust	substantial	substantial	substantia
Individual Income	Financial Institutions Structured as S Corporations	minimal	minimal	minimal
Motor Vehicle	Repossessed Exemption	1.000	1.300	1.400
Sales Tax	Credit Unions	1.400	1.400	1.500
	Charitable Organization Summart	400 040	500 220	F00 FF0
O	Charitable Organization Support	482.219	500.339	520.559
Corporation Income Corporation Income	Charitable Contributions  Leasehold Interest of Property Contributed as Living Quarters for Homeless	5.400 0.000	5.600 0.000	5.800 0.000
Individual Income	Charitable Contributions	95.700	99.300	103.300
Individual Income	Parsonage Allowances	2.000	2.000	2.100
Inheritance Tax	Transfers to Educational, Religious, Charitable, or Certain Governmental Organizations	11.000	10.600	11.300
Inheritance Tax	Class C Beneficiaries	minimal	minimal	minimal
Motor Vehicle	Educational & Charitable Organizations	1.300	1.400	1.500
Real Property Tax	Real Property Owned by Exempt Entities	43.400	45.100	46.800
Sales Tax	Non-profit Educational, Charitable and Religious Institutions	322.400	335.300	348.700
Sales Tax	4-H Sales	minimal	minimal	minimal
Sales Tax	Donated Goods	0.420	0.430	0.440
Sales Tax Special Fuels	County Fair Admissions Religious, Charitable or Educational Use	0.339 0.260	0.339 0.270	0.339
Special Fuels	Religious, Charitable of Educational Ose	0.200	0.270	0.200
	Community Development	15.339	21.858	19.876
Corporation Income	Enterprise Zone Credit	0.000	0.000	
Corporation Income	KEOZ Economic Development Credit	0.000	0.000	0.000
Corporation Income	Homeowner's Associations	0.048	0.050	0.052
Individual Income	Capital Gains - Eminent Domain	minimal	minimal	minimal
Limited Liability Entity	Cooperatives, Homeowners' Assoc., Political Organizations	0.285	0.300	0.315
Limited Liability Entity	Real Estate Investment Trust	minimal	minimal	minimal
Limited Liability Entity	Real Estate Mortgage Investment Conduit	0.006	0.008	0.009
Motor Vehicle	Enterprise Zone Exemption	0.000	0.000	0.000
Motor Vehicle	Enterprise Zone Exemption - U Drive-It Tax	0.000	0.000	0.000
Sales Tax	Enterprise Zones Kentucky Enterprise Initiative	0.000	0.000	
Sales Tax	Kentucky Enterprise initiative	15.000	21.500	19.500
	Earmarked Funds	50.965	56.552	64.160
Earmarked Funds	Thoroughbred Development Fund-Pari-mutuel Tax	5.900	6.300	6.400
Earmarked Funds Earmarked Funds	Equine Industry Program Trust and Revolving Fund – Pari-mutuel Tax	0.400	0.425	
Earmarked Funds	Higher Education Equine Trust and Revolving Fund – Pari-mutuel Tax	0.400	0.425	
Earmarked Funds	Standardbred Development Fund – Pari-mutuel Tax	0.260	0.300	
Earmarked Funds	Tobacco Enforcement Program – Tobacco Tax	0.225	0.222	0.220
Earmarked Funds	Kentucky Transportation Center – Motor Fuels Tax	0.190	0.190	
Earmarked Funds	Tobacco Research Trust Fund – Cigarette Tax	2.300	2.200	
Earmarked Funds	Tobacco Research Trust Fund – Tobacco Cancer Penny	4.500	4.400	4.400
Earmarked Funds	Equine Drug Research – Pari-mutuel Tax	0.350	0.380	0.385

Tax Type		FY10	FY11	FY12
Earmarked Funds	Kentucky Aviation Economic Development Fund – Sales Tax	5.600	5.700	5.800
Earmarked Funds	Tax Increment Financing – Various Taxes	11.400	16.000	22.700
Earmarked Funds	Kentucky Thoroughbred Breeders Incentive Fund	15.600	16.000	16.500
Earmarked Funds	Kentucky Standardbred Breeders Incentive Fund	2.500	2.600	2.700
Earmarked Funds	Kentucky Horse Breeders Incentive Fund	1.400	1.500	1.600
Earmarked Funds	County Clerk Share for Collection of Nonresident Sales Tax	0.160	0.160	0.160
	Economic Development	100.200	111.250	134.500
Corporation Income	Kentucky Investment Fund Tax Credit	0.050	0.050	0.050
Corporation Income	Construction of Research Facilities Credit	0.250	0.250	0.250
Corporation Income	Existing Manufacturers Machinery Upgrade Tax Credit	0.000	8.600	30.200
Tangible Property Tax		20.400	20.400	20.400
Sales Tax	Tourism Attraction Project Credit/Refund	6.100	6.500	7.000
Sales Tax	Interstate Business Communications Services	minimal	minimal	minimal
Sales Tax	Machinery for New and Expanded Industry and Certain Industrial Machinery	72.900	74.700	75.600
Sales Tax	Sales to Motion Picture Companies	0.500	0.750	1.000
	Education Support	35.600	41.900	44.500
Corporation Income	Employer GED Credit	0.000	0.000	0.000
Corporation Income	Metropolitan College Program Tax Credit	0.000	4.200	4.400
Individual Income	Employer-provided Education Assistance	2.400	2.500	2.600
Individual Income	Exclusion of Scholarship and Fellowship Income	5.900	6.100	6.400
Individual Income	Interest on Educational Loans	3.800	3.900	4.100
Individual Income	Postsecondary Education Tuition Tax Credit	14.300	15.700	17.300
Sales Tax	Sales by Nonprofit Higher Educational School-Sponsored Clubs and Organizations	1.300	1.300	1.300
Sales Tax	Textbooks	3.800	4.100	4.300
Sales Tax	Sales by Elementary and Secondary Nonprofit, School-Sponsored Clubs and Organizations	4.100	4.100	4.100
	Stable and Grigatifications	4.100	4.100	4.100
	Energy Development and Coal Industry Support	414.950	464.950	513.650
Corporation Income	Biodiesel and Renewable Diesel Tax Credit	10.000	10.000	10.000
Natural Resources	Inactive Crude Oil & Natural Gas Wells	0.100	0.100	0.100
Real Property Tax	Alcohol Production Facilities	0.000	0.000	0.000
Sales Tax	Energy and Energy Producing Fuels	27.500	28.000	28.500
Sales Tax	Alcohol Production Facilities	0.000	0.000	0.000
Sales Tax	Property Certified as a Fluidized Bed Energy Production Facility	0.000	0.000	0.000
Sales Tax	Residential Utilities	263.900	301.900	347.500
Coal Severance	Transportation Expense	21.300	21.400	21.900
Coal Severance	Thin Seam Tax Credit	2.300	2.300	2.400
Corporation Income Corporation Income	Coal Royalties Coal Conversion Credit	minimal 0.000	minimal 0.000	minimal 0.000
Corporation Income	Coal Incentive Tax Credit	0.000	0.000	0.000
Corporation Income	Ethanol and Cellulosic Ethanol Credit	0.000	10.000	10.000
Limited Liability Entity	Certified Fluidized Bed Energy Production Facility	0.050	0.050	0.050
Limited Liability Entity	Alcohol Production Facility	minimal	minimal	minimal
Limited Liability Entity	Publicly Traded Partnerships	minimal	minimal	minimal
Sales Tax	Coal Used in the Manufacture of Electricity	86.100	87.400	89.300
Sales Tax	New and Replacement Machinery and Equipment for Energy Efficient Projects	3.700	3.800	3.900
Sales Tax	Construction Expenses for Alternative Fuel or Gasification Facility	0.000	0.000	0.000
	Environmental Conservation and Historical Preservation	55.440	60.900	66.510
Coal Severance	Coal Used to Burn Solid Waste	0.000	0.000	0.000
Corporation Income	Recycling Credit	12.800	13.400	13.700
Corporation Income	Environmental Remediation Tax Credit	minimal	minimal	minimal
Corporation Income	Environmental Stewardship Tax Credit	5.000	5.000	5.000
Corporation Income	Clean Coal Incentive Credit	0.000	0.000	0.000
Individual Income	Recycling and/or Composting Equipment	1.500	1.400	1.400
Liquefied Petroleum	Approved Carburetion Systems	0.000	0.000	0.000
Real Property Tax	Environmental Remediation Property	0.002	0.002	0.002
Sales Tax	Recycling Machinery and Equipment	2.100	2.100	2.100
Sales Tax	Pollution Control Facilities	33.100	37.500	42.800
Sales Tax	Admissions to and Purchases by Historical Sites	substantial	substantial	substantial
Sales Tax	Construction Expenses for Near Zero Emission Power Plants	0.000	0.000	0.000
Individual Income	Historic Preservation Tax Credit	0.750	1.300	1.300
Tangible Property Tax		0.188	0.198	0.208
<u> </u>				
	Equine Industry Support	35.500	36.100	36.800
Sales Tax	Horses Purchased for Breeding	12.800	13.000	13.300
Sales Tax	Equine Water	1.300	1.300	1.300
Sales Tax	Horses Less Than Two Years of Age	21.400	21.800	22.200

Tax Type		FY10	FY11	FY12
	Excluded Services	1,764.300	1,786.400	1,818.000
Sales Tax	Personal services	59.700	61.400	61.700
Sales Tax	Business services	240.700	249.300	260.000
Sales Tax	Specialized Design Services	7.300	7.200	7.400
Sales Tax	Computer System Designs	95.200	94.500	96.500
Sales Tax	Scientific Research and Development	8.500	8.400	8.600
Sales Tax	Health services	573.900	583.900	590.800
Sales Tax	Legal services	109.600	108.700	111.100
Sales Tax	Education services	24.800	25.200	25.500
Sales Tax	Social services	75.900	75.600	75.800
Sales Tax	Engineering, accounting, research, management	184.600	183.200	187.200
Sales Tax	Automotive and miscellaneous repair services	120.000	123.400	124.100
Sales Tax	Amusement and recreational services	31.800	31.900	32.000
Sales Tax	Other services	86.200	88.700	89.100
Sales Tax	Advertising	36.900	36.600	37.400
Sales Tax	Other Professional Services	109.200	108.400	110.800
	Existing Business Support	972.837	1,004.024	1,323.658
Alcoholic Beverage	Reduced Rate for "Low Volume" Spirits	0.040	0.041	0.042
Corporation Income	Net Operating Loss Deduction	34.000	35.500	36.500
Corporation Income	Dividend Income	203.300	212.500	218.600
Corporation Income	Deductibility of Patronage Dividends	11.900	12.400	12.800
Individual Income	Net Operating Loss Deduction	42.700	44.300	46.100
Individual Income	Installment Sales	3.300	3.400	3.600
Limited Liability Entity	Costs of Good Sold, Bulk Delivery Charges, and Indirect Labor	155.000	165.100	169.900
Limited Liability Entity	Open-End Registered Investment Companies	0.030	0.030	0.030
Limited Liability Entity	Personal Service Corporations	1.500	1.600	1.600
Limited Liability Entity	Regulated Investment Company	minimal	minimal	minimal
Limited Liability Entity	Small Business Relief from the Limited Liability Entity Tax	45.500	47.500	348.900
Motor Vehicle	Change in Business Structure	0.085	0.089	0.092
Motor Vehicle	Transfers between a Limited Liability Company and its Members	1.200	1.400	1.600
Motor Vehicle	Transfers between a Subsidiary and a Parent Corporation	0.150	0.155	0.158
Motor Vehicle	Partnership Interests	minimal	minimal	minimal
Motor Vehicle	Insurance Company Transfers	0.105	0.107	0.109
Tangible Property Tax	Business Inventories	72.900	72.000	68.800
Tangible Property Tax	In-Transit Goods	18.300	19.000	19.700
Tangible Property Tax	Motor Vehicles with a Salvage Title	minimal	minimal	minimal
Sales Tax	Labor or Services Used in Property Sold	239.300	244.000	248.800
Sales Tax	Coin-Operating Bulk Vending Machines	minimal	minimal	minimal
Alcoholic Beverage	Allowance for Collecting and Reporting	0.825	0.850	0.875
Tobacco Tax	Compensation Allowed Wholesaler	1.300	1.300	1.300
Gasoline Tax	Dealer's Monthly Reporting Allowance	12.600	12.800	13.100
Sales Tax	Occasional Sales	substantial	substantial	substantial
Sales Tax	Pay Phones	0.300	0.250	0.250
Liquefied Petroleum	Dealer's Monthly Reporting Allowance	0.002	0.002	0.002
Sales Tax	Retailers' Compensation for Collecting and Remitting the Tax	21.000	21.400	21.800
Tangible Property Tax				
	Telephonic Equipment	66.000	65.500	64.900
Special Fuels	Dealer's Monthly Reporting Allowance	4.300	4.400	4.500

Company Transfers Inventories Goods incles with a Salvage Title Services Used in Property Sold rating Bulk Vending Machines of Collecting and Reporting ation Allowed Wholesaler Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments -provided Child Care Exclusions and Dependent Tax Credits h. Life Insurance Savings ains at Death Dependent Care Expenses	0.105 72.900 18.300 minimal 239.300 minimal 0.825 1.300 12.600 substantial 0.300 0.002 21.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	0.107 72.000 19.000 19.000 minimal 244.000 minimal 0.850 1.300 12.800 substantial 0.250 0.002 21.400 4.400 38.400 1.500 3.700 94.000 94.500	0.109 68.800 19.700 minimal 248.800 minimal 0.875 1.300 13.100 substantial 0.250 21.800 4.500 39.600 4.900 1.600 3.9000 95.000 98.300
Goods  icles with a Salvage Title Services Used in Property Sold rating Bulk Vending Machines e for Collecting and Reporting ation Allowed Wholesaler Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance Way Use  Family Support  of or Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits In Life Insurance Savings ains at Death	18.300 minimal 239.300 minimal 0.825 1.300 12.600 substantial 0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	19.000 minimal 244.000 minimal 0.850 1.300 12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	19.700 minimal 248.800 minimal 0.875 1.300 13.100 substantial 0.250 0.002 21.800 4.500 39.600 429.800 3.900 95.000
sicles with a Salvage Title Services Used in Property Sold rating Bulk Vending Machines of for Collecting and Reporting ation Allowed Wholesaler Monthly Reporting Allowance al Sales os Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & oc Equipment Monthly Reporting Allowance way Use  Family Support of for Adopted Foster Children and Foster Care Payments or Provided Child Care Exclusions and Dependent Tax Credits on Life Insurance Savings ains at Death	minimal 239.300 minimal 0.825 1.300 12.600 substantial 0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	minimal 244.000 minimal 0.850 1.300 12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 1.500 3.700 94.000	minimal 248.800 minimal 0.875 1.300 substantial 0.250 0.002 21.800 4.500 39.600 429.800 1.600 3.900 95.000
Services Used in Property Sold rating Bulk Vending Machines for Collecting and Reporting ation Allowed Wholesaler Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	239.300 minimal 0.825 1.300 12.600 substantial 0.300 0.002 21.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	244.000 minimal 0.850 1.300 12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 94.000	248.800 minimal 0.875 1.300 13.100 substantial 0.250 0.002 21.800 4.500 39.600 429.800 3.900 95.000
rating Bulk Vending Machines e for Collecting and Reporting ation Allowed Wholesaler Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments eprovided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	minimal 0.825 1.300 12.600 substantial 0.300 0.002 21.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	minimal 0.850 1.300 12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	minimal 0.875 1.300 13.100 substantial 0.250 0.002 21.800 4.500 39.600 429.800 1.600 3.900 95.000
e for Collecting and Reporting ation Allowed Wholesaler Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments eprovided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	0.825 1.300 12.600 substantial 0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	0.850 1.300 12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	0.875 1.300 13.100 substantial 0.250 0.002 21.800 4.500 39.600 429.800 3.900 95.000
ation Allowed Wholesaler Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments eprovided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	1.300 12.600 substantial 0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	1.300 12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	1.300 13.100 substantial 0.250 0.002 21.800 4.500 39.600 <b>429.800</b> 4.600 3.900 95.000
Monthly Reporting Allowance al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	12.600 substantial 0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	12.800 substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	13.100 substantial 0.250 0.002 21.800 4.500 39.600 429.800 3.900 95.000
al Sales es Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	substantial 0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	substantial 0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	substantial 0.250 0.002 21.800 64.900 4.500 39.600 429.800 1.600 3.900 95.000
Personal Provided Child Care Exclusions and Foster Care Payments on Condent Tax Carding Support Care Exclusions and Foster Care Payments on Care Exclusions and Foster Care Payments on Care Exclusions and Dependent Tax Credits on Life Insurance Savings ains at Death	0.300 0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	0.250 0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	0.250 0.002 21.800 64.900 4.500 39.600 429.800 1.600 3.900 95.000
Monthly Reporting Allowance Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments -provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	0.002 21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	0.002 21.400 65.500 4.400 38.400 421.300 1.500 3.700 94.000	0.002 21.800 64.900 4.500 39.600 <b>429.800</b> 4.600 3.900 95.000
Compensation for Collecting and Remitting the Tax uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment Nonthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits 1 Life Insurance Savings ains at Death	21.000 66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	21.400 65.500 4.400 38.400 <b>421.300</b> 1.500 3.700 94.000	21.800 64.900 4.500 39.600 <b>429.800</b> 1.600 3.900 95.000
uring Machinery; Pollution Control Equipment; and Radio, Television & c Equipment  Control Reporting Allowance  Way Use  Family Support  The for Adopted Foster Children and Foster Care Payments  Provided Child Care Exclusions  The provided Child	66.000 4.300 37.200 412.300 1.500 3.600 93.000 91.100	65.500 4.400 38.400 421.300 1.500 3.700 94.000	64.900 4.500 39.600 <b>429.800</b> 1.600 3.900 95.000
c Equipment  Monthly Reporting Allowance  way Use  Family Support  e for Adopted Foster Children and Foster Care Payments  provided Child Care Exclusions and Dependent Tax Credits  1 Life Insurance Savings ains at Death	4.300 37.200 412.300 1.500 3.600 93.000 91.100	4.400 38.400 421.300 1.500 3.700 94.000	4.500 39.600 429.800 1.600 3.900 95.000
Monthly Reporting Allowance way Use  Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	4.300 37.200 412.300 1.500 3.600 93.000 91.100	4.400 38.400 421.300 1.500 3.700 94.000	4.500 39.600 429.800 1.600 3.900 95.000
Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits 1 Life Insurance Savings ains at Death	37.200 412.300 1.500 3.600 93.000 91.100	38.400 421.300 1.500 3.700 94.000	39.600 429.800 1.600 3.900 95.000
Family Support e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits 1 Life Insurance Savings ains at Death	412.300 1.500 3.600 93.000 91.100	<b>421.300</b> 1.500 3.700 94.000	<b>429.800</b> 1.600 3.900 95.000
e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	1.500 3.600 93.000 91.100	1.500 3.700 94.000	1.600 3.900 95.000
e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	1.500 3.600 93.000 91.100	1.500 3.700 94.000	1.600 3.900 95.000
e for Adopted Foster Children and Foster Care Payments provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	1.500 3.600 93.000 91.100	1.500 3.700 94.000	1.600 3.900 95.000
provided Child Care Exclusions and Dependent Tax Credits n Life Insurance Savings ains at Death	3.600 93.000 91.100	3.700 94.000	3.900 95.000
and Dependent Tax Credits n Life Insurance Savings ains at Death	93.000 91.100	94.000	95.000
n Life Insurance Savings ains at Death	91.100		
ains at Death			98 300
	121.800	126.300	131.400
	8.100	8.200	8.300
ty Military Pay Exemption	9.000	18.200	18.600
e Tax Credit	13.600	6.400	0.000
			53.000
			minimal
			substantial
			minimal
			minimal
			1.000
			1.200
			7.700
			2.300
,			7.500
CS and Other Grave Markers	7.400	7.400	7.000
Federal Government Support	8.300	8.480	8.583
axes Imposed on Sales of Tangible Personal Property	8.300	8.400	8.500
	0077	0.080	0.083
	eneficiaries eneficiaries ance Proceeds so of Deposit Exempt from the Contemplation of Death Rule Tax Credits for Early Payment of Tax capital Gains on Gifts E Family Member by Will or Court Order es and Other Grave Markers	Section   Sect	Semigration   Semigration

Tax Type		FY10	FY11	FY12
	Health Care Support	839.665	864.767	892.469
Motor Vehicle	Adapted Equipment for Physically Handicapped Persons	0.065	0.067	0.069
Sales Tax	Prescription Medicine, Prosthetic Devices and Physical Aids	244.400	247.600	250.600
Sales Tax	Procurement, Processing or Distribution of Blood or Human Tissue	7.000	7.100	7.200
Individual Income	Exclusion of Employer Contributions for Medical Insurance			
	Premiums and Care	536.400	556.300	578.800
Individual Income	Health Savings Accounts	10.200	10.600	11.000
Individual Income	Deductibility of Medical Expenses	40.000	41.500	43.100
Insurance Premiums	Health Insurance For State Employees	0.000	0.000	0.000
Insurance Premiums	Hospital, Medical, or Dental Service Companies	1.600	1.600	1.700
	Housing Development	470.700	488.400	507.500
Individual Income	Passive Loss Rules Exception	17.700	18.300	19.100
Individual Income	Deductibility of Home Mortgage Interest	243.000	252.100	262.200
Individual Income	Deductibility of Property Tax on Owner-Occupied Homes	40.900	42.400	44.100
Individual Income	Gain on the Sale of a Personal Residence	154.500	160.200	166.700
Real Property Tax	Homestead Exemption	14.600	15.400 substantial	15.400
Sales Tax	Lodgings of Thirty Days or More	substantial	substantiai	substantia
	Income Maintenance	760.740	748.971	767.206
Individual Income	Cancellation of Indebtedness	0.154	0.160	0.166
Individual Income	Job Expenses and Other Miscellaneous Deductions	39.100	40.600	42.200
Individual Income	Standard Deduction	117.800	122.200	127.100
Individual Income	Exclusion of Worker's Compensation Benefits	23.500	24.400	25.400
Individual Income	Exclusion of Public Assistance Benefits	1.800	1.900	2.000
Individual Income	Expanded Low Income Tax Credit	80.000	75.000	76.000
Individual Income	Deductibility of Casualty and Theft Losses	0.686	0.711	0.740
Motor Vehicle	Trade-In Allowance on New and Used Vehicles	44.700	22.000	22.700
Sales Tax	Food Items	451.800	460.700	469.600
Sales Tax	Garage or Yard Sales	substantial	substantial	substantia
Special Fuels	Residential Heating	1.200	1.300	1.300
opeciai i deis	1 Condition 1 County	1.200	1.000	1.000
	Intergovernmental Transfers	11.300	11.800	12.200
Individual Income	Exclusion of Income Earned Abroad by US Citizens	11.300	11.800	12.200
	Job Development	129.380	146.247	142.672
Corporation Income	Unemployment Tax Credit	0.015	0.010	0.010
Corporation Income	KREDA Economic Development Credit	10.500	10.200	9.900
Corporation Income	KIDA Economic Development Credit	22.000	20.000	16.500
Corporation Income	KIRA Economic Development Credit	2.600	2.000	1.800
Corporation Income	KJDA Economic Development Credit	6.500	6.000	5.600
Corporation Income	Skills Training Investment Tax Credit	0.750	0.825	0.850
Corporation Income	Film Industry Tax Credit	0.000	15.000	13.400
Corporation Income	Consolidation of the KEDFA Economic Development Tax Credit Programs	0.000	1.200	1.500
Corporation Income	Small Business Development Credit Program	0.000	0.000	0.900
Individual Income	Employee Stock Ownership Plan Provisions	1.200	1.200	1.200
Individual Income	U.S. Production Activities	3.400	3.500	3.600
Individual Income	Exclusion of Employee Benefits Premiums on Group Term Life Insurance, Accident and Disability Insurance	9.300	9.600	10.000
Individual Income	Exclusion of Employee Meals and Lodging on	9.300	9.000	10.000
individual income	Employer Premises	3.600	3.700	3.900
Individual Income	Credit for Hiring Unemployed	0.015	0.012	0.012
Individual Income	Exclusion of Miscellaneous Fringe Benefits	12.500	13.000	13.500
Individual Income	Job Development Credit	57.000	60.000	60.000
	Military Support	32.056	32.680	34.508
Individual Income	Armed Forces Personnel Benefits and Allowances	9.800	10.200	10.600
Individual Income	Exclusion of GI Bill Benefits	0.656	0.680	0.708
Individual Income	Exclusion of Veteran's Disability Benefits	16.000	16.600	17.300
Inheritance Tax	Benefits Paid to a Beneficiary of Military Personnel Under Certain Retirement Plans	minimal	minimal	minima
Inheritance Tax	Benefits Paid by the Federal Government Due to Service in Time of War	minimal	minimal	minima
Motor Vehicle	Military Exemption	5.600	5.200	5.900
	Natural Resource	10.974	10.889	11.007
Individual Income	Deductibility of Excess of Percentage Over Cost Depletion	0.424	0.439	0.457
Natural Resources	Transportation Expense	3.400	3.400	3.500
Natural Resources	Limestone Sold in Interstate Commerce	3.900	3.900	4.00

Tax Type		FY10	FY11	FY12
Natural Resources	Ball Clay, Fluorspar, Lead, Zinc, Tar Sands, Barite, and Stone Used for			
	Privately Maintained but Publicly Dedicated Roads	0.250	0.250	0.250
Natural Resources	Limit on Tax from Clay	minimal	minimal	minimal
Corporation Income	Excess of Percentage over Cost Depletion	3.000	2.900	2.800
Natural Resources	Clay Used in Landfill Construction	0.000	0.000	0.000
	Retirement Support	701.993	727.900	757.308
Individual Income	Net Exclusion of Pension Contributions and Earnings	202.800	210.300	218.800
Individual Income	Exclusion of Social Security Benefits: OASI for Retirees			
	Disability Insurance Survivors' Benefits	110.400	114.500	119.100
Individual Income	Deductibility of Individual Retirement Account Contributions	6.400	6.600	6.900
Individual Income	Deductibility of Keogh Plan Contributions	41.000	42.500	44.200
Individual Income	Exclusion of Federal and Military Retirement Income Received	55.200	57.200	59.500
Individual Income	Exclusion of Railroad and Supplemental Railroad Retirement System Benefits	1.500	1.600	1.700
Individual Income	Exclusion of State Employee Pension Benefits and Contributions	57.700	59.800	62.200
Individual Income	Exclusion of Private Pensions and Individual Retirement Accounts	226.800	235.200	244.700
Individual Income	Exclusion of Special Benefits for Disabled Coal Miners	0.193	0.200	0.208
Inheritance Tax	Annuities Under Qualified Retirement Plans	minimal	minimal	minimal
Inheritance Tax	Individual Retirement Accounts	minimal	minimal	minimal
	State and Local Government Support	393.404	408.716	424.530
Individual Income	Deductibility of State and Local Taxes Other Than Home			
	Property Taxes	138.900	144.100	149.900
Individual Income	Precinct Workers	0.085	0.090	0.095
Individual Income	Capital Gains - Eminent Domain	minimal	minimal	minimal
Real Property Tax	Leasehold Interest in Buildings Financed with			
	Industrial Revenue Bonds	2.300	2.400	2.400
Real Property Tax	Property of Local Governments in Neighboring States	0.020	0.020	0.020
Tangible Property Tax		3.900	3.900	3.900
	Property of Local Government in Neighboring States	0.020	0.020	0.020
Sales Tax	State, Cities, Counties and Special Districts	242.000	252.000	262.000
Sales Tax	Rate Increase for School Taxes added to Residential Telephone Bills	5.700	5.700	5.700
Sales Tax	Water Withdrawal Fees Paid to Kentucky River Authority	0.162	0.166	0.170
Special Fuels	Personal Property in Vending Stands Operated by the Blind State and Local Government Use	minimal 0.317	minimal 0.320	minimal 0.325
Special Fuels	otate and cocal Government ose	0.517	0.320	0.323
	Transportation Industry Support	83.233	91.463	98.607
Gasoline Tax	Aircraft Refund	0.250	0.250	0.250
Gasoline Tax	Watercraft Refund	0.650	0.700	0.750
Gasoline Tax	Bus, Taxicab, and Certain Senior Citizen's Program Refund	0.400	0.410	0.420
Motor Vehicle	Commercial Motor Vehicle Exemption	minimal	minimal	minimal
Motor Vehicle	Large Truck Exclusion	11.000	11.700	12.100
Motor Vehicle	Charter Bus Exemption	0.056	,057	0.058
Real Property Tax	Intrastate Railroads and Railway Companies	0.022	0.022	0.022
	Intrastate Railroads and Railway Companies	0.175	0.175	0.175
	Interstate Trucks, Tractors, Semi-Trailers and Buses	4.100	4.100	4.200
Tangible Property Tax		0.980	0.980	0.980
Tangible Property Tax		1.600	1.600	1.700
	Federally Documented Vessels	0.460	0.460	0.460
Sales Tax	Sales to Common Carriers Under a Bill of Lading	0.000	0.000	0.000
Sales Tax	Semi-Trailers and Trailers	0.177	0.182	0.187 5.300
Sales Tax Sales Tax	Vessels and Maritime Supplies Interstate Cargo and Passenger Aircraft, Parts and Supplies	5.300 13.000	5.300 13.600	14.200
Sales Tax	Locomotives and Rolling Stock		substantial	substantial
Sales Tax	Jet Fuel	substantial 20.000	25.000	30.000
Sales Tax	Repair Parts for Large Trucks	2.500	2.600	2.600
Sales Tax	Charter Bus Repair & Replacement Parts	0.070	0.071	0.072
	Railroad Companies	21.800	23.600	24.400
Soecial Fuers		21.000	_0.000	00
Special Fuels Special Fuels	·	0.650	0.670	ი 690
Special Fuels Special Fuels	Bus, Taxicab and Certain Senior Citizen's Programs Refunds Watercraft	0.650 0.043	0.670 0.043	0.690 0.043

# Alcoholic Beverage Taxes

#### **Background**

Alcoholic beverage excise taxes on distilled spirits, beer, and wine became effective in 1936 at the following rates: distilled spirits - \$1.04 a gallon; beer - \$1.50 a barrel; and wine - \$0.25 a gallon.

In 1940, the excise tax rate for distilled spirits was raised to \$1.20 and in 1948, it was raised to \$1.28. In 1970, the rate was raised to \$1.92 a gallon where it remains today. In 1986, the tax rate was lowered to \$0.25 per gallon on distilled spirits placed in containers for sale at retail, where the distilled spirits represent 6 percent or less of the total volume of contents of such containers.

In 1954, the rate on wine excise was raised to \$0.50 a gallon, and the rate on beer excise was increased to \$2.50 a barrel (\$0.083/gallon). Effective August 1, 1992, the liability for the excise tax on beer was shifted from the brewer to the distributor or retailer.

In 1982, a wholesale sales tax was imposed at the rate of 9 percent of the gross receipts derived from "sales at wholesale" or "wholesale sales of distilled spirits, wine, and beer". The 2005 General Assembly raised the wholesale sales tax to 11 percent effective June 1, 2005.

Although insignificant from a revenue standpoint, each wholesaler pays a 5-cents-per-case tax on each case of distilled spirits sold within the state.

## Current Rate Structure

Total alcoholic beverage taxes were \$111.6 million in FY09, which represents 1.3 percent of the total General Fund revenue.

Distilled Spirits Excise Tax	\$1.92 a gallon
Beer Excise Tax	\$2.50 a barrel
Wine Excise Tax	\$0.50 a gallon
Wholesale Sales Tax	11% of gross receipts
Distilled Spirits Case Sales T	ax \$0.05 per case

#### Tax Base

The consumption tax is a gallonage tax and becomes the liability of the distilled spirits and wine wholesaler when these beverages are sold to retailers or consumers within the state. The gallonage tax on beer is paid by the distributor selling in this state. The wholesale sales tax is based on gross receipts derived at the wholesale level. When reporting and paying the sales tax, the wholesaler, distributor, or anyone required to pay the tax is allowed to deduct one percent of the tax due as compensation. The wholesaler of distilled spirits in Kentucky pays the case sales tax.

#### Tax Due

The consumption tax, the wholesale sales tax and the case sales tax must be remitted to the Department of Revenue on or before the twentieth day of the month following the month in which the transactions occurred.

#### **Exemptions**

- Wine manufactured, sold, given away or distributed and used solely for sacramental purposes.
- ◆ Distilled spirits and wine purchased by holders of special licenses provided for in KRS 243.320 and 243.330 and used as non-beverage alcohol, e.g. medicinal alcohol, antiseptic alcohol, flavoring extracts, syrups, etc.
- ◆ Holders of railroad or commercial airline system licenses exempt from excise tax.
- Sales to federal agencies and instrumentalities.
- Sales for shipment outside Kentucky for sales through retail outlets and consumption outside Kentucky.

**Table 1. Total Alcoholic Beverage Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$0.87 million	\$0.89 million	\$0.92million

#### **Tax Expenditures**

#### 1. Allowance for Collecting and Reporting

Kentucky Revised Statute 243.886, effective 1982

As compensation, each wholesaler required to pay and report the wholesale sales tax is permitted to deduct on each report one percent of the tax due.

FY 2010	FY 2011	FY 2012
\$825,000	\$850,000	\$875,000

## 2. Low Volume Distilled Spirits Taxed at Reduced Rate

Kentucky Revised Statute 243.720(1)(b), effective 1986

Distilled spirits in containers where the distilled spirits represent 6 percent or less of the total volume of the contents of such containers are taxed at the reduced rate of 25 cents per gallon.

FY 2010	FY 2011	FY 2012
\$40,000	\$41,000	\$42,000

#### **Background**

RS 136.500 through 136.575 was enacted during the 1996 Session of the Kentucky General Assembly and was titled the Bank Franchise and Local Deposit Tax Act. Within the same act, the General Assembly repealed KRS 136.270, commonly called the bank shares tax. The new statutory scheme for the bank franchise tax became effective July 15, 1996.

In the early part of 1996, the statutory structure of KRS 136.270 was being challenged in the courts and receipts were rapidly diminishing because of the litigation. The ongoing court proceedings were a result of discontent within the banking community with the method by which the Department of Revenue arrived at fair market values. Sometimes, banks were surprised by large and unexpected property tax assessments. Bank officials felt that there had to be a better way to calculate the liability, one that was more stable and did not fluctuate with economic trends. The new tax was enacted and implemented as a partnership between the Department of Revenue, the Kentucky Bankers Association, and the banking community. With the enactment, the court cases were settled, receipts were stabilized, and the banking community welcomed a reliable and steady tax environment.

#### Current Rate Structure

The bank franchise tax is assessed at the rate of 1.1 percent of net capital averaged over five years with a minimum of \$300 per year.

#### Tax Base

Every financial institution regularly engaged in business in Kentucky is required to pay an annual state franchise tax measured by its net capital as apportioned, if applicable. A financial institution is presumed to be regularly engaging in business in Kentucky if during any taxable year it obtains or solicits business with 20 or more persons within Kentucky, or if receipts attributable to sources in Kentucky equal or exceed \$100,000.

The bank franchise tax is in lieu of all city, county and local taxes, except the real estate transfer tax levied in KRS Chapter 142, real property and tangible personal property taxes levied in KRS Chapter 132, the local franchise tax levied in KRS 136.575, and taxes upon users of utility services. Every financial institution regularly

engaged in business in Kentucky is subject to all state taxes except the corporation income tax and the limited liability entity tax levied in KRS Chapter 141.

Tax Due

Returns and payment of the tax are due on the fifteenth day of March reflecting the tax computation for the preceding calendar year. An automatic extension of up to ninety days for the filing of returns will be granted upon receipt of a written request.

**Table 2. Total Bank Franchise Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$100,000	\$200,000	\$200,000

#### Tax Expenditures

#### 1. Kentucky Historic Preservation Credit

Kentucky Revised Statute 171.397, effective for tax periods ending on or after 12/31/2005

The 2005 Kentucky General Assembly created the Kentucky Historic Preservation Credit. The credit applies to individual income tax, corporation income tax, limited liability entity tax, or the bank franchise tax. The credit may be an amount equal to 30 percent of the qualified rehabilitation expenses, in the case of owner-occupied residential property, and 20 percent of the qualified rehabilitation expenses, in the case of all other property. The maximum credit which may be claimed with regard to owner-occupied residential property is \$60,000. The total amount of credit approved for a calendar year for all taxpayers is limited to the certified rehabilitation credit cap of \$3 million.

FY 2010	FY 2011	FY 2012
\$100,000	\$200,000	\$200,000

#### 2. Kentucky Investment Fund Credit

Kentucky Revised Statute 154.20-255, effective July 15, 2002

The 2002 Kentucky General Assembly amended the Kentucky Investment Fund Act (KIFA) so that the KIFA tax credit may now be applied against the bank franchise tax. A financial institution that makes a cash contribution to an investment fund approved by the Kentucky Economic Development Finance Authority (KEDFA) is entitled to a nonrefundable credit equal to 40 percent of the investor's proportional ownership share of all qualified investment made by its investment fund and verified by the authority. To claim the credit, a copy of the notification from KEDFA reflecting the amount of credit granted and the year in which the credit may first be claimed must be attached to the return.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

# Coal Severance and Processing Tax

#### **Background**

The coal severance tax was enacted in 1972. The tax base was increased in 1978 to tax both the severance and processing of coal in Kentucky. Transportation expense is an allowable exclusion from the gross value. A deduction from gross value is also allowed for coal purchased for the purpose of processing if the coal was purchased from a taxpayer registered with the Commonwealth for coal tax purposes. The 1974 session of the General Assembly provided for a portion of the severance tax to be refunded to the counties in which the coal was severed. The Governor's Office for Local Development administers the local refund program.

During FY09, the coal tax produced \$292.6 million, which accounted for 3.5 percent of total General Fund receipts.

## Current Rate Structure

The severance and processing tax rate is 4.5 percent of gross value with a minimum tax of fifty cents per ton. The minimum tax does not apply in the case of taxpayers who only process coal. For coal used for burning solid waste the tax is limited to the lesser of 4 percent of the selling price or fifty cents per ton.

#### Tax Base

The tax is levied on the gross value of the coal. Gross value is the amount received or receivable for the coal, or market value if the coal is consumed and not sold, less transportation expense.

In instances where coal is purchased for processing, the processor is taxed on the final sales price, or market value, in the case of consumption, reduced by the amount paid for the coal and transportation expense.

#### Tax Due

The tax return and payment is due on the twentieth day of the month following the close of the taxable period.

Table 3. Total Coal Severance and Processing Tax Expenditures

FY 2010	FY 2011	FY 2012
\$23.6 million	\$23.7 million	\$24.3 million

# **Tax Expenditures**

## 1. Coal Purchased for Alternative Energy or Gasification Facility

Kentucky Revised Statute 154.270, effective January 1, 2008

An approved company that purchases or severs coal used by an alternative fuel facility or a gasification facility may be eligible for an incentive equal to eighty percent of the severance taxes paid on the purchase or severance of coal that is specifically used as feedstock for the facility.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 2. Coal Used to Burn Solid Waste

Kentucky Revised Statute 143.023, effective1991

Tax is limited to fifty cents per ton or 4 percent of the selling price, whichever is less, on coal used for burning solid waste.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 3. Thin Seam Tax Credit

Kentucky Revised Statute 143.021, effective2000

A non-refundable tax credit is allowed for mining coal from thin seams or from areas with a high mining ratio. The credit is on a sliding scale from 2.25 percent to 3.75 percent of the value of the severed coal, based on the thickness of the seam, the ratio of overburden removed to coal severed, or the sulfur content of the coal.

FY 2010	FY 2011	FY 2012
\$2.3 million	\$2.3 million	\$2.4 million

# 4. Transportation Expense

Kentucky Revised Statute 143.010(6), and (11), effective 1978

Transportation expense incurred in transporting coal from the mine mouth or pit to a processing plant, tipple, loading dock, or customer is deductible in computing gross value.

FY 2010	FY 2011	FY 2012
\$21.3 million	\$21.4 million	\$21.9 million

# Corporation Income Tax

## **Background**

The corporation income tax was first levied in 1936. The rate was 4 percent of net income attributable to Kentucky after the deduction of federal income tax. In 1972 the deduction of federal income tax was repealed. Several rate changes have occurred, including increasing the top rate of the graduated scale to 7.25 percent and 8.25 percent in 1985 and 1990, respectively.

The 2005 General Assembly made significant changes to the corporation income statutes by:

- including limited liability entities within the definition of corporation;
- providing an alternative minimum calculation with two optional calculations;
- reducing the top rate of the graduated scale to seven percent (7%) for taxable years beginning on or after January 1, 2005 and prior to January 1, 2007 and six percent (6%) for taxable years beginning on or after January 1, 2007; and
- ♦ closing multiple loopholes in order to provide a broader base on which to assess the lower rates.

During the 2006 Special Session of the General Assembly, the inclusion of limited liability entities and the alternative minimum calculation were repealed. Effective for taxable periods beginning on or after January 1, 2007, only formally incorporated entities file the corporation income tax return. The treatment of pass-through income from limited liability pass-through entities conforms to the federal treatment. The alternative minimum calculation was eliminated and a new limited liability entity tax was enacted. This new tax is described in the tab marked "Limited Liability Entity Tax," which follows later in this publication.

Corporate income, license, and limited liability entity tax receipts for FY09 were \$268.0 million and accounted for 3.2 percent of total General Fund tax receipts.

## **Table 4. Corporation Income Tax Rates**

Current
Rate
Structure

For taxable years beginning after December 31, 2006

First	-	\$50,000	4.00%
\$50,001	-	\$100,000	5.00%
Over	_	\$100,000	6.00%

#### Tax Base

The tax base for the corporation income tax is taxable net income. Taxable net income is essentially gross income minus allowable deductions, with apportionment and allocation provisions for multistate corporations.

For corporations taxable only in Kentucky, taxable net income is the same as "net income". For corporations taxable both within and without Kentucky, taxable net income is "net income" after apportionment and allocation. The total of the corporation's net income, after direct allocation of income not resulting from activities that are integral parts of the corporation's business, is apportioned using the following apportionment formula:

$$\left[\left(\frac{\text{KY Property}}{\text{Total Property}}\right) + \left(\frac{\text{KY Payroll}}{\text{Total Payroll}}\right) + \frac{\text{KY Sales}}{\text{Total Sales}} \left(X\ 2\right)\right] / 4$$

Kentucky "double weights" the sales factor in the above formula, which is common practice for most states that impose corporate income tax.

Every corporation doing business in this state must pay an annual tax. The term "doing business" is defined to include, but is not limited to:

- Being organized under the laws of this state;
- Having a commercial domicile in this state;
- Owning or leasing property in this state;
- Having one or more individuals performing services in this state;

- Deriving income from or attributable to sources within this state, including deriving income directly or indirectly from a trust doing business in this state; or
- Directing activities at Kentucky customers for the purpose of selling them goods or services.

The following corporations are specifically exempted from the corporation icome tax:

- (a) State and national banks and trust companies;
- (b) Savings and loan associations organized under the laws of Kentucky and under the laws of the United States and making loans to members only;
- (c) Banks for cooperatives;
- (d) Production credit associations;
- (e) Insurance companies, including farmers' or other mutual hail, cyclone, windstorm, or fire insurance companies, insurers, and reciprocal underwriters;
- (f) Corporations or other entites exempt under Section 501 of the IRC;
- (g) Religious, educational, charitable, or like corporations not organized or conducted for pecuniary profit; and
- (h) Corporations whose only owned or leased property located in this state is located at the premises of a printer with which it has contracted for printing, provided that (1) the property consists of the final printed product, or copy from which the printed product is produced; and (2) the corporation has no employee receiving compensation in this state as provided in KRS 141.120(8) (b).

#### Tax Due

The taxable period for income tax is one year (or less in limited circumstances). Corporations must use the same accounting period as is used for federal income tax purposes. Corporations with an anticipated liability in excess of \$5,000 for the year must file declarations of estimated tax and make estimated tax payments.

The tax return and payment of any remaining tax liability are due on the fifteenth day of the fourth month following the close of the taxable period, April 15 for calendar-year corporations. Extensions of time within which to file the return are available. However, to avoid penalty, the entire amount of tax due must be paid by the original due date of the return.

Table 5. Total Corporation Income and License Tax Expenditures

FY 2010	FY 2011	FY 2012
\$334.9 million	\$386.3 million	\$411.8 million

## **Exemptions**

## 1. Coal Royalties

Kentucky Revised Statute 141.010(12)(d), effective 1962

A corporation owning an economic interest in coal land may exclude 50 percent of any royalties received from such land if it does not deduct certain expenses related to the production of the royalty income, including percentage depletion.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 2. Credit Unions

Kentucky Revised Statute 290.115, effective 1954

Credit unions are exempt from corporation income tax.

FY 2010	FY 2011	FY 2012
\$5.0 million	\$5.3 million	\$5.6 million

#### 3. Dividend Income

Kentucky Revised Statute 141.010(12)(b), effective 1969

Dividend income (domestic and foreign) is excluded from gross income.

FY 2010	FY 2011	FY 2012
\$203.3 million	\$212.5 million	\$218.6 million

#### 4. Homeowners' Associations

Kentucky Revised Statute 141.010(14)(c), effective 1998

Certain income of qualified homeowners' associations is considered exempt function income and is therefore not taxable for income tax purposes.

FY 2010	FY 2011	FY 2012
\$48,000	\$50,000	\$52,000

#### 5. Real Estate Investment Trust

Kentucky Revised Statute 141.010(14)(d), effective 1998

REIT's are allowed the dividend paid deduction for corporation income tax if the REIT is not a captive real estate investment trust as defined by KRS 141.010(29).

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

#### **Deductions from Income**

#### 6. Charitable Contributions

Kentucky Revised Statute 141.010(13), IRC Sec. 170, effective 1954

Charitable donations of up to 10 percent of taxable income are deductible from net income. A carryover of excess contributions is allowed for up to five years.

FY 2010	FY 2011	FY 2012
\$5.4 million	\$5.6 million	\$5.8 million

## 7. Deductibility of Patronage Dividends

Kentucky Revised Statute 141.010(13), IRC Sec. 521, effective 1954

Dividends paid to members or patrons of incorporated cooperatives, such as farmer cooperatives, are deductible.

FY 2010	FY 2011	FY 2012
\$11.9 million	\$12.4 million	\$12.8 million

## 8. Excess of Percentage Over Cost Depletion

Kentucky Revised Statute 141.010(13), IRC Sec. 611 through 614, effective 1954

A percentage of the gross income from mining or drilling for natural resources may be deducted as a percentage depletion allowance, even if the cost basis has been reduced to zero.

FY 2010	FY 2011	FY 2012
\$3.0 million	\$2.9 million	\$2.8 million

# 9. Leasehold Interest of Property Contributed as Living Quarters for Homeless

Kentucky Revised Statute 141.0202, effective 1990

A deduction is allowed for the value of any leasehold interest of property contributed to a charitable organization if the leased property is to be used by the charitable organization to provide temporary living quarters for a homeless family.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

# 10. Net Operating Loss Deduction

Kentucky Revised Statute 141.010(13), effective 1980

In calculating Kentucky taxable income, a corporation may carry forward a net operating loss for twenty years, in order to reduce taxable income in profitable

years. The net operating loss carry back deduction is not allowed for losses incurred in tax years beginning on or after January 1, 2005.

FY 2010	FY 2011	FY 2012
\$34.0 million	\$35.5 million	\$36.5 million

**Tax Credits** 

#### 11. Biodiesel and Renewable Diesel Tax Credit

Kentucky Revised Statute 141.423, effective 2005

A credit of up to \$1 per gallon may be taken for producing or blending biodiesel and renewable diesel fuels. The total amount that may be taken is capped each fiscal year. The amounts shown below are equal to the capped total for each year.

FY 2010	FY 2011	FY 2012
\$10.0 million	\$10.0 million	\$10.0 million

#### 12. Clean Coal Incentive Credit

Kentucky Revised Statutes 141.428, effective 2007

A credit is available at a rate of \$2 per ton of qualifying coal burned by an electricity generation facility investing more than \$150 million and certified by the Natural Resources and Environmental Protection Cabinet as using clean coal equipment and technology and burning coal subject to Kentucky's severance tax.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 13. Coal Conversion Credit

Kentucky Revised Statutes 141.041, effective 1984

Corporations may claim an income tax credit equal to 4.5 percent of the purchase price, minus transportation costs, of coal consumed or substituted in heating facilities that are currently using a different source of energy.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 14. Coal Incentive Credit

Kentucky Revised Statute 141.0405, effective 2000

A credit is allowed to any electric power company or any entity that operates a coal-fired electric generation plant, is an alternative fuel facility or gasification facility. The credit is equal to \$2 multiplied by the increase in tons burned in the tax year over the tons burned in the base year.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

# 15. Consolidation of the Kentucky Economic Development Finance Authority (KEDFA) Economic Development Tax Credit Programs

Kentucky Revised Statute 154.32- 020, effective June 26, 2009

The Incentives for a New Kentucky (INK) bill streamlines and modernizes Kentucky's business incentive programs including the consolidation of four long-standing programs, Kentucky Rural Economic Development Act, Kentucky Industrial Development Act, Kentucky Jobs Development Act, and Kentucky Economic Opportunity Zone Act, into a single, more flexible tax incentive program called the Kentucky Business Investment (KBI) Program.

KBI provides income tax credits and wage assessments to new and existing agribusinesses, regional and national headquarters, manufacturing companies, and non-retail service or technology related companies that locate or expand operations in Kentucky. Increased incentives are available to projects occurring in enhanced incentive counties.

FY 2010	FY 2011	FY 2012
\$0	\$1.2 million	\$1.5 million

#### 16. Construction of Research Facilities Credit

Kentucky Revised Statute 141.395, effective July 15, 2002

Five percent of the qualifed costs of construction of research facilities is allowed as a nonrefundable credit against corporation income tax.

FY 2010	FY 2011	FY 2012
\$250,000	\$250,000	\$250,000

## 17. Employer GED Credit

Kentucky Revised Statute 141.395, effective July 15, 2002

An employer who assists an individual to complete coursework leading to his or her high school equivalency diploma (GED) shall receive a state tax credit against the income tax equal to 50 percent of the student's hourly salary for time released by the employer to study for test, limited to a total of \$1,250.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

# 18. Enterprise Zone Credit

Kentucky Revised Statute 154.45-090, effective 1992

A corporation whose business is located in an enterprise zone may claim a credit of 10 percent of the wages paid to each employee who has been unemployed for at least ninety days, or has received public assistance benefits for at least ninety days prior to employment. The credit is limited to \$1,500 per qualified employee.

Enterprise Zones are scheduled to expire 20 years after initial designation as a zone. The Hopkinsville enterprise zone is the only one of the original ten enterprise zones in Kentucky still in existence, and it is due to expire on December 21, 2007.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 19. Environmental Remediation Tax Credit

Kentucky Revised Statute 141.418, effective 2005

Taxpayers who agree to clean up or develop an existing abandoned brownfield area may qualify for a credit against corporation income taxes in a maximum amount of \$150,000.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 20. Environmental Stewardship Tax Credit

Kentucky Revised Statute 154.48, effective 2007

A credit is available for a taxpayer undertaking an environmental stewardship project with a minimum investment of at least \$5 million. The credit covers 100 percent of eligible skills upgrade training costs and up to 25 percent of eligible equipment costs. The Cabinet for Economic Development approves a project producing a new or improved manufactured product that has a lesser or reduced adverse effect on human health or the environment for a taxpayer meeting certain wage requirements.

FY 2010	FY 2011	FY 2012
\$5.0 million	\$5.0 million	\$5.0 million

#### 21. Ethanol and Cellulosic Ethanol Tax Credit

Kentucky Revised Statute 141.422-425, effective January 1, 2008

A producer of ethanol or cellulosic ethanol is allowed a credit equal to \$1 per gallon, capped at a total of \$5 million in credits authorized for each type of product per year for all producers.

FY 2010	FY 2011	FY 2012
\$0	\$10.0 million	\$10.0 million

## 22. Film Industry Tax Credit

Kentucky Revised Statute 141.383, effective June 26, 2009

Approved companies which film or produce a motion picture or entertainment production, commercial, or documentary may recover up to 20 percent of qualifying expenditures and recoverable payroll in refundable income tax credits. Qualifying expenditures include expenditures made in Kentucky that are directly used in or for a motion picture or entertainment production.

FY 2010	FY 2011	FY 2012
\$0	\$15.0 million	\$13.4 million

## 23. Kentucky Investment Fund Tax Credit

Kentucky Revised Statute 154.20-259, effective 1998

An investor making a cash contribution to a qualified investment fund is allowed a credit equal to 40 percent of the contribution against the corporate income or license tax liability. The credit may be carried forward for 15 years, but cannot exceed 50 percent of the initial aggregate credit amount approved for the investment fund, which would be proportionally available to investors.

FY 2010	FY 2011	FY 2012
\$50,000	\$50,000	\$50,000

# 24. Kentucky Reinvestment Act Credit

Kentucky Revised Statute 154.34, effective June 24, 2003

Large automotive manufacturers may receive a credit against costs incurred for reinvesting in existing facilities in Kentucky.

FY 2010	FY 2011	FY 2012
\$1.8 million	\$2.0 million	\$2.2 million

## 25. (KEOZ) Economic Development Credit

Kentucky Revised Statute 141.401, effective 2000, Repealed 2009

A 100 percent credit is allowed against the income tax liability of an approved company generated by or arising out of the economic development project within the Kentucky Economic Opportunity Zone. Significant restrictions apply to the location of the zone and the qualifications for employees.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

## 26. (KIDA) Economic Development Credit

Kentucky Revised Statute 141.400, effective 1992, Repealed 2009

A 100 percent credit is allowed against the income of an approved company generated by or arising out of the economic development project. The credit can be carried forward for up to ten years, but cannot exceed, in any fiscal year, the authorized cumulative approved costs paid in the three-year period commencing with the date of final approval of the economic development project.

FY 2010	FY 2011	FY 2012
\$22.0 million	\$20.0 million	\$16.5 million

# 27. (KIRA) Economic Development Credit

Kentucky Revised Statute 141.403, effective 1992, Repealed 2009

A 100 percent credit is allowed against the income of an approved company generated by or arising out of the economic development project. The credit can be carried forward for up to ten years, but cannot exceed 50 percent of the approved costs of the project.

FY 2010	FY 2011	FY 2012
\$2.6 million	\$2.0 million	\$1.8 million

## 28. (KJDA) Economic Development Credit

Kentucky Revised Statute 141.407, effective 1992, Repealed 2009

A 100 percent credit is allowed against the income of an approved company generated by or arising out of the economic development project. The credit can be carried forward for up to ten years, but cannot exceed 50 percent of the total approved start-up costs plus 50 percent of the annualized rental payments connected to the project.

FY 2010	FY 2011	FY 2012
\$6.5 million	\$6.0 million	\$5.6 million

## 29. (KREDA) Economic Development Credit

Kentucky Revised Statute 141.347, effective 1988, Repealed 2009

A 100 percent credit is allowed against the income of an approved company generated by or arising out of the economic development project. The credit can be carried forward for up to fifteen years, but cannot exceed the authorized cumulative approved costs under the respective financing agreement.

FY 2010	FY 2011	FY 2012
\$10.5 million	\$10.2 million	\$9.9 million

# 30. Metropolitan College Program Tax Credit

Kentucky Revised Statute 141.381, effective June 26, 2009

Parties to the Metropolitan College Consortium Agreement may qualify for a 50 percent tax credit for tuition and other educational expenses paid on behalf of a student participating in the metropolitan college.

FY 2010	FY 2011	FY 2012
\$0	\$4.2 million	\$4.4 million

## 31. Qualified Farming Operation Credit

Kentucky Revised Statute effective 1988

A corporation engaged in farming in Kentucky that provides raw materials for food producing facilities in Kentucky, that purchases new buildings or equipment, or that incurs training expenses to support its participation in a networking project is entitled to a nonrefundable credit for those charges against the corporation income tax imposed on income arising from its participation in the networking project.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

## 32. Railroad Improvement Tax Credit

Kentucky Revised Statute 141.385, effective June 26, 2009

Class II and Class III railroads, as defined by the Federal Surface Transportation Board, may receive credit against costs incurred for railroad maintenance and improvement and for railroad expansion or upgrades to accommodate the transport of fossil energy or biomass resources.

FY 2010	FY 2011	FY 2012
\$0	\$3.3 million	\$3.4 million

# 33. Recycling Credit

Kentucky Revised Statute 141.390, effective 1991

A credit of 50 percent of the installed cost of recycling or composting equipment, used exclusively in this state, for post consumer waste is allowed.

FY 2010	FY 2011	FY 2012
\$12.8 million	\$13.4 million	\$13.7 million

#### 34. Skills Training Investment Tax Credit

Kentucky Revised Statute 154 - 12.2088, effective 1998

A credit of 50 percent of the approved cost of a company's skills training program is allowed against the corporate income tax liability.

FY 2010	FY 2011	FY 2012
\$750,000	\$825,000	\$850,000

## 35. Small Business Development Credit Program

Kentucky Revised Statute 141.384, effective June 26, 2009

Beginning on January 1, 2012, the Small Business Development Credit incentive program is administered by KEDFA for companies with 50 or fewer employees. To qualify, a business must create one new job and spend at least \$5,000 on qualifying equipment or technology. Qualifying businesses will receive a nonrefundable annual credit against the income tax or LLET of up to \$25,000.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0.9 million

# 36. Unemployment Tax Credit

Kentucky Revised Statute 141.065, effective 1982

Corporations hiring persons who have been unemployed for 60 days and who remain employed for 180 days, are allowed a \$100 tax credit for each qualified person.

FY 2010	FY 2011	FY 2012
\$15,000	\$10,000	\$10,000

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#### **Background**

In 1920, Kentucky levied a tax at the rate of one cent per **I**gallon of gasoline. It was the fifth state to implement such a In 1980, because the price of gasoline had increased so rapidly and was projected to continue to increase, the legislature changed the tax base to the average wholesale price per gallon and the rate to 9 percent of the average wholesale price per gallon. As designed, if the price of gasoline increased, the tax increased proportionally. At the same time, a minimum wholesale price of \$1.00 per gallon was established, thus creating a "floor", or minimum tax, of 9 cents per gallon. In 1982, the minimum wholesale price was increased to \$1.11 per gallon, increasing the "floor" to 10 cents per gallon. In 1986, the "supplemental highway user tax", at the rate of 5 cents per gallon, was enacted. This raised the minimum tax to 15 cents per gallon. In 2009, the minimum wholesale price was increased to \$1.786, raising the minimum tax to 21.1 cents per gallon.

Pursuant to the provisions of Section 230 of the Kentucky Constitution, the receipts generated by the tax are deposited in the Road Fund to be used for the construction and maintenance of Kentucky's roads.

For FY09, gasoline tax collections totaled \$445.9 million. This accounted for 37.4 percent of total Road Fund tax receipts.

# Current Rate Structure

The tax rate is 9 percent of the average wholesale price per gallon. A supplemental highway user tax is also levied. The rate for the supplemental tax is variable, based on changes in wholesale prices, and has a ceiling of 5 cents per gallon.

#### Tax Base

The tax is levied on the average wholesale price per gallon with a minimum wholesale price of \$1.786 per gallon. The tax becomes a liability of the dealer when the gasoline is received or enters the dealer's storage facility. In reporting and paying the tax, the dealer is allowed a deduction to cover evaporation, shrinkage, unaccountable losses, collection costs, bad debts, and handling and reporting the tax. An exemption is allowed for sales to the federal government, transfers to other licensed dealers, and for amounts

exported out of state or lost through accountable losses. Refunds or exemptions are allowed for amounts used in agriculture, aircraft, motorboats, city and suburban buses and taxicabs, senior citizen transportation programs, and nonprofit buses.

Tax Due

Returns and payments of the tax are due monthly and are to be submitted by the twenty-fifth day of the following month.

**Table 6. Total Gasoline Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$14.0 million	\$14.2 million	\$14.6 million

## Tax Expenditures

## 1. Agricultural Exemption

Kentucky Revised Statute 138.344(1), effective 1946, revised 2002

The gasoline is sold tax free if the gasoline is used exclusively in tractors or stationary engines for agricultural purposes.

FY 2010	FY 2011	FY 2012
\$75,000	\$75,000	\$75,000

#### 2. Aircraft Refund

Kentucky Revised Statute 138.341, effective 1942

One hundred percent of the tax paid is refunded to qualified purchasers if the gasoline is used in aircraft engaged in the transportation of persons or property.

FY 2010	FY 2011	FY 2012
\$250,000	\$250,000	\$250,000

## 3. Bus, Taxicab and Certain Senior Citizen's Programs Refunds

Kentucky Revised Statute 138.446, effective 1978

Seven-ninths of the tax paid is refunded if the gasoline is used in regularly scheduled operations of the city and suburban buses, taxicabs, senior citizen transportation and non-profit buses.

FY 2010	FY 2011	FY 2012
\$400,000	\$410,000	\$420,000

## 4. Dealer's Monthly Reporting Allowance

Kentucky Revised Statute 138.270(1)(b), effective 1936

A gasoline dealer is allowed a 2.25 percent credit of the net tax due when timely filing and paying a monthly tax return.

FY 2010	FY 2011	FY 2012
\$12.6 million	\$12.8 million	\$13.1 million

#### 5. Watercraft Refund

Kentucky Revised Statue 138.445, effective 1960

The entire tax paid is refunded to qualified boat dock operators if the gasoline is used to operate or propel watercraft.

FY 2010	FY 2011	FY 2012
\$650,000	\$700,000	\$750,000

## **Background**

The individual income tax was first imposed in Kentucky in 1936. From 1943 to 1960, it was the most productive General Fund revenue source. From 1960 through 1986, it was second only to the sales and use tax. In 1987, it again became the most productive revenue source and continues so today. In FY88 the individual income tax became Kentucky's first billion-dollar tax. Collections from the tax totaled \$3.3 billion in FY09, a decrease of 4.2 percent over the prior year. This amount accounted for 39.3 percent of total General Fund receipts for the year.

In 1954, Kentucky became the fourth state to adopt a general withholding system. Previously, the law provided for withholding on nonresidents only. The 1954 law also adopted the federal definition of net income, using the Internal Revenue Code as a base, with minor exceptions.

Prior to 1954, Kentucky's income tax was quite different from the federal tax in many ways. The first adoption of the federal code provided uniformity in determining income and itemized deductions and in certain definitions. For example, nothing exists in Kentucky law about such basic elements as medical expenses, most business expenses, and qualifications for dependents. Such items are included by reference to the federal code.

As a legal and revenue precaution, Kentucky does not automatically adopt changes in the federal code, except for changes in accounting provisions and methods. Any adoption of changes made in the federal code require ratification by the General Assembly. Many times the impacts of adopting changes in the federal code on Kentucky taxpayers and General Fund receipts can only be made after extensive studies of the changes. Kentucky's method of adoption helps prevent unanticipated and undesirable results from occurring. Kentucky currently references the Internal Revenue Code in effect on December 31, 2006.

Kentucky income tax law provides for tax rates, credits, a standard deduction, interest and penalties, withholding procedures, and certain other items, independent of the federal law. It encourages husbands and wives to file separately on a combined return because

usually a tax savings is involved. The individual income tax return is filed by individuals, including sole proprietors, shareholders in an S corporation, partners in a partnership, and individual members of a limited liability company.

The following rates are currently in effect, for both separately and jointly filed returns.

# Current Rate Structure

Table 7. Individual Income Tax Rates

Taxa	ble In	come	Rate (%)
First	-	\$3,000	2
\$3,001	-	\$4,000	3
\$4,001	-	\$5,000	4
\$5,001	-	\$8,000	5
\$8,001	-	\$75,000	5.8
Over	-	\$75,000	6

#### Tax Base

The individual income tax is levied on taxable income. Taxable income is computed by reducing gross income by trade or business expenses and the standard deduction (\$2,190 for 2009) or at the option of the taxpayer by itemized deduction. Gross income is defined as gross income under the 2009 Internal Revenue Code with certain adjustments.

Kentucky residents are taxed on their net income from all sources with no allocation or apportionment for out-of-state income, but are allowed a limited credit on their return for income taxes paid to other states on income taxed by Kentucky. Nonresidents are taxed on income from sources within Kentucky, from business carried on within Kentucky, and for the performance of services in Kentucky. This includes income from business conducted through partnerships, S corporations and limited liability companies.

#### **Taxable Unit**

Each individual is taxed on his or her separate income. Married couples may choose to file a joint return. The income of estates, trusts, and receivers is, with minor exceptions, subject to the same provisions as individuals.

#### Tax Due

The taxable period is one year (or less in limited circumstances), usually a calendar year. Taxpayers must use the same accounting period as is used for federal purposes. Taxpayers with income from sources not subject to withholding must, in most cases, file tax liability declarations and pay estimated tax.

The tax return and payment of any remaining tax liability are due on the fifteenth day of the fourth month following the close of the taxable period, April 15 for calendar-year taxpayers. Extensions of time for filing the return are available under limited circumstances.

**Table 8. Total Individual Income Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$2,787.3 billion	\$2,883.3 billion	\$2,986.1 billion

# **Tax Expenditures - Exclusions from Income**

# 1. Active Duty Military Pay Exemption

Kentucky Revised Statute 141.010(10)(u), effective 2010

For taxable years beginning on or after January 1, 2010, exclude all non-combat military pay received by active duty members of the Armed Forces of the United States, members of reserve components of the Armed Forces of the United States, and members of the National Guard, including compensation for state active duty as described in KRS 38.205. Combat pay is also excluded from Kentucky income taxation by virtue of it being exempt from federal taxation. Please see expenditure No. 2 to see the additional value of the combat pay

FY 2010	FY 2011	FY 2012
\$9.0 million	\$18.2 million	\$18.6 million

#### 2. Armed Forces Personnel Benefits and Allowances

Internal Revenue Code Section 112, effective 1996, and Internal Revenue Code Section 134, effective 1986

The housing and meals provided military personnel, either in cash or in kind, as well as certain amounts of pay related to combat service, are excluded from income subject to tax.

FY 2010	FY 2011	FY 2012
\$9.8 million	\$10.2 million	\$10.6 million

#### 3. Assistance for Adopted Foster Children and Foster Care Payments

Internal Revenue Code Section 131 and 137, effective 2002 and 1978, respectively

Taxpayers who adopt eligible children from the public foster care system can receive monthly payments for the children's significant and varied needs and a reimbursement of up to \$2,000 for nonrecurring adoption expenses. These payments are excluded from gross income. This federal provision will sunset for taxable years beginning after December 31, 2010. Additionally, gross income does not include amounts received by a foster care provider.

FY 2010	FY 2011	FY 2012
\$1.5 million	\$1.5 million	\$1.6 million

# 4. Basis of Capital Gains on Gifts

Internal Revenue Code Section 1015, effective 1959

When a gift is made, the donor's basis in the transferred property (the cost that was incurred when the transferred property was first acquired) carries over to the donee. The carryover of the donor's basis allows a continued deferral of unrealized capital gains.

FY 2010	FY 2011	FY 2012
\$1.1 million	\$1.2 million	\$1.2 million

#### 5. Cancellation of Indebtedness

Internal Revenue Code Section 108, effective 1980

Individuals are not required to report the cancellation of certain indebtedness as current income. If the canceled debt is not reported as current income, however, the basis of the underlying property must be reduced by the amount canceled.

FY 2010	FY 2011	FY 2012
\$154,000	\$160,000	\$166,000

## 6. Capital Gains - Eminent Domain

Kentucky Revised Statute 141.010(10), effective 1998

Capital gains on property taken by eminent domain are exempt from individual income tax.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

# 7. Capital Gain on Property Transferred at Death

Internal Revenue Code Section 1014, effective 1954

No tax is imposed on capital gains resulting from the transfer at death of appreciated property. The appreciation that accrued during the lifetime of the transferor is never taxed as income.

FY 2010	FY 2011	FY 2012
\$121.8 million	\$126.3 million	\$131.4 million

#### 8. Disabled Coal Miners

2010-2012

Internal Revenue Code Section 104 and 192, effective 1981

Although it is income to the recipient, disability payments to former coal miners out of the Black Lung Trust Fund are not subject to the income tax.

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FY 2010	FY 2011	FY 2012
\$193,000	\$200,000	\$208,000

## 9. Employee Stock Ownership Plan Provisions

Internal Revenue Code Section 421, effective 1981

Employer-paid contributions to ESOP's are deductible by the employer as part of employee compensation costs. They are not included in the employee's gross income for tax purposes, however, until they are paid out as benefits.

FY 2010	FY 2011	FY 2012
\$1.2 million	\$1.2 million	\$1.2 million

## 10. Employer Contributions for Medical Insurance and Medical Care

Internal Revenue Code Section 105 (b) and 106, effective 1954

Employer-paid health insurance premiums and other medical expenses (including long-term care) are deducted as a business expense by employers, but they are not included in employee gross income. The self-employed also may deduct up to 100 percent of their family health insurance premiums.

FY 2010	FY 2011	FY 2012
\$536.4 million	\$556.3 million	\$578.8 million

# 11. Employer-Provided Benefits of Premiums on Group Term Life, Accident and Disability Insurance

Internal Revenue Code Section 79(a) and 106, effective 1955

Employer payment of employee group term life insurance premiums for coverage up to \$50,000 per employee is excluded from an employee's gross income even though the employer's cost for the benefit is a deductible business expense.

Employer contributions for premiums on accidental injury and accidental death insurance are not included in income by the employee and are deductible by the employer.

FY 2010	FY 2011	FY 2012
\$9.3 million	\$9.6 million	\$10.0 million

## 12. Employer-Provided Child Care Exclusion

Internal Revenue Code Section 129, effective 1981

Up to \$5,000 of employer-provider child care is excluded from an employee's gross income even though the employer's costs for the child care are a deductible business expense.

FY 2010	FY 2011	FY 2012
\$3.6 million	\$3.7 million	\$3.9 million

## 13. Employer-Provided Educational Assistance

Internal Revenue Code Section 127, effective 1986

Employer-provided educational assistance is excluded from an employee's gross income.

FY 2010	FY 2011	FY 2012
\$2.4 million	\$2.5 million	\$2.6 million

# 14. Employer-Provided Meals and Lodging

Internal Revenue Code Section 119, effective 1978

Employer-provided meals and lodging are excluded from an employee's gross income even though the employer's costs for these items are a deductible business expense.

FY 2010	FY 2011	FY 2012
\$3.6 million	\$3.7 million	\$3.9 million

#### 15. Exclusion of GI Bill Benefits

Internal Revenue Code Section 72(n), and 104, effective 1966

GI bill benefits paid by the Veterans Administration are excluded from gross income.

FY 2010	FY 2011	FY 2012
\$656,000	\$680,000	\$708,000

#### 16. Federal and Military Retirement Income Received

Kentucky Revised Statute 141.021, effective 1990

A total exclusion is allowed from gross income for federal and military retirement income.

FY 2010	FY 2011	FY 2012
\$55.2 million	\$57.2 million	\$59.5 million

## 17. Financial Institutions Structured as S Corporations

Kentucky Revised Statute 141.010(10), effective 1997

Distributive shares of income from financial institutions structured as S Corporations are excludable from gross income for individual taxpayers.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 18. Gain on the Sale of a Personal Residence

Internal Revenue Code Section 121, effective 1997

A homeowner can exclude from tax up to \$500,000 (\$250,000 for singles) of the capital gains from the sale of a principal residence. The exclusion may not be used more than once every two years.

FY 2010	FY 2011	FY 2012
\$154.5 million	\$160.2 million	\$166.7 million

#### 19. Income Averaging for Farmers

Internal Revenue Code Section 1301, effective 1986 with various amendments

Taxpayers can lower their tax liability by averaging, over the prior three-year period, their taxable income from farming and fishing.

FY 2010	FY 2011	FY 2012
\$154,000	\$160,000	\$166,000

## 20. Income Earned Abroad by U.S. Citizens

Internal Revenue Code Section 911 and 912, effective 1985

U.S. citizens who lived abroad, worked in the private sector, and satisfied a foreign residency requirement may exclude up to \$80,000 in foreign earned income from U.S. taxes. In addition, if these taxpayers receive an allowance for foreign housing from their employers, they may also exclude the value of that allowance. Federal civilian employees and Peace Corps members who work outside the continental United States are allowed to exclude from U.S. taxable income allowances they receive to compensate them for the relatively high costs associated with living overseas. The allowances supplement wage income and cover expenses like rent, education and the cost of travel to and from the United States.

FY 2010	FY 2011	FY 2012
\$11.3 million	\$11.8 million	\$12.2 million

# 21. Interest on Life Insurance Savings

Internal Revenue Code Section 101(a), effective 1978

Favorable tax treatment is provided for investment income within qualified life insurance and annuity contracts. Investment income earned on qualified life insurance contracts held until death is permanently exempt from income tax. Investment income distributed prior to the death of the insured is tax-deferred, if not tax-exempt. Investment income earned on annuities is treated less favorably than income earned on life insurance contracts, but it benefits from tax deferral without annual contribution or income limits generally applicable to other tax-favored retirement income plans.

FY 2010	FY 2011	FY 2012
\$91.1 million	\$94.5 million	\$98.3 million

#### 22. Installment Sales

Internal Revenue Code Section 453, effective 1986

The general rule for installment sales is that the income is taxed when each installment is received and not in the year of the sale. The exception to this general rule is that a "dealer" cannot defer the tax on the sale, i.e., they must report the entire sales price on an installment sale regardless of when the income is received. The tax expenditure occurs since the Federal Government permits an irrevocable election, approved by the IRS commissioner, to opt out of the exception, thereby allowing the deferral of income and making the general rule apply to dealer once again. The delay in taxation of future installments is the basis for the tax expenditure. Kentucky automatically honors the irrevocable election by virtue of our last code update that synchronized the Kentucky statutes to federal tax code.

	FY 2010	FY 2011	FY 2012
ľ	\$3.3 million	\$3.4 million	\$3.6 million

# 23. Miscellaneous Fringe Benefits

Internal Revenue Code Section 132, effective 1992

Any fringe benefit which qualifies as a no-additional-cost service, a qualified employee discount, a working condition fringe, or a de minimis fringe is excluded from income.

FY 2010	FY 2011	FY 2012
\$12.5 million	\$13.0 million	\$13.5 million

# 24. Passive Loss Rules Exception

Internal Revenue Code Section 469, effective 1993

In general, passive losses may not offset income from other sources. Losses up to \$25,000 attributable to certain rental real estate activity, however, are exempt from this rule.

FY 2010	FY 2011	FY 2012
\$17.7 million	\$18.3 million	\$19.1 million

## 25. Pension Contributions and Earnings from Employer Plans

Kentucky Revised Statute 141.010(10)(d), effective 1983

Employer contributions to pension plans are excluded from an employee's gross income even though the employer can deduct the contributions. In addition, the tax on the investment income earned by the pension plans is deferred until the money is withdrawn.

FY 2010	FY 2011	FY 2012
\$202.8 million	\$210.3 million	\$218.8 million

#### 26. Precinct Workers

Kentucky Revised Statute 141.010(10), effective 1997

Income earned by precinct workers for election training or work at election booths is exempt from income tax.

FY 2010	FY 2011	FY 2012
\$85,000	\$90,000	\$94,500

#### 27. Private Pensions and Individual Retirement Accounts

Kentucky Revised Statute 141.010(10)(i), effective 1995; and Kentucky Revised Statute 141.0105, effective 1995

Up to \$41,110 in benefits received by the taxpayer from private pensions, Individual Retirement Accounts (IRAs), and Roth IRAs is exempted from income.

FY 2010	FY 2011	FY 2012
\$226.8 million	\$235.2 million	\$244.7 million

#### 28. Public Assistance Benefits

Internal Revenue Code Section 61, et. al.

Public assistance or welfare benefits are not taxed. These include Temporary Assistance for Needy Families (TANF) and Supplemental Security Income (SSI) benefits.

FY 2010	FY 2011	FY 2012
\$1.8 million	\$1.9 million	\$2.0 million

#### 29. Railroad and Supplemental Railroad Retirement System Benefits

45 USCA Section 228L and Kentucky Revised Statute 141.010(10)(b), effective 1970

All Railroad Retirement Board benefits and supplemental railroad retirement benefits are not taxed. Kentucky has not adopted IRC Sec. 86, which taxes some of these benefits if a taxpayer's income is above a certain level.

FY 2010	FY 2011	FY 2012
\$1.5 million	\$1.6 million	\$1.7 million

# 30. Scholarship and Fellowship Income

Internal Revenue Code Section 117, effective 1954

Scholarships and fellowships are excluded from taxable income to the extent they pay for tuition and course-related expenses of the grantee. Similarly, tuition reductions for employees of educational institutions and their families are not included in taxable income.

FY 2010	FY 2011	FY 2012
\$5.9 million	\$6.1 million	\$6.4 million

## 31. Social Security Benefits for Retired Workers, Disabled Workers, and Dependents and Survivors

Internal Revenue Code Section 86, effective 1954 and KRS 141.010(10)(e)

Social Security benefits paid to retired workers and their dependents, to persons who are survivors of deceased workers and to disabled workers and their dependents are not taxed. Kentucky has not adopted IRC Sec. 86 which taxes a portion of these payments if the taxpayer's income is above a certain level.

FY 2010	FY 2011	FY 2012
\$110.4 million	\$114.5 million	\$119.1 million

#### 32. State Employee Pension Benefits and Contributions

Kentucky Revised Statute 141.010(10)(d), effective various dates

Benefits received from state employee, county and local government employee, judicial, teacher and state legislator retirement systems are totally exempt from tax if the recipient retired before December 31, 1997. Persons retiring after December 31, 1997 may be taxed on a portion of the benefits.

FY 2010	FY 2011	FY 2012
\$57.7 million	\$59.8 million	\$62.2 million

## 33. Veteran's Pension, Death and Disability Compensation

Internal Revenue Code Section 104(a)(4), effective 1954

All compensation due to pension payments, death or disability paid by the Veterans Administration is excluded from taxable income.

FY 2010	FY 2011	FY 2012
\$16.0 million	\$16.6 million	\$17.3 million

## 34. Worker's Compensation Benefits

Internal Revenue Code Section 104(a), effective 1954

Workers compensation benefits, paid to disabled employees or their survivors for employment-related injuries or diseases, are not taxed.

FY 2010	FY 2011	FY 2012
\$23.5 million	\$24.4 million	\$25.4 million

## **Tax Expenditures - Deductions**

## 35. Casualty and Theft Losses

Internal Revenue Code Section 165, effective 1954

Any uninsured losses incurred by the taxpayer during the tax year as a result of a casualty or theft are deductible as an itemized deduction.

FY 2010	FY 2011	FY 2012
\$686,000	\$711,000	\$740,000

#### 36. Charitable Contributions

Internal Revenue Code Section 170(c)(b), effective 1978

The deduction ceiling for most charitable contributions is 50 percent of Kentucky adjusted gross income, computed without regard to any net operating loss deduction. Gifts to private nonprofit organizations are limited to 20 percent of AGI. Some capital gain property is limited to 30 percent of AGI.

FY 2010	FY 2011	FY 2012
\$95.7 million	\$99.3 million	\$103.3 million

## 37. Excess of Percentage over Cost Depletion

Internal Revenue Code Section 613, effective 1981

The deduction is the larger of the value of property being expensed by cost or by percentage of depletion. Percentage depletion continues to be deductible as long as there is gross income, even after the taxpayer's basis for property has been reduced to zero.

FY 2010	FY 2011	FY 2012
\$424,000	\$439,000	\$457,000

## 38. Health Savings Account Deduction

Internal Revenue Code Section 223, effective January 1, 2005

Employee contributions to a Health Savings Account are deductible within the same limitations provided for federal purposes.

FY 2010	FY 2011	FY 2012
\$10.2 million	\$10.6 million	\$11.0 million

## 39. Home Mortgage Interest

Internal Revenue Code Section 163(a), effective 1954

An itemized deduction is allowed for all interest paid or accrued, on owner-occupied homes, during the taxable year.

FY 2010	FY 2011	FY 2012
\$243.0 million	\$252.1 million	\$262.2 million

#### 40. Individual Retirement Account Contributions

Internal Revenue Code Section 219(a)(b), effective 1982

Individual taxpayers can take advantage of several different IRAs: deductible IRAs, non-deductible IRAs, and Roth IRAs. The annual contributions limit applies to the total of a taxpayer's deductible, non-deductible, and Roth IRAs contributions. The IRA contribution limit is \$5,000 in 2008 and is indexed thereafter. The tax on investment income earned by 401(k) plans, non-deductible IRAs, and deductible IRAs is deferred until the money is withdrawn.

FY 2010	FY 2011	FY 2012
\$6.4 million	\$6.6 million	\$6.9 million

#### 41. Interest on Educational Loans

Internal Revenue Code Section 62(a), effective 1997

Up to \$2,500 of interest paid on qualified educational loans is deductible.

FY 2010	FY 2011	FY 2012
\$3.8 million	\$3.9 million	\$4.1 million

## 42. Interest on U.S. Savings Bonds

Internal Revenue Code Section 454, effective 1959

Taxpayers may defer paying tax on interest earned on U.S. savings bonds until the bonds are redeemed.

FY 2010	FY 2011	FY 2012
\$77,000	\$80,000	\$83,000

#### 43. Job Expenses and Other Miscellaneous Deductions

Internal Revenue Code Section 62, effective various dates

Unreimbursed employee expenses and various other allowable expenses for individuals are deducted from adjusted gross income to the extent that the total expenses exceed 2 percent of adjusted gross income. Examples of these miscellaneous deductions are: moving expenses, alimony, Archer MSAs, interest on educational loans, higher education expenses and health savings accounts.

FY 2010	FY 2011	FY 2012
\$39.1 million	\$40.6 million	\$42.2 million

## 44. Keogh Plan Contributions

Internal Revenue Code Section 404(a)(8), effective 1963

Self-employed individuals can make deductible contributions to their own retirement (Keogh) plans equal to 25 percent of their income, up to an indexed maximum amount of income. Total plan contributions are limited to 25 percent of a firm's total wages. The tax on the investment income earned by Keogh plans is deferred until withdrawn.

FY 2010	FY 2011	FY 2012
\$41.0 million	\$42.5 million	\$44.2 million

## 45. Medical Expenses

Internal Revenue Code Section 213, effective 1990

Medical and dental expenses in excess of 7.5 percent of Kentucky Adjusted Gross Income are deductible when itemizing deductions.

FY 2010	FY 2011	FY 2012
\$40.0 million	\$41.5 million	\$43.1 million

## 46. Net Operating Loss Deduction

Kentucky Revised Statute 141.010(11), effective 1980

The Kentucky net operating loss deduction is permitted in computing adjusted gross income. Beginning in 2005, taxpayers are no longer allowed to carry back a net operating loss but may continue to carry forward any net operating losses.

FY 2010	FY 2011	FY 2012
\$42.7 million	\$44.3 million	\$46.1 million

## 47. Parsonage Allowances

Internal Revenue Code Section 164(a), effective 1954

The value of a minister's housing allowance and the rental value of parsonages are not included in a minister's taxable income.

FY 2010	FY 2011	FY 2012
\$2.0 million	\$2.0 million	\$2.1 million

## 48. Property Tax on Owner-Occupied Homes

Internal Revenue Code Section 107, effective 2002

State, local and foreign real property taxes are deductible as itemized deductions.

FY 2010	FY 2011	FY 2012
\$40.9 million	\$42.4 million	\$44.1 million

#### 49. Standard Deduction

Kentucky Revised Statute 141.081, effective 1946, various amendments

A taxpayer who does not itemize deductions is permitted a deduction of a predetermined amount referred to as the "standard deduction". The amount of the deduction has been amended several times; under current law it increases based on inflation. For 2009, the standard deduction was \$2,190 per taxpayer.

FY 2010	FY 2011	FY 2012
\$117.8 million	\$122.2 million	\$127.1 million

## 50. State and Local Taxes Other than Home Property Taxes

Internal Revenue Code Section 164(a), effective 1979 and 1990

A taxpayer who itemizes may deduct a nonbusiness state or local personal property tax, a windfall property tax and a local occupational tax.

FY 2010	FY 2011	FY 2012
\$138.9 million	\$144.1 million	\$149.9 million

#### 51. U.S. Production Activities

Internal Revenue Code Section 199, effective 2004

This provision was introduced by the American Jobs Creation Act (AJCA) in 2004 and allows for a deduction equal to a portion of taxable income attributable to domestic production. For taxable periods beginning in 2007, the amount of the deduction is equal to 6 percent of taxable income attributable to domestic production. For taxable years beginning 2008, the amount of the deduction is 7 percent and for taxable years beginning after 2008, the amount of the deduction is 9 percent.

FY 2010	FY 2011	FY 2012
\$3.4 million	\$3.5 million	\$3.6 million

## **Tax Expenditures - Credits**

## 52. Child and Dependent Care Credit

Kentucky Revised Statute 141.067, effective 1990

A credit equal to 20 percent of the federal child care credit amount is allowed.

FY 2010	FY 2011	FY 2012
\$8.1 million	\$8.2 million	\$8.3 million

## 53. Credit for Hiring Unemployed

Kentucky Revised Statute 141.065, effective 1982

A credit of \$100 is allowed for each qualifying unemployed person hired.

FY 2010	FY 2011	FY 2012
\$15,000	\$12,000	\$12,000

## 54. Expanded Low Income Tax Credit

Kentucky Revised Statute 141.066, effective 1990

Kentucky residents are allowed a low income tax credit based on modified adjusted gross income (MGI) which is equal to federal adjusted gross income plus any interest income from other states' municipal bonds and pension income from a qualifying lump-sum distribution. Single individuals whose MGI and married couples whose combined MGI is at or below federal poverty level for their family size will receive a 100 percent tax credit. The amounts are indexed for inflation each year. The 2009 federal poverty level for a family of one (1) is \$10,830; for a family size of two (2) is \$14,570; for a family size of three (3) is \$18,310; and for a family size of four (4) or more (for Kentucky purposes) is \$22,050.

FY 2010	FY 2011	FY 2012
\$80.0 million	\$75.0 million	\$76.0 million

#### 55. Historic Preservation Tax Credit

Kentucky Revised Statute 171.397, effective for tax years beginning on or after January 1, 2005

A credit is allowed against individual income tax for a portion of the cost of restoring a qualifed residential structure listed on the National Registry of Historic Places. The credit is equal to 30 percent of the rehabilitation expenses, in the case of owner-occupied residential property, and 20 percent of the rehabilitation expenses, in the case of all other property. The total credit available is capped at \$3 million annually, rising to \$5 million for tax years beginning on or after January 1, 2010 with each individual owner-occupied property receiving no more than \$60,000.

FY 2010	FY 2011	FY 2012
\$750,000	\$1.3 million	\$1.3 million

#### 56. Job Development Credit

Kentucky Revised Statute 154.22-070, 154.24-110, 154.26-100, 154.27, 158.28-110, effective 1992

A job development assessment fee of 6 percent, a job creation assessment fee of 5 percent, a job revitalization assessment fee of 6 percent, an industrial development fee of 3 percent, or an alternative energy development assessment fee of 4 percent may be collected from employees under several economic development plans. A portion of these fees may be claimed as credits on the employees' individual income tax returns.

FY 2010	FY 2011	FY 2012
\$57.0 million	\$60.0 million	\$60.0 million

#### 57. New Home Tax Credit

Kentucky Revised Statute 141.388, effective June 26, 2009

A non refundable credit of up to \$5,000 may be taken by a qualified buyer against individual income tax for a qualified buyer. The purchase of the principle residence new home as a single-family dwelling must close between July 25, 2009 and July 26, 2010 in order to qualify for the credit. There is a \$25,000,000 cap on all New Home Tax Credits that will be issued during the entire duration of this credit.

FY 2010	FY 2011	FY 2012
\$13.6 million	\$6.4 million	\$0

## 58. Personal and Dependent Tax Credits

Kentucky Revised Statute 141.020(3), effective 1961

A credit against tax of \$20 is allowed for taxpayers and dependents, plus \$40 if age 65 or older or blind, and \$20 if a member of the Kentucky National Guard.

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FY 2010	FY 2011	FY 2012
\$93.0 million	\$94.0 million	\$95.0 million

#### 59. Postsecondary Education Tuition Credit

Kentucky Revised Statute 141.069, effective for tax years beginning on or after January 1, 2005

A credit equal to 25 percent of the amount of the federal Hope Scholarship and the lifetime learning credit is available. The credit applies only to undergraduate studies, phases out for higher incomes and applies to most higher education opportunties within Kentucky.

FY 2010	FY 2011	FY 2012
\$14.3 million	\$15.7 million	\$17.3 million

## 60. Recycling and/or Composting Equipment Credit

Kentucky Revised Statute 141.390, effective 1991

A credit is allowed for 50 percent of the installed costs of recycling or composting equipment used exclusively in this state for recycling or composting post-consumer waste.

FY 2010	FY 2011	FY 2012
\$1.5 million	\$1.4 million	\$1.4 million

## **Background**

Inheritance and estate taxes are two separate taxes that are often referred to as death taxes since both are occasioned by the death of a property owner. The amount due from each tax is determined by the value of property transferred, but they are imposed on different aspects of the transfer.

The inheritance tax is a tax on the right to receive property from a decedent's estate; both the tax and exemptions are based on the relationship of the beneficiary to the decedent. The estate tax, or "pickup tax", is a tax on the estate, equal to the amount by which the credit for state death taxes allowable under the federal estate tax law exceeds the Kentucky inheritance tax, less any discount allowed for early payment. Since the phase out of the credit for state death taxes for federal purposes is now complete, Kentucky receives zero receipts from the estate tax portion of the tax. However, if Congress fails to act further on this issue, the state death tax credit returns in 2011, for dates of death occurring after December 31, 2010.

The Kentucky inheritance tax was adopted in 1906, making it the second oldest General Fund tax. The estate tax was enacted in 1936. The tax has seen several significant changes through the years.

The most recent change occurred in 1995, when a total exemption for Class A beneficiaries was phased-in. The definition of Class A beneficiaries was expanded at that time to include brothers, sisters, half-brothers and half-sisters.

The 2001 Federal Tax Act increased the exemption from federal estate tax allowed to an estate. From \$1 million in 2002, the exemption increased to \$3.5 million in 2009, with a complete repeal of the tax in 2010. Additionally, the highest rate dropped to 50 percent in 2002 and decreases to 45 percent by 2007 before the repeal of the tax in 2010.

During FY09, the inheritance tax produced \$41.2 million in General Fund revenues. This was a 19.2 percent decrease from the

prior year and accounted for 0.5 percent of the total General Fund tax receipts.

#### Tax Base

The tax base for the inheritance tax is the fair cash value of a Kentucky domiciled decedent's property. For decedents domiciled outside Kentucky, the base is the fair cash value of real property located in Kentucky, tangible personal property that has acquired a situs in Kentucky and is not taxed elsewhere, and intangible personal property with a business situs in Kentucky.

Transfers giving rise to an inheritance or estate tax liability include transfers by will, intestate succession, deed, grant, bargain, sale or gift made in contemplation of death or intended to take effect in possession or enjoyment at or after the death of the grantor or donor. The tax is based on the net amount transferred to the beneficiaries, heirs, or donees which is the value of the distributive shares reduced by administration expenses, funeral expenses, debts, mortgages and liens, federal estate taxes and the personal exemption.

#### **Taxable Unit**

The inheritance tax is an excise tax on a beneficiary's privilege of receiving property from a decedent by reason of death. Beneficiaries are divided into three classes, with Class A beneficiaries being totally exempt:

- (a) Class A includes parents, the surviving spouse, children by blood, stepchildren, children adopted during infancy, children adopted during adulthood who were reared by the decedent during infancy, grandchildren who are the issue of children by blood, of stepchildren, or of children adopted during infancy, and, as of July 1, 1995, brothers, sisters, half-brothers, and half-sisters;
- (b) Class B includes nephews, nieces, nephews and nieces of the half-blood, daughters-in-law, sons-in-law, aunts, uncles, and great-grandchildren who are grandchildren of children by blood, stepchildren, or children adopted during infancy; and,
- (c) Class C includes all beneficiaries not included in classes A or B.

## Current Rate Structure

The inheritance tax is imposed at graduated rates from 4 percent to 16 percent for Class B beneficiaries, and 6 percent to 16 percent for Class C beneficiaries. The statutory exemptions are charges against the lowest brackets in applying the rates to the base.

The estate tax has no fixed rate structure. It is dependent on the amount of Kentucky's share of the state death tax credit for federal purposes and the amount of the Kentucky inheritance tax. When all the taxable property is not located in Kentucky, the state tax credit is prorated based on the net estate in Kentucky subject to federal estate tax over the total net estate subject to federal estate tax.

#### Tax Due

The inheritance and estate taxes are levied at the decedent's death, with payment of the taxes due eighteen months thereafter. If the inheritance tax is paid within nine months after the death, a 5 percent discount is allowed. No discount is allowed on estate tax.

**Table 9. Total Inheritance And Estate Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$64.0 million	\$61.6 million	\$65.3 million

## Tax Expenditures

## 1. Annuities Under Qualified Retirement Plans

Kentucky Revised Statute 140.063, effective 1974

The decedent's gross estate does not include the value of an annuity or other payment to the extent attributable to the employer's contribution receivable by any beneficiary other than the executor or equivalent.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 2. Assessment of Land at its Agricultural or Horticultural Value

Kentucky Revised Statute 140.300-360, effective 1978

In lieu of the fair cash value, agricultural or horticultural land that is qualified real estate and passes to qualified heirs may be reported in a decedent's estate at its agricultural or horticultural value. The assessed value for ad valorem purposes is presumed to be its value for inheritance tax purposes.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 3. Benefits Paid to a Beneficiary of Military Personnel Under Certain Retirement Plans

Kentucky Revised Statute 140.015(2), effective 1980

Payments to a beneficiary of the Retired Serviceman's Family Protection Plan or Survivor Benefit Plan are not considered taxable transfers.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 4. Benefits Paid by the Federal Government Due to Service in Time of War

Kentucky Revised Statute 140.015(1), effective 1944

Any benefit paid by the federal government to the surviving spouse or heirs of any person by reason or arising out of service in the armed forces of the United States in time of war is not considered a taxable transfer.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 5. Certificates of Deposit Exempt from the Contemplation of Death Rule

Kentucky Revised Statute 140.020(3), effective 1978

All certificates of deposit jointly owned are exempt from the possibility of inclusion at 100 percent of their value regardless of when placed in joint names.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 6. Class A Beneficiaries

Kentucky Revised Statute 140.080(1)(b) and (c), effective 1990, revised 1995

For dates of death on or after July 1, 1998, class A beneficiaries are totally exempt.

FY 2010	FY 2011	FY 2012
\$52.0 million	\$50.0 million	\$53.0 million

#### 7. Class B Beneficiaries

Kentucky Revised Statute 140.080((1)(d), effective 1948

Class B beneficiaries receive an exemption of \$1,000.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 8. Class C Beneficiaries

Kentucky Revised Statute 140.080(1)(e), effective 1948

Class C beneficiaries are granted a \$500 exemption.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 9. Discount for Early Payment of Tax

Kentucky Revised Statute 140.210(1), effective 1924

A 5 percent discount is allowed on inheritance tax paid within nine months of the date of death.

FY 2010	FY 2011	FY 2012
\$1.0 million	\$1.0 million	\$1.0 million

#### 10. Individual Retirement Accounts

Kentucky Revised Statute 140.063(3) and (4), effective 1982

The decedent's gross estate does not include an annuity receivable by a beneficiary (other than the executor) over a period of at least thirty-six months after the decedent's death from certain qualified retirement accounts.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 11. Life Insurance Proceeds

Kentucky Revised Statute 140.030(2), effective 1944

Life insurance proceeds payable to a designated beneficiary, other than the insured or his estate, are tax-free. The proceeds payable under a U.S. Government Life Insurance Policy or National Service Life Insurance Policy are tax free, regardless of to whom paid.

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

## 12. Recurring Tax Credits

Kentucky Revised Statute 140.095, effective 1948

A credit is allowed against the tax imposed if the property is subjected to the tax twice within five years.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

# 13. Transfers to Educational, Religious, Charitable, or Certain Governmental Organizations

Kentucky Revised Statute 140.060, effective 1916

Transfers to these types of organizations are exempt.

FY 2010	FY 2011	FY 2012
\$11.0 million	\$10.6 million	\$11.3 million

## **Background**

Insurance premiums taxes include several taxes levied on the **L**receipts of insurance premiums collected by insurers in the Commonwealth. All life insurance companies, all stock and mutual insurance companies other than life, and captive insurers except fraternal assessment life insurance companies doing business in Kentucky must pay a tax on the gross premiums collected from policyholders. The rate of tax varies by type of insurance company: life insurance companies are assessed at a rate of \$1.50 per \$100 of premium receipts; stock and mutual insurance companies other than life are assessed \$2 per \$100 of receipts; and all stock insurers other than life, every mutual insurance company and Lloyd's insurer must pay 0.75 percent of premiums paid for fire insurance and for that portion allocable to fire insurance included in other coverage. A captive insurer (defined as an insurance company owned by one or more business entities that are licensed insurance producers and that only insure risks on policies placed through their owners) must pay a minimum of \$5,000 and/or a tax calculated on a sliding scale as a percentage of receipts.

## Current Rate Structure

The first insurance premiums taxes were adopted in 1942, and have been modified several times since that time.

In addition, every stock insurer other than life, every mutual insurance company and Lloyd's insurer shall pay 0.75% of all amounts paid for fire insurance and that portion allocable to insurance against the hazard of fire included in other coverage.

Captive insurance: Direct premiums:

0.4% on the first \$20 million 0.3% on the next \$20 million 0.2% on the next \$20 million 0.075% on each dollar thereafter

## Reinsurance premiums:

0.225% on the first \$20 million 0.150% on the next \$20 million 0.050% on the next \$20 million 0.025% on each dollar thereafter

The minimum tax payable to captive insurers is \$5,000 regardless of calculated tax liability.

#### Tax Base

The tax is levied on premium receipts of insurance companies doing business in Kentucky. Premium receipts include single premiums, annuity premiums, premiums received for original insurance, premiums received for renewal, revival or reinstatement of the policies, annual and periodical premiums, dividends applied for premiums and additions, and all other premium payments received on policies that have been written in Kentucky, or elsewhere on business done in this state, less returned premiums. No deduction is made for dividends on life insurance or annuity policies, but dividends on accident and health insurance policies may be deducted. Premium receipts beginning in calendar year 2000 do not include annuity premiums or annuity dividends.

#### Tax Due

Any company whose tax was \$5,000 or more in the previous year must file a declaration of estimated tax by June 1. The tax must be paid in three equal installments, on June 1, October 1, and March 1 of the following year.

**Table 10. Total Insurance Premiums Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$1.6 million	\$1.6 million	\$1.7 million

## **Tax Expenditures**

## 1. Hospital, Medical or Dental Service Companies Exempt From Premium Tax

Kentucky Revised Statute 136.395, effective June 18, 1964

Premiums paid to or received by a hospital service corporation, medical service plan corporation, dental service plan corporation, or a domestic mutual insurer against the risk or cost of medical and/or surgical care organized under KRS 304.24-010 to 304.24-440 and KRS 304.32-010 to 304.32-270 are exempt from the premium tax.

FY 2010	FY 2011	FY 2012
\$1.6 million	\$1.6 million	\$1.7 million

## Limited Liability Entity Tax

#### **Background**

On June 28, 2006, the Kentucky General Assembly enacted House Bill 1 during a Special Session convened for the purpose of small business tax relief. The bill was signed into law by Governor Fletcher the same day. Within the single piece of legislation were several modifications to the Tax Modernization measures enacted during the 2005 Regular Session. The creation of the limited liability entity tax (LLET) was one of those modifications.

Effective for taxable years beginning on or after January 1, 2007, the LLET is imposed on corporations and other entities which afford limited liability to their owners, including limited liability companies, limited liability partnerships, limited partnerships, and S corporations. The entities may choose between two computational options to calculate the amount of tax due, based on either Kentucky gross receipts or Kentucky gross profits. The lesser amount of tax resulting from the two options is the amount due.

## Current Rate Structure

When computing the tax using the gross receipts method, the tax rate is nine and one-half cents per \$100 of gross receipts. When computing the tax using the gross profits method, the tax rate is seventy-five cents per \$100 of gross profits.

#### Tax Due

The taxable period for the LLET is the same taxable period used by the entity for income tax purposes. Entities which can reasonably expect their income tax liability plus their LLET liability to exceed \$5,000 are required to make a declaration of estimate tax, due in three installments.

The tax return and payment of any remaining liability are due on the fifteenth day of the fourth month following the close of the taxable period, April 15 for calendar-year entities. An extension of time to file the return is available; however, to avoid penalty for late payment, all tax due must be submitted by the original due date.

**Table 11. Total Limited Liability Entity Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$202.4 million	\$214.6 million	\$520.8 million

## Tax Expenditures

#### 1. Alcohol Production Facility

Kentucky Revised Statute 141.0401(6)(1), effective January 1, 2007

The tax does not apply to an alcohol production facility as defined in KRS 247.910.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 2. Certified Fluidized Bed Energy Production Facility

Kentucky Revised Statute 141.0401(6)(k), effective January 1, 2007

The tax does not apply to a certified fluidized bed energy production facility as defined in KRS 211.390.

FY 2010	FY 2011	FY 2012
\$50,000	\$50,000	\$50,000

## 3. Cooperatives, Homeowners' Associations, Political Organizations

Kentucky Revised Statute 141.0401(6)(q), effective January 1, 2007

The tax does not apply to cooperatives described in Sections 521 and 1381 of the Internal Revenue Code, including farmer's agricultural and other cooperatives organized or recognized under KRS Chapter 272, advertising cooperatives, purchasing cooperatives, homeowners associations, including those described in Section 528 of the Internal Revenue Code, political organizations as defined in Section 527 of the Internal Revenue Code, and rural electric and rural telephone cooperatives.

FY 2010	FY 2011	FY 2012
\$285,000	\$300,000	\$315,000

## 4. Costs of Goods Sold, Bulk Delivery Charges, and Indirect Labor

Kentucky Revised Statute 141.0401(6)(d), effective January 1, 2007

When computing the LLET using the gross profits method, Kentucky gross receipts are reduced by the amount of costs of goods sold attributable to Kentucky gross receipts.

FY 2010	FY 2011	FY 2012
\$155.0 million	\$165.1 million	\$169.9 million

## 5. Open-end Registered Investment Companies

Kentucky Revised Statute 141.0401(6)(j), effective January 1, 2007

The tax does not apply to an open-end registered investment company organized under the laws of this state and registered under the Investment Company Act of 1940.

FY 2010	FY 2011	FY 2012
\$30,000	\$30,000	\$30,000

## 6. Personal Service Corporations

Kentucky Revised Statute 141.0401(6)(p), effective January 1, 2007

The tax does not apply to a personal service corporation as defined in Section 269A(b) (1) of the Internal Revenue Code.

FY 2010	FY 2011	FY 2012
\$1.5 million	\$1.6 million	\$1.6 million

#### 7. Publicly Traded Partnerships

Kentucky Revised Statute 141.0401(6)(r), effective January 1, 2007

The tax does not apply to a publicly traded partnership as defined by Section 7704(b) of the Internal Revenue Code that is treated as a partnership for federal tax purposes under Section 7704(c) of the Internal Revenue Code, or its publicly traded partnership affiliate.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 8. Real Estate Investment Trust

Kentucky Revised Statute 141.0401(6)(m), effective January 1, 2007

The tax does not apply to a real estate investment trust as defined in Section 856 of the Internal Revenue Code.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 9. Regulated Investment Company

Kentucky Revised Statute 141.0401(6)(n), effective January 1, 2007

The tax does not apply to a regulated investment company as defined in Section 851 of the Internal Revenue Code.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 10. Real Estate Mortgage Investment Conduit

Kentucky Revised Statute 141.0401(6)(0), effective January 1, 2007

The tax does not apply to a real estate mortgage investment conduit as defined in Section 860D of the Internal Revenue Code.

FY 2010	FY 2011	FY 2012
\$6,000	\$8,500	\$9,500

## 11. Small Business Relief from the Limited Liability Entity Tax

Kentucky Revised Statute 141.0401(2)(b), effective July 15, 2008

To provide relief for small businesses, all firms with Kentucky gross profits or receipts less than \$3 million are subject to the \$175 minimum Limited Liability Entity Tax. Additional, firms with Kentucky gross receipts or profits of \$3 million - \$6 million receive a proportional reduction based upon a prescribed calculation. Those firms with Kentucky gross receipts or profits over \$6 million pay the full LLET.

FY 2010	FY 2011	FY 2012
\$45.5 million	\$47.5 million	\$348.9 million

## Liquefied Petroleum Gas Tax

## **Background**

The term "liquefied petroleum gas" includes any material which is composed predominantly of any of the following hydrocarbons, or mixtures of them, whether in the liquid or gaseous states, and which are used to propel vehicles of any kind upon the public highways: propane, propylene, butane (normal butane and isobutane), and butylene.

A tax on liquefied petroleum gas was first levied in 1960. In 1980, like gasoline and special fuels, the base was changed to the average per gallon wholesale price. The "supplemental highway user tax" became effective July 1, 1986.

The tax is imposed for the privilege of using the highways of the state. Consequently, the tax proceeds are deposited in the Road Fund. For FY09, the liquefied petroleum gas collections were \$156,400 which accounts for 0.013 percent of total Road Fund tax receipts.

## Current Rate Structure

The tax is 9 percent of the average wholesale price of a liquid petroleum gas rounded to the third decimal place. In no case can the "average wholesale price" be deemed to be less than \$1.786 per gallon. Consequently, the tax rate can be no less than 21.1 cents per gallon. The "supplemental highway user tax" rate is 5 cents per gallon.

#### Tax Base

Unlike the gasoline tax, the tax is applicable to liquefied petroleum gas when use is determined. If the fuel is used to propel motor vehicles on the public highways, the tax applies, but if used for non-highway purposes, the fuel is not subject to tax. The dealer is allowed a deduction to cover unaccountable losses, bad debts, and handling and reporting the tax.

**Taxable Unit** The unit for levying the liquefied petroleum gas tax is a "per gallon" basis.

#### Tax Due

The tax must be remitted to the Department of Revenue on or before the twenty-fifth day of the month immediately following the month it is collected.

Table 12. Total Liquefied Petroleum Gas Tax Expenditures

FY 2010	FY 2011	FY 2012
\$2,050	\$2,080	\$2,110

## **Tax Expenditures**

## 1. Approved Carburetion Systems

Kentucky Revised Statute 234.321(1), effective 1972

The tax is not collected when the motor vehicles using the liquefied petroleum gas are equipped with carburetion systems approved by the Natural Resources and Environmental Protection Cabinet.

FY 2010	FY 2011	FY 2012
\$400	\$400	\$400

## 2. Dealer's Monthly Reporting Allowance

Kentucky Revised Statute 234.320(1), effective 1972

An allowance of one percent of the net tax due is allowed a dealer on a timely filed and paid monthly return. This allowance is given to offset the costs of unaccountable losses, bad debts and handling and reporting the tax.

FY 2010	FY 2011	FY 2012
\$1,650	\$1,680	\$1,710

## Motor Vehicle Usage Tax

## **Background**

Notor vehicles were originally taxed under the 3 percent gross receipts tax that was repealed in 1936. After the repeal of that tax, a special 3 percent tax on motor vehicles was enacted. Effective April 1, 1968, the rate was increased to 5 percent. Effective July 1, 1990, the rate was increased to 6 percent.

Since 1936, the tax was paid to the county clerk when a vehicle is first registered in the owner's name. In 2005, the General Assembly changed the incidence of taxation to the time when the vehicle is titled instead of when it is registered. The proceeds derived from the tax are deposited in the Road Fund to be used in the construction and maintenance of Kentucky's roads.

During FY09, motor vehicle usage tax collections were \$336.3 million, a decrease of 17.1 percent from the previous year. These receipts constituted 28.2 percent of total Road Fund tax receipts.

## Current Rate Structure

The motor vehicle usage rate is based on 6 percent of the retail price. A credit against the tax is allowed for substantially identical taxes paid to another state or foreign country on vehicles previously registered in such state or country, provided that the other state or country grants a similar credit for taxes paid in Kentucky.

#### Tax Base

The retail price for new motor vehicles is defined as the actual selling price as provided in a notarized affidavit signed by both the buyer and seller. If an affidavit is not submitted, 90 percent of the Manufacturer's Suggested Retail Price, including all standard and optional equipment, and transportation charges, is used. In the case of trucks with gross weight in excess of 10,000 pounds, the tax base is 81 percent of MSRP.

House Bill 3 enacted in the 2009 Special Legislative Session modified KRS 138.450 and created a new section of KRS 138.455 - 138.470 to temporarily provide a trade-in allowance for the Motor Vehicle Usage Tax calculation for new vehicle purchases, beginning September 1, 2009 and ending August 31, 2010 or earlier if the accumulated total of "trade-in credits" reduces the Motor Vehicle Usage Tax by the maximum amount authorized. The trade-in allowance is available on a first-come, first-served basis.

For used vehicles, the retail price is the total consideration paid. A trade-in credit is allowed. The total consideration paid must be disclosed in a notarized affidavit signed by both buyer and seller. If an affidavit is not submitted, the price is defined as the value appearing in the automotive reference manual prescribed by the Department of Revenue. Effective January 1, 2007, the General Assembly established a valuation floor for used motor vehicles. The value of a used motor vehicle is now based upon the affidavit of total consideration given, unless that value is less than 50 percent of its trade-in as listed in the automotive price reference manuals.

Persons holding a certificate to operate as a U-Drive-It lessee may elect to pay the motor vehicle usage tax based on gross rental or lease charges instead of the retail price of the vehicles. Gross rental charges include only time and mileage charges.

#### **Taxable Unit**

The tax is levied on the privilege of using a motor vehicle on the public highways of Kentucky, based on the vehicle's retail price.

#### Tax Due

The tax is paid to the county clerk when the vehicle is titled. The clerk deposits the tax in a Department of Revenue bank account on a daily basis and makes reports to the Department of Revenue on a weekly basis.

Table 13. Total Motor Vehicle Usage Tax Expenditures

FY 2010	FY 2011	FY 2012
\$74.4 million	\$52.4 million	\$55.7 million

**Tax Expenditures** 

## 1. Adapted Equipment for Physically Handicapped Persons

Kentucky Revised Statute 139.450(12)(c), effective 1992

"Retail Price" does not include that portion of the price of a vehicle attributable to equipment or adaptive devices necessary to facilitate or accommodate a physically handicapped operator or passenger.

FY 2010	FY 2011	FY 2012
\$65,000	\$67,000	\$69,000

## 2. Change in Business Structure

Kentucky Revised Statute 138.470(8), effective 1980 and 1998

Motor vehicles transferred to a corporation from a proprietorship or limited liability company, to a limited liability company from a corporation or proprietorship, or from a corporation or limited liability company to a proprietorship, within six (6) months from the time that the business is incorporated, organized, or dissolved are exempt.

FY 2010	FY 2011	FY 2012
\$85,000	\$88,000	\$91,500

## 3. Charter Bus Exemption

Kentucky Revised Statute 138.470(15), effective July 1, 2005

Motor carriers operating under a charter bus certificate issued by the Transportation Cabinet under KRS Chapter 281 are not subject to the Motor Vehicle Usage Tax.

FFY 2010	FY 2011	FY 2012
\$56,000	\$57,000	\$58,000

## 4. Commercial Motor Vehicle Exemption

Kentucky Revised Statute 138.450(5), effective 1968

An exemption is provided commercial motor vehicles, excluding passenger vehicles having a seating capacity of nine persons or less, owned by nonresidents, used primarily in interstate commerce, and based in another state, which are required to be registered in Kentucky by reason of operational requirements or fleet proration agreements, and which are registered pursuant to the forced registration provisions.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 5. Educational and Charitable Organizations

Kentucky Revised Statute 138.470(2), effective 1968

Motor vehicles sold to institutions of purely public charity and institutions of education, not used or employed for gain, are exempt.

FY 2010	FY 2011	FY 2012
\$1.3 million	\$1.4 million	\$1.5 million

## 6. Enterprise Zone Exemption

Kentucky Revised Statute 154.45-090(4)and (5), effective 1982

Qualified businesses located within an "enterprise zone" are exempt from the usage tax on vehicles purchased solely for business purposes.

Enterprise Zones are scheduled to expire 20 years after initial designation as a zone. The Hopkinsville enterprise zone is the only one of the original ten enterprise zones in Kentucky still in existence, and it is due to expire on December 21, 2007.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

## 7. Enterprise Zone Exemption – U Drive-It Tax

Kentucky Revised Statute 154.45-090(6), effective 1982

This provision exempts receipts derived from short-term rentals of motor vehicles by qualified businesses within an enterprise zone.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 8. Immediate Family Member

Kentucky Revised Statute 138.470(6), effective 1976, 1992, and 1994

Motor vehicles previously registered in Kentucky and transferred between husband and wife, parent and child, stepparent and stepchild, or grandparent and grandchild are exempt.

FY 2010	FY 2011	FY 2012
\$7.4 million	\$6.9 million	\$7.7 million

## 9. Insurance Company Transfers

Kentucky Revised Statute 138.470(14), effective 1976

Motor vehicles transferred to an insurance company to settle a claim are exempt. However, such vehicles must be junked or held for resale only.

FY 2010	FY 2011	FY 2012
\$105,000	\$107,000	\$109,000

## 10. Large Truck Exclusion

Kentucky Revised Statute 138.470, (16) and (17), effective October 1, 2003.

Trucks registered with a gross weight of 44,001 pounds and greater are not subject to the Motor Vehicle Use Tax.

FY 2010	FY 2011	FY 2012
\$11.0 million	\$11.7 million	\$12.1 million

## 11. Military Exemption

Kentucky Revised Statute 138.470(4), effective 1968

Motor vehicles (both new and used) sold by or transferred from Kentucky dealers to nonresident members of the armed forces on duty in this state are exempt from usage tax.

FY 2010	FY 2011	FY 2012
\$5.6 million	\$5.2 million	\$5.9 million

## 12. Partnership Interests

Kentucky Revised Statute 138.470(12), effective 1970

The interest of a partner in a motor vehicle is exempt when the interests of other partners are transferred to him.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 13. Repossessed Exemption

Kentucky Revised Statute 138.470(13), effective 1972

Motor vehicles that are repossessed by a secured party are exempt provided that the repossessor has acted in accordance with all statutory requirements and the vehicle is held for resale only.

FY 2010	FY 2011	FY 2012
\$1.0 million	\$1.3 million	\$1.4 million

#### 14. Trade-In Allowance on New and Used Vehicles

Kentucky Revised Statute 138.450(4), effective 1976 Kentucky Revised Statute 138.4602, effective 2009

For used vehicles previously registered in Kentucky and subsequently sold in Kentucky, a trade-in allowance is allowed in an amount equal to the value included in the notarized affidavit attesting to total consideration given, or in the absence of a notarized affidavit, the value listed in the reference manual. The allowance is deducted in computing the retail price of the vehicle sold. The trade-in allowance for new vehicles is limited to vehicles sold during the period September 1, 2009 through August 31, 2010.

FY 2010	FY 2011	FY 2012
\$44.7 million	\$22.0 million	\$22.7 million

### 15. Transfers Between a Limited Liability Company and its Members

Kentucky Revised Statute 138.470(11), effective 1998

Motor vehicles transferred between a limited liability company and any of its members when there is no consideration, nominal consideration, or in sole consideration of the cancellation or surrender of stock are exempt.

FY 2010	FY 2011	FY 2012
\$1.2 million	\$1.4 million	\$1.6 million

### 16. Transfers Between a Subsidiary and a Parent Corporation

Kentucky Revised Statute 138.470(10), effective 1970

Motor vehicles transferred between a subsidiary corporation and its parent when there is no consideration, nominal consideration, or in sole consideration of the cancellation or surrender of stock are exempt.

FY 2010	FY 2011	FY 2012
\$150,000	\$155,000	\$158,000

## 17. Transfers by Will or Court Order

Kentucky Revised Statute 138.470(9), effective 1970, 1990

Motor vehicles transferred by will, court order, or transferred under the statutes covering descent and distribution of property are exempt if previously registered in Kentucky.

FY 2010	FY 2011	FY 2012
\$1.7 million	\$2.0 million	\$2.3 million

## Natural Resources Severance & Processing Tax

#### **Background**

Effective June 1, 1980, the General Assembly levied a 4.5 percent tax on the gross value of all minerals severed in Kentucky, including natural gas and natural gas liquids. Coal and oil were specifically excluded due to taxation under other statutes. The legislation imposed no minimum rate of tax per unit as is the case with the coal severance tax.

In 1984, the General Assembly exempted fluorspar, lead, zinc, barite, and tar sands from the tax. In addition, taxpayers who sever or process limestone through the rip-rap, construction aggregate, or agricultural limestone stages, and who sell at least 60 percent of such stone in interstate commerce, are entitled to a tax credit.

KRS 42.450(2) and 42.470(2) require that one-half of the taxes collected on the sale of minerals, other than coal, be distributed among the mineral producing counties. In FY09 the total taxes of \$55.0 million represented 0.7 percent of total General Fund tax receipts.

## Current Rate Structure

The natural resources severance and processing tax rate is 4.5 percent of the gross value. Effective in 1991, the tax on severing clay was limited to twelve cents per ton. Taxpayers who sever or process clay within the state, which is sold to and used as a component of landfill construction by an approved waste management or waste disposal facility in Kentucky, are entitled to a credit equal to the tax paid.

#### Tax Base

The base for this tax is gross value, the amount received or receivable from the sale of the mineral after it is processed and loaded for shipment. The base for natural gas and natural gas liquids is the sales price or market value in the immediate vicinity of the well. The amount of transportation expense incurred in transporting the natural resource to the customer is deductible in arriving at gross value.

When resources are purchased for processing, gross value is the amount received or receivable reduced by the amount paid for the natural resource and the transportation expense.

#### **Taxable Unit**

The tax is levied on taxpayers engaged in the business of severing or processing natural resources in Kentucky, except that no tax is levied on the processing of ball clay.

#### Tax Due

The tax must normally be reported and remitted on a monthly basis. The Revenue Cabinet may permit or require returns or tax payments for periods other than monthly. The tax return and payment are due on the last day of the month following the close of the tax period.

Table 14. Total Natural Resources Severance and Processing Tax Expenditures

FY 2010	FY 2011	FY 2012
\$7.7 million	\$7.7 million	\$7.9 million

### Tax Expenditures

## 1. Ball Clay, Fluorspar, Lead, Zinc, Tar Sands, Barite, and Stone Used for Privately Maintained but Publicly Dedicated Roads

Kentucky Revised Statute 143A.020 and 143A.030, effective 1980, 1984

The severing or processing of these minerals, for any purpose, is exempt from the tax.

FY 2010	FY 2011	FY 2012
\$250,000	\$250,000	\$250,000

## 2. Clay Used in Landfill Construction

Kentucky Revised Statute 143A.037, effective 1991

A credit is allowed against the tax on clay severed or processed within this state and sold to and used as a component of landfill construction by an approved waste management or waste disposal facility within this state. The credit is equal to the tax.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 3. Inactive Crude Oil and Natural Gas Wells

Kentucky Revised Statute 143A.033, effective 1998

A credit equal to 4.5 percent of the total tax is allowed for natural gas and oil produced from recovered inactive wells.

FY 2010	FY 2011	FY 2012
\$100,000	\$100,000	\$100,000

#### 4. Limestone Sold in Interstate Commerce

Kentucky Revised Statute 143A.035, effective 1984

A credit is allowed equal to the tax on the gross value of limestone sold in interstate commerce. The credit extends only to those taxpayers who sever or process limestone through the rip-rap, construction aggregate, or agricultural limestone stages, and who sell at least 60 percent of such stone in interstate commerce.

FY 2010	FY 2011	FY 2012
\$3.9 million	\$3.9 million	\$4.0 million

## 5. Limestone Sold or Used for Agricultural Purposes

Kentucky Revised Statute 143A.030, effective 1984

Limestone sold or used for agricultural purposes is exempt if such sale or use qualifies for exemption from sales and use tax under KRS 139.480.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 6. Limit on Tax from Clay

Kentucky Revised Statute 143A.037, effective 1991

The tax on clay is limited to twelve cents per ton.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 7. Transportation Expense

Kentucky Revised Statute 143A.010(5) and (9), effective 1980

Expenses incurred in transporting minerals are excluded from gross value.

FY 2010	FY 2011	FY 2012
\$3.4 million	\$3.4 million	\$3.5 million

### **Background**

Kentucky has had a tax on property since becoming a state on June 1, 1792. The original method of taxation began with a set levy for each item of tangible property owned in the state. It was not until 1814 that the standard for establishing the tax liability was changed to the ad valorem, or fair value approach, which taxes property at its fair market value. This approach remains the standard today.

In 1793, the property tax represented over 86 percent of all state government receipts. That percentage has declined dramatically over the past 200 plus years. Much of the recent decline can be attributed to legislation passed during the 1979 Special Session of the General Assembly. House Bill 44, enacted during that session, generally limited growth from the tax levied on real property to 4 percent per year. The high rate of inflation was causing property values, and the resulting tax, to rise too dramatically. To compensate for rapidly growing values, the tax rate is adjusted annually to ensure that the growth in tax receipts does not exceed the legal limits. This restriction remains in effect at the present time. House Bill 272, passed by the 2005 General Assembly, altered the rate setting mechanism by excluding new property and property subject to tax increment financing when the 4 percent growth limit is calculated. In contrast to earlier reports, this analysis does not consider the rate ceiling established by House Bill 44 to be a tax expenditure, as explained on page 27.

The voters amended section 172 of the Kentucky Constitution in 1998 to give the General Assembly the authority to exempt any class of personal property. Personal property includes both tangible and intangible property. Real property, not specifically exempted by the constitution, must be assessed for taxation at its fair cash value and taxed accordingly.

In FY09 total property tax collections of \$513.1million accounted for 6.1 percent of total General Fund revenues. The chart on the following page shows the allocation between real, tangible and other property tax receipts.

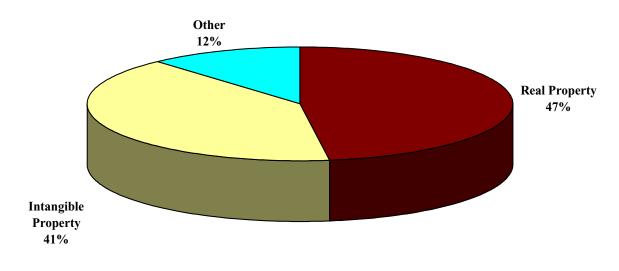


Figure 3. Allocation of Property Tax Receipts for FY09

## Current Rate Structure

The state tax rate for real property must be adjusted annually to comply with the provisions of House Bill 44. For 2007, the rate was set at 12.2 cents per \$100 of assessed value. The rate in effect prior to House Bill 44 was 31.5 cents per \$100 of assessed value. It must be noted that an increase in the tax base may necessitate a corresponding decrease in the rate. Consequently, any estimates of the cost of exemptions in the real property area are based on the assumption that House Bill 44 would not affect the outcome. The normal state rate applicable to tangible personal property is 45 cents of assessed value. The General Assembly has reduced the rates for some classes of tangible and intangible personal property over the years. These reduced rates give rise to many of the expenditures detailed later. Legislation enacted in 2005 repealed the intangible property tax effective January 1, 2006. Therefore, the tax expenditures for intangibles are \$0 for FY07 and beyond and have been removed from this edition.

#### Tax Base

The property tax is levied on the fair cash value of all real, tangible, or intangible property unless a specific exemption exists in the Kentucky Constitution or in the case of personal property, has been granted by the General Assembly. Taxpayers who are

65 years of age or older or are classified as totally disabled qualify for a Homestead Exemption. This exemption, applied against the assessed value of a qualifying single-unit residential property, is adjusted every two years in accordance with the cost of living index. The homestead exemption amount for 2009 and 2010 is \$33,700.

In general, property is assessed at its fair cash value as of January 1 of each year. Real property must be listed for assessment with the property valuation administrator (PVA) between January 1 and March 1. Tangible personal property may be listed either with the PVA or the Department of Revenue and must be listed by May 15.

#### Tax Due

When the Department of Revenue certifies the assessment and the amount of taxes due to the county clerk, the clerk prepares the tax bills for delivery to the sheriff of the county, not later than September 15. The sheriff mails a notice to each taxpayer reflecting the total tax, date due, any discount, and the discount period. The tax becomes delinquent if not paid before the following January 1.

An exception to the usual method of paying property taxes involves motor vehicles. The appropriate property tax is due and payable to the county clerk on or before the last day of the month in which registration renewal is required for the vehicle.

**Table 15. Total Property Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$695.3 million	\$716.0 million	\$738.8 million

The property tax expenditures have been categorized between real property and tangible personal property.

## **Real Property Tax Expenditures**

(Real property is defined as land and improvements and all rights inherent in real estate.)

## 1. Agricultural and Horticultural Land Assessment Protection

Kentucky Revised Statute 132.450, effective 1999

This land will not lose its agricultural and horticultural assessment if it fails to meet the minimum acreage requirement due to the fact a portion of the land has been acquired for public purposes.

FY 2010	FY 2011	FY 2012
\$100,000	\$100,000	\$100,000

### 2. Agriculture Value of Real Property

Kentucky Revised Statute 132.450, effective 1942

A special procedure is provided for assessing real property at its agricultural or horticultural value.

FY 2010	FY 2011	FY 2012
\$39.4 million	\$42.5 million	\$45.8 million

#### 3. Alcohol Production Facilities

Kentucky Revised Statute 132.020(1), effective 1980

Alcohol production facilities are taxed at a reduced rate of 1/10 of a cent per \$100 of value.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

### 4. Environmental Remediation Property

Kentucky Revised Statute 132.020(1), effective 2005

The owner of all qualifying voluntary environmental remediation property pays tax at the rate of one and one-half cents upon each one hundred dollars of value for this property.

FY 2010	FY 2011	FY 2012
\$2,000	\$2,000	\$2,000

### 5. Homestead Exemption

Section 172 of the Kentucky Constitution and KRS 132.810, effective 1972, revised 1992, 1999

A taxpayer 65 years of age or older or totally disabled is allowed an exemption against the assessed value of a single-unit residence. This exemption is now \$33,700.

FY 2010	FY 2011	FY 2012
\$14.6 million	\$15.4 million	\$15.4 million

## 6. Intrastate Railroads and Railway Companies

Kentucky Revised Statute 132.020(10), effective 1990

Railroads or railway companies operating solely within the Commonwealth, are taxed at a reduced rate of 10 cents per \$100 on their operating real property.

FY 2010	FY 2011	FY 2012
\$22,000	\$22,000	\$22,000

## 7. Leasehold Interests in Buildings Financed with Industrial Revenue Bonds

Kentucky Revised Statute 132.020(1), effective 1978

Leasehold interests privately held in industrial buildings owned and financed by tax-exempt governmental units are taxed at a reduced rate of 1.5 cents per \$100 of value. Note: This is the real estate portion only.

FY 2010	FY 2011	FY 2012
\$2.3 million	\$2.4 million	\$2.4 million

### 8. Property of Local Governments in Neighboring States

Kentucky Revised Statute 132.192, effective 2005

All real property owned by another state or a political subdivision of another state that is used exclusively for public purposes is exempt from taxation if a comparable exemption is provided in that state or political subdivision for property owned by the Commonwealth or its political subdivisions.

FY 2010	FY 2011	FY 2012
\$20,000	\$20,000	\$20,000

## 9. Real Property Owned by Exempt Entities

Section 170 of the Kentucky Constitution, effective 1891

Real property owned and occupied by institutions of religion, institutions of purely public charity, and institutions of education is exempted from taxation by the Kentucky Constitution.

FY 2010	FY 2011	FY 2012
\$43.4 million	\$45.1 million	\$46.8 million

## 10. State Real Property Tax Yearly Revenue Ceiling

Kentucky Revised Statute 132.020(4), effective 1979

Prior to the passage of House Bill 44 in 1979, the real property tax rate was 31.5 cents per \$100 of assessed value. The adjusted tax rate for 2009 is 12.2 cents per \$100 of assessed value.

FY 2010	FY 2011	FY 2012
\$396.9 million	\$412.7 million	\$433.5 million

### **Tangible Property Tax Expenditures**

(The normal tangible rate is 45 cents per \$100 of value)

#### 11. Agricultural Products

Kentucky Revised Statute 132.020(1), effective 1950

Agricultural products are taxed at a reduced rate of 1.5 cents per \$100.

FY 2010	FY 2011	FY 2012
\$4.0 million	\$3.9 million	\$3.8 million

#### 12. Aircraft

Kentucky Revised Statute 132.020(12), effective 1999

Airplanes, not used in the business of transporting persons or property for compensation or hire, are taxed at the reduced state rate of 1.5 cents per \$100.

FY 2010	FY 2011	FY 2012
\$1.6 million	\$1.6 million	\$1.7 million

#### 13. Business Inventories

Kentucky Revised Statute 132.020(9), effective 1990

Business inventories are taxed at a reduced rate of 5 cents per \$100. This category includes machinery and equipment held in inventory in the regular course of business for sale or lease and originating under a floor plan financing arrangement.

FY 2010	FY 2011	FY 2012
\$72.9 million	\$72.0 million	\$68.8 million

#### 14. Carlines

Kentucky Revised Statute 136.120, effective 1990

Any company, other than a railroad company, which owns, uses, furnishes, leases, rents, or operates to, from, through, in, or across this state or any part thereof, any kind of railroad car is taxed at a reduced rate. The rate is computed annually. The current rate in effect is 22.74 cents per \$100.

FY 2010	FY 2011	FY 2012
\$980,000	\$980,000	\$980,000

#### 15. Federally Documented Vessels

Kentucky Revised Statute 132.020(13), effective 1999

Documented boats, not used in the business of transporting persons or property for compensation or hire, are taxed at a reduced rate of 1.5 cents per \$100.

FY 2010	FY 2011	FY 2012
\$460,000	\$460,000	\$460,000

### 16. Foreign Trade Zone

Kentucky Revised Statute 132.020(1), effective 1982

Property located in an activated foreign trade zone is taxed at a reduced rate of 1/10 of a cent per \$100.

FY 2010	FY 2011	FY 2012
\$20.4 million	\$20.4 million	\$20.4 million

#### 17. Historic Vehicles

Kentucky Revised Statute 132.020(1), effective 1984

Historic vehicles are taxed at a reduced rate of 25 cents per \$100.

FY 2010	FY 2011	FY 2012
\$188,000	\$198,000	\$208,000

#### 18. In-Transit Goods

Kentucky Revised Statute 132.097, effective 1999

Goods shipped into Kentucky and placed in a warehouse or distribution center

with the purpose of continued shipment outside of Kentucky within six months are exempt from property tax at the state level.

FY 2010	FY 2011	FY 2012
\$18.3 million	\$19.0 million	\$19.7 million

#### 19. Intrastate Railroads and Railway Companies

Kentucky Revised Statute 132.020(10), effective 1990

Railroads or railway companies operating solely within the Commonwealth are taxed at a reduced rate of 10 cents per \$100 on their operating tangible property.

FY 2010	FY 2011	FY 2012
\$175,000	\$175,000	\$175,000

#### 20. Interstate Trucks, Tractors and Buses

Kentucky Revised Statute 132.760, effective 1990

Commercial vehicles that have routes or systems partly within this state and partly within another state or states are taxed at a reduced rate. This rate is computed annually. The rate in effect January 1, 2007 was 24.62 cents per \$100.

FY 2010	FY 2011	FY 2012
\$4.1 million	\$4.1 million	\$4.2 million

#### 21. Leasehold Interests

Kentucky Revised Statute 132.195, effective 1990

Leasehold interests privately held in industrial buildings owned and financed by tax-exempt governmental units are taxed at a reduced rate of 1.5 cents per \$100 of value. Note: This is the tangible personal property portion only.

FY 2010	FY 2011	FY 2012
\$3.9 million	\$3.9 million	\$3.9 million

### 22. Machinery Used in Farming and Livestock and Domestic Fowl

Kentucky Revised Statute 132.020(1)(f)(g), effective 1917

Machinery used in farming and the value of all livestock and 25 domestic fowl is taxed at a reduced rate of 1/10 of a cent per \$100.

FY FY 2010	FY 2011	FY 2012
\$5.5 million	\$5.5 million	\$5.5 million

## 23. Manufacturing Machinery; Pollution Control Equipment; and Radio, Television and Telephonic Equipment

Kentucky Revised Statute 132.020(1), effective 1977, revised 1998

Machinery, regardless of ownership, used in the manufacturing process is taxed at a reduced rate of 15 cents per \$100. Pollution control equipment is taxed at a reduced rate of 15 cents per \$100. Radio, television and telephonic equipment are taxed at a reduced rate of 15 cents per \$100.

FY 2010	FY 2011	FY 2012
\$66.0 million	\$65.5 million	\$64.9 million

## 24. Motor Vehicles With a Salvage Title

Kentucky Revised Statute 134.810, effective 1999

Motor vehicles with a salvage title and held by an insurance company on January 1 are taxed at a reduced rate of 5 cents per \$100 of value. This provision allows salvage vehicles held by an insurance company to be taxed in the same manner as motor vehicle dealers' inventory.

FY 2010	FY 2011	FY 2012
Miminal	Miminal	Miminal

#### 25. Property of Local Governments in Neighboring States

Kentucky Revised Statute 132.192, effective 2005

All personal property owned by another state or a political subdivision of another state that is used exclusively for public purposes is exempt from taxation if a comparable exemption is provided in that state or political subdivision for property owned by the Commonwealth or its political subdivisions.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

## 26. Personal Property Used in Vending Stands Operated by the Blind

Kentucky Revised Statute 132.193(1), effective 1998

Personal property used in vending stands leased and operated by blind persons under the auspices of the Office for the Blind is exempt from taxation.

FY 2010	FY 2011	FY 2012
Minimal	Mininal	Minimal

### **Background**

Lentucky's first entry into the sales tax field occurred in 1934 when the General Assembly enacted a tax of 3 percent on general retail gross receipts. The tax was subsequently repealed by the 1936 General Assembly.

Kentucky again enacted a sales and use tax effective on July 1, 1960. The sales tax is imposed upon all retailers for the privilege of making retail sales in Kentucky. The retailer must pass the tax along to the consumer as a separate charge. The use tax is imposed on the storage, use, or other consumption of tangible personal property in Kentucky. Tangible personal property, the sale of which is subject to Kentucky sales tax, is not subject to the use tax.

From its inception in 1960 until 1986, the sales and use tax was the most productive tax in the General Fund. In 1986, it was surpassed by the individual income tax and continues to be the second most productive today. Receipts for FY09 totaled \$2.857 billion, which was a growth of 0.6 percent over the prior year. This tax represented 33.9 percent of total General Fund revenues in FY09.

## Current Rate Structure

Sales and use taxes are imposed at the rate of 6 percent of gross receipts or purchase price.

#### Tax Base

The tax base for the sales tax is gross receipts derived from both retail sales of tangible personal property and sales of certain services to the final consumer in Kentucky. Retail sales are defined as any sales other than sales for resale. The lease and rental of tangible personal property for a consideration is considered a sale or purchase, the receipts of which are subject to the sales and use tax.

The tax base for the use tax is the purchase price of tangible personal property purchased for storage, use, or other consumption in Kentucky. The use tax is a "back stop" for sales tax and generally applies to property purchased outside the state for storage, use, or consumption within the state. The purchaser's liability for the use tax is not extinguished until the tax has been paid to

the state, either by the purchaser or by the retailer from whom the property was purchased. However, the purchaser will not be held liable for the tax provided a receipt is obtained from a retailer engaged in business in this state, or from a retailer authorized to collect Kentucky use tax, showing that the tax was collected by the retailer as a separately stated charge and the receipt is maintained in the purchaser's files.

Tax Unit

The sales tax is imposed on gross receipts from the retail sale, lease, or rental price of tangible personal property and certain services in Kentucky. The use tax is imposed on the storage, use, or other consumption of tangible personal property in Kentucky, measured by the purchase price.

Tax Due

The tax must normally be reported and remitted on a monthly basis. In some cases, the taxpayer may be permitted to file on a quarterly or annual basis. For most taxpayers, the tax return and payment of the tax liability are due on the twentieth day of the month following the close of the tax period. Large taxpayers must file monthly returns and include an estimate of the first fifteen days of the following calendar month. The return is due on the twenty-fifth day following the close of the calendar period. The Department of Revenue notifies taxpayers required to file on this alternate basis of their obligation.

## **Recent Legislation**

The following changes have been enacted by the General Assembly since the last edition of this report:

**Prescription Medicine** (*effective August 1, 2008*) - Over-the-counter drugs, for which a prescription has been issued, are exempt from sales tax.

**Vendor's Compensation** (*effective July 1, 2008*) - Reimbursement to a seller for the cost of collecting and remitting the tax in any reporting period cannot exceed \$1,500.

**Expand Sales Tax Refunds to Include Technology** (effective June 26, 2009

Table 16. Total Sales And Use Tax Expenditures

FY 2010	FY 2011	FY 2012
\$2.382 billion	\$2.491 billion	\$2.601 billion

The total sales and use tax exemptions do not include the cost of excluding services from the sales tax. These sales were never included in the tax base, are generally not part of most states' sales tax base and therefore do not meet the technical qualifications of a tax expenditure. We have continued to estimate the amount of lost revenue from excluding certain services from the tax and have listed these on pages 143-145 in the back of this section. They are not considered tax expenditures for the purpose of this publication.

### Tax Expenditures

## 1. Admissions to and Purchases by Historical Sites

Kentucky Revised Statute 139.482, effective 1976

Sales of admissions and purchases made by an historical site operated by a non-profit corporation, society, or organization and listed by the United States Department of Interior in the National Register of Historic Places are exempt.

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

#### 2. Alcohol Production Facilities

Kentucky Revised Statute 139.480(18), effective 1980

Any sale, use, storage or consumption of tangible property certified as an alcohol production facility as defined in KRS 247.910 is exempt.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

### 3. Charter Bus Repair and Replacement Parts

Kentucky Revised Statute 139.480, effective August 1, 2005

Repair and replacement parts for directly operating and maintaining a charter bus certified by the Transportation Cabinet are exempt.

FY 2010	FY 2011	FY 2012
\$70,000	\$71,000	\$72,000

### 4. Coal Used in the Manufacture of Electricity

Kentucky Revised Statute 139.480(2), effective 1960

Coal used in the manufacturing of electricity is exempt.

FY 2010	FY 2011	FY 2012
\$86.1 million	\$87.4 million	\$89.3 million

## 5. Coin-Operating Bulk Vending Machines

Kentucky Revised Statute 139.470(6), effective 1966, revised 1998

Vending machine sales of 50 cents or less are exempt from tax. Prior to the 1998 legislative change the amount exempt was 25 cents or less.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

## 6. Construction Expenses for Alternative Fuel or Gasification Facility

Kentucky Revised Statute 154.27, effective January 1, 2008

Sales taxes paid on tangible personal property used in the process of constructing an alternative fuel or gasification facility may be refunded at the end of the calendar year.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 7. Construction Expenses for Near Zero Emission Power Plants

Kentucky Revised Statute 139.537, effective January 1, 2007

Tangible personal property used to construct, repair, renovate or upgrade a coalbased near-zero emission power plant is exempt from sales tax, including repair and replacement parts.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

### 8. County Fair Admissions

Kentucky Revised Statute 139.470, effective June 2005

The first \$50,000 in county fair admissions are exempt from sales and use tax.

FY 2010	FY 2011	FY 2012
\$339,000	\$339,000	\$339,000

#### 9. Credit Unions

Kentucky Revised Statute 286.6-365, effective 1984

Sales to credit unions organized under Kentucky law are exempt.

FY 2010	FY 2011	FY 2012
\$1.4 million	\$1.4 million	\$1.5 million

#### 10. Donated Goods

Kentucky Revised Statute 139.495, effective August 1, 2005

A sales tax refund equal to 25 percent (up to \$1 million) of the tax collected on sales of donated goods by resident nonprofit educational, charitable or religious institutions is allowed, if the entity uses the refund exclusively as reimbursement for capital construction costs of additional retail locations in this state.

FY 2010	FY 2011	FY 2012
\$420,000	\$430,000	\$440,000

#### 11. Energy and Energy Producing Fuels

Kentucky Revised Statute 139.480(3), effective 1960

Energy and energy producing fuels used in manufacturing, processing, mining, or refining, to the extent that the cost of the energy or energy-producing fuels used exceeds 3 percent of the cost of production, are exempt.

FY 2010	FY 2011	FY 2012
\$27.5 million	\$28.0 million	\$28.5 million

#### 12. Federal Taxes Imposed on Sales of Tangible Personal Property

Kentucky Revised Statute 139.470(20), effective 1960

Taxes (not including any manufacturer's excise or import duty) imposed by the United States upon or with respect to retail sales are exempt.

FY 2010	FY 2011	FY 2012
\$8.3 million	\$8.4 million	\$8.5 million

#### 13. Food Items

Kentucky Revised Statute 139.480(22), effective 1972, revised 1986

Food for human consumption is exempt from sales and use tax. The exemption does not apply to meals served in restaurants, to meals served on or off the premises, or to meals sold on a "take-out" or "to go" basis. This exemption does include purchases made with food stamps and the exemption for baked goods which became effective July 1, 2004.

FY 2010	FY 2011	FY 2012
\$451.8 million	\$460.7 million	\$469.6 million

#### 14. 4-H Sales

Kentucky Revised Statute 139.497, effective 1998

Sales made by nonprofit educational youth programs affiliated with a land grant university cooperative extension service are exempt if the net proceeds from the sales are used solely for the benefit of the affiliated programs.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

### 15. Garage or Yard Sales

Kentucky Revised Statute 139.496, effective 1976

Sales and use tax does not apply to the first \$1,000 of sales made in any calendar year by an individual or nonprofit organization not engaged in the business of selling.

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

#### 16. Interstate Business Communication Services

Kentucky Revised Statute 139.505, effective January 1, 2001

Certain businesses whose interstate communications service subject to sales taxes exceed five percent of its Kentucky gross receipts in the preceding calendar year are entitled to a refundable credit of the sales tax paid on the excess.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

#### 17. Interstate Cargo and Passenger Aircraft, Parts and Supplies

Kentucky Revised Statute 139.480(19), effective 1982

Aircraft and their repair and replacement parts and supplies for the direct operation of aircraft in interstate commerce and used exclusively for the conveyance of property or passengers for hire are exempt from sales and use tax. Nominal intrastate use will not subject the property to sales and use tax.

FY 2010	FY 2011	FY 2012
\$13.0 million	\$13.6 million	\$14.2 million

#### 18. Jet Fuel

Kentucky Revised Statute 144.132, effective July 1, 2000

Certified air carriers are allowed a credit after payment of the first \$1.0 million in sales and use tax on the purchase of aircraft fuel including jet fuel.

FY 2010	FY 2011	FY 2012
\$20.0 million	\$25.6 million	\$30.0 million

## 19. Kentucky Enterprise Initiative

Kentucky Revised Statute 154-20.204, effective January 1, 2006

A new statewide tax incentive program replaces the Enterprise Zone program as the current zones expire. It extends to eligible companies the opportunity to receive refunds of sales and use tax paid on the purchase of building materials and research and development materials for tourist attractions, services, technology, manufacturing and company headquarters for any industry. The program gives preference to companies in existing enterprise zones. The minimum investment is \$100,000 for companies within the enterprise zone boundaries, \$500,000 elsewhere. It also creates a statewide cap in each year of \$20 million for building materials and \$5 million for research and development on all approved projects.

FY 2010	FY 2011	FY 2012
\$15.0 million	\$21.5 million	\$19.5 million

### 20. Labor or Services Used in Property Sold

Kentucky Revised Statute 139.010 effective 2008

A separately stated price received for labor or services used in installing or applying property sold is exempt from sales and use tax.

FY 2	010	FY 2011	FY 2012
\$239.3	million	\$244.0 million	\$248.8 million

### 21. Locomotives and Rolling Stock

Kentucky Revised Statute 139.480(1), effective 1960

Locomotives or rolling stock, including materials for their construction, repair, or modification, or fuel and supplies for the direct operation of locomotives and trains used in interstate commerce are exempt.

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

## 22. Lodgings of Thirty Days or More

Kentucky Revised Statute 139.100(2)(a), effective 1992

Rooms, lodging or accommodations supplied for a continuous period of 30 days or more to an individual are exempt.

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

## 23. Machinery for New and Expanded Industry and Certain Industrial Machinery

Kentucky Revised Statute 139.170 and 139.480(10), effective 1960

Machinery for new and expanded industry that is used directly in manufacturing or processing and is incorporated for the first time into plant facilities in this state, and does not replace machinery in such plant, is exempt. Industrial machinery manufactured in Kentucky is exempt from sales tax when the industrial machinery is delivered to a manufacturer or processor or their agent for use out-of-state.

FY 2010	FY 2011	FY 2012
\$72.9 million	\$74.7 million	\$75.6 million

## 24. New and Replacement Machinery or Equipment for Energy Efficient Projects

Kentucky Revised Statute 139, effective January 1, 2008

A manufacturer who purchases machinery or equipment that reduces energy consumption at its facility by 15 percent or more is eligible for a refund of the sales tax on the purchase.

FY 2010	FY 2011	FY 2012
\$3.7 million	\$3.8 million	\$3.9 million

## 25. Non-Profit Educational, Charitable and Religious Institutions

Kentucky Revised Statute 139.495, effective 1976

Sales to resident, nonprofit educational, charitable, and religious institutions qualified for exemption from federal income taxation under Section 501(c)(3) of the Internal Revenue Code, for use solely within their exempt function, are exempt.

FY 2010	FY 2011	FY 2012
\$322.4 million	\$335.3 million	\$348.7 million

#### 26. Occasional Sales

Kentucky Revised Statute 139.470(4), effective 1960

Casual or isolated sales of property not held or used by a seller in the course of an activity for which he is required to hold a seller's permit are exempt.

FY 2010	FY 2011	FY 2012
Substantial	Substantial	Substantial

#### 27. Pay Phones

Kentucky Revised Statute 139.200(2)(e), effective January 1, 2006

Communication services furnished via a pay telephone are exempt from sales tax.

FY 2010	FY 2011	FY 2012
\$300,000	\$250,000	\$250,000

#### 28. Pollution Control Facilities

Kentucky Revised Statute 139.480(12), effective 1974

Property certified as a pollution control facility as defined by KRS 224.01-300 is exempt.

FY 2010	FY 2011	FY 2012
\$33.1 million	\$37.5 million	\$42.8 million

### 29. Prescription Medicine, Prosthetic Devices and Physical Aids

Kentucky Revised Statute 139.472, effective 1971

Prescription medicine, prosthetic devices, and physical aids are exempt from sales and use tax. Prosthetic devices include artificial limbs, artificial eyes, hearing aids, crutches, and wheelchairs.

FY 2010	FY 2011	FY 2012
\$244.4 million	\$247.6 million	\$250.6 million

## 30. Procurement, Processing, or Distribution of Blood or Human Tissue

Kentucky Revised Statute 139.125, effective 1968

Whole blood, plasma, blood products, tissues such as corneas, bones, or organs for the purpose of injecting, transfusing, or transplanting any of them into the human body are exempt.

FY 2010	FY 2011	FY 2012
\$7.0 million	\$7.1 million	\$7.2 million

### 31. Property Certified as a Fluidized Bed Energy Production Facility

Kentucky Revised Statute 139.480(20), effective 1986

Any sale, use, storage or consumption of tangible property that has been certified as a fluidized bed energy production facility, as defined in KRS 211.390, is exempt.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

#### 32. Rate Increase for School Taxes Added to Residential Telephone Bills

Kentucky Revised Statute 139.470(9), effective 1979

Any rate increase for school taxes and any other charges or surcharges added to the total amount of a residential telephone bill is exempt.

FY 2010	FY 2011	FY 2012
\$5.7 million	\$5.7 million	\$5.7 million

## 33. Recycling Machinery and Equipment

Kentucky Revised Statute 139.480(23), effective 1991

Replacement machinery that will increase the consumption of recycled materials by not less than 10 percent and machinery and equipment purchased or leased by a business, industry or organization in order to collect, source separate, compress, bale, shred or otherwise handle waste materials, if that machinery or equipment is primarily used for recycling purposes, are exempt.

FY 2010	FY 2011	FY 2012
\$2.1 million	\$2.1 million	\$2.1 million

## 34. Repair Parts for Large Trucks

Kentucky Revised Statute 139.480, effective January 1, 2004

Repair parts for those trucks and their towed units over 44,001 pounds that are used exclusively in interstate commerce are exempt from sales tax.

FY 2010	FY 2011	FY 2012
\$2.5 million	\$2.6 million	\$2.6 million

## 35. Retailers' Compensation for Collecting and Remitting the Tax

Kentucky Revised Statute 139.570, effective 1960

As reimbursement for the cost of collecting and remitting tax, the taxpayer shall deduct 1.75 percent of the first \$1,000 of tax due and 1 percent of the tax due in excess of \$1,000 if the amount due is not delinquent at the time of payment.

FY 2010	FY 2011	FY 2012
\$21.0 million	\$21.4 million	\$21.8 million

#### 36. Residential Utilities

Kentucky Revised Statute 139.470(8), effective 1979

Sales of electricity, sewer services, water, and fuel to Kentucky residents for use in heating, cooking, lighting, and other residential uses are exempt from sales and use tax.

FY 2010	FY 2011	FY 2012
\$263.9 million	\$301.9 million	\$347.5 million

## 37. Sales by Elementary and Secondary Nonprofit, School-Sponsored Clubs and Organizations

Kentucky Revised Statute 139.497, effective 1984

Sales made by elementary and secondary schools, nonprofit elementary or secondary school-sponsored clubs and organizations and nonprofit elementary or secondary school affiliated groups such as parent-teacher organizations and booster clubs are exempt.

FY 2010	FY 2011	FY 2012
\$4.1 million	\$4.1 million	\$4.1 million

## 38. Sales by Sales by Nonprofit Higher Educational School-Sponsored Clubs and Organizations

Kentucky Revised Statute 139.495(4), effective 1980

Sales made by nonprofit school-sponsored clubs and organizations, provided such sales do not include tickets for athletic events, are exempt.

FY 2010	FY 2011	FY 2012
\$1.3 million	\$1.3 million	\$1.3 million

#### 39. Sales to Common Carriers Under a Bill of Lading

Kentucky Revised Statute 139.470(5), effective 1960

Gross receipts from sales of tangible personal property to a common carrier, shipped by the seller via the purchasing carrier under a bill of lading, whether the freight is paid in advance or the shipment is made freight charges collect, to a point outside this state and the property is actually transported to the out-of-state destination for use by the carrier in the conduct of its business as a common carrier are exempt.

FY 2010	FY 2011	FY 2012
\$0	\$0	\$0

## **40.** Sales to Motion Picture Companies

Kentucky Revised Statute 139.538, effective 1986

Motion picture production companies filming or producing motion pictures in Kentucky are exempt from the tax. The exemption is accomplished by granting a refundable credit of taxes paid on purchases made in Kentucky in connection with the filming or producing of a motion picture in this state.

FY 2010	FY 2011	FY 2012
\$0.5 million	\$0.75 million	\$1.0 million

#### 41. Semi-Trailers and Trailers

Kentucky Revised Statute 139.470, effective 2008

The sales of semi-trailers and trailers as defined by KRS 189.101(12) and KRS 189.010(17) are exempt.

FY 2010	FY 2011	FY 2012
\$177,000	\$182,000	\$187,000

### 42. State, Cities, Counties and Special Districts

Kentucky Revised Statute 139.470(1)(7), effective 1960 and 1976

Sales to any cabinet, department, bureau, commission, board, or other statutory or constitutional agency of the state, and to cities, counties, and special districts defined in KRS 65.005 are exempt.

FY 2010	FY 2011	FY 2012
\$242.0 million	\$252.0 million	\$262.0 million

#### 43. Textbooks

Kentucky Revised Statute 139.480(17), effective 1978

Textbooks, related workbooks, and other course material purchased for use in a course of study conducted by an institution qualified as a non-profit educational institution are exempt.

FY 2010	FY 2011	FY 2012
\$3.8 million	\$4.1 million	\$4.3 million

#### 44. Tombstones and Other Grave Markers

Kentucky Revised Statute 139.480(13), effective 1976

Tombstones and other grave markers are exempt.

FY 2010	FY 2011	FY 2012
\$7.4 million	\$7.4 million	\$7.5 million

## 45. Tourism Attraction Project Credit/Refund

Kentucky Revised Statute 139.536, effective 1996 – Kentucky Revised Statute 154, effective 1998,

A credit is allowed against the sales tax generated by or arising from a tourism attraction project. The amount of the credit is calculated and refunded on an annual basis.

FY 2010	FY 2011	FY 2012
\$6.1 million	\$6.5 million	\$7.0 million

### 46. Vessels and Maritime Supplies

Kentucky Revised Statute 139.483, effective 1966

Ships and vessels, including their repair and construction, supplies and fuel used i

FY 2010	FY 2011	FY 2012
\$5.3 million	\$5.3 million	\$5.3 million

## 47. Water Withdrawal Fees Paid to Kentucky River Authority

Kentucky Revised Statute 139.470 (12), effective July 1, 2005

Water withdrawal fees imposed by the Kentucky River Authority are exempt from sales and use tax.

FY 2010	FY 2011	FY 2012
\$162,000	\$166,000	\$170,000

## **Sales Tax Exemptions for Farmers**

**Table 17. Subtotal for Farming Tax Expenditures** 

F	Y 2010	FY 2011	FY 2012
\$2	68.6 million	\$278.2 million	\$288.5 million

The following tax expenditures pertain to the farming industry.

### 48. Aquaculture

Kentucky Revised Statute 139.480, effective 1998

Aquatic organisms sold directly to or raised by a person regularly engaged in the business of producing products of aquaculture for sale and items necessary for the production of aquatic organisms are exempt.

FY 2010	FY 2011	FY 2012
\$179,000	\$185,000	\$192,000

## 49. Equine Water

Kentucky Revised Statute 139.470(14), effective 1998

Water used in the equine-raising business is exempt.

FY 2010	FY 2011	FY 2012
\$1.3 million	\$1.3 million	\$1.3 million

#### 50. Farm Chemicals

Kentucky Revised Statute 139.480(8),(24) and (26), effective 1992, revised 1994, 1996

Insecticides, fungicides, herbicides, rodenticides, and other farm chemicals used in the production of crops as a business, or in the raising and feeding of ratite birds, llamas and alpacas, or livestock and poultry, the products of which ordinarily constitute food for human consumption are exempt.

FY 2010	FY 2011	FY 2012
\$6.4 million	\$6.5 million	\$6.6 million

# 51. Farm Machinery, Attachments and Replacements, On-Farm Grain Storage Facilities, and On-Farm Facilities for Raising Chickens, Livestock, Ratite Birds, Llamas and Alpacas, and Buffalo

Kentucky Revised Statute 139.480(11), effective 1968

Farm machinery and repair and replacement parts for the operation of farm machinery are exempt.

Kentucky Revised Statute 139.480(14), effective 1978

On-farm facilities used exclusively for grain or soybean storing, drying, processing or handling, including all construction, renovation, or repair materials, parts, and equipment, are exempt.

Kentucky Revised Statute 139.480(15), (24), (26), and (29), effective 1990, 1994, and 1996

On-farm facilities used exclusively for raising chickens and livestock, ratite birds, and llamas and alpacas, the products of which ordinarily constitute food for human consumption, including equipment, machinery, attachments, repair and replacement parts, and any materials incorporated into the construction, renovation, or repair of the facility are exempt.

FY 2010	FY 2011	FY 2012
\$58.5 million	\$61.0 million	\$63.7 million

## **52.** Fuel Used for Farm Purposes

Kentucky Revised Statute 139.480(16), effective 1978, revised 1998

Gasoline, special fuels, and liquefied petroleum gas used to operate or propel stationary engines or tractors for agricultural purposes are exempt.

FY 2010	FY 2011	FY 2012
\$15.8 million	\$17.2 million	\$18.7 million

#### 53. Horses Less Than Two Years of Age

Kentucky Revised Statute 139.531(2)c, effective 1976

Sales of horses less than two years of age at the time of sale, provided the sale is made to a nonresident of Kentucky, and the horse is transported out of state, either immediately following the sale or immediately following training within the state are exempt.

FY 2010	FY 2011	FY 2012
\$21.4 million	\$21.8 million	\$22.2 million

## 54. Horses Purchased for Breeding

Kentucky Revised Statute 139.531(2)(a), effective 1976

The sales and use tax does not apply to horses, interests in horses, or shares in horses, provided the purchase or use is made for breeding purposes only.

FY 2010	FY 2011	FY 2012
\$12.8 million	\$13.0 million	\$13.3 million

# 55. Livestock, Poultry, Ratite Birds, Embryos and Semen, Alpacas, Llamas, Buffalo, Farm Work Stock and Feed, Seeds and Fertilizers

Kentucky Revised Statute 139.480(4),(5), (6),(7),(9), (24), (25), (26), and (29) effective 1960, 1994,1996

Livestock that ordinarily constitutes food for human consumption, provided the sales are made for breeding or dairy purposes and by or to a person regularly engaged in the business of farming; poultry for use in breeding or egg production; ratite birds and eggs to be used in an agricultural pursuit for the breeding and production of ratite birds, feathers, hides, breeding stock, eggs, meat, and ratite by-products; embryos and semen used in the reproduction of livestock; llamas and alpacas used as beasts of burden or in the breeding and production of hides, breeding stock, fiber and wool products, meat, and llama and alpaca by-products; and farm work stock for use in farming operations are exempt from the tax. Seeds, feed, and fertilizer, the products of which ordinarily constitute food for human consumption or which are to be sold in the regular courses of business are exempt.

FY 2010	FY 2011	FY 2012
\$142.5 million	\$147.5 million	\$152.8 million

#### 56. Twine and Wire

Kentucky Revised Statute 139.480, effective 1998

Baling twine and baling wire used for the purpose of baling hay and straw are exempt.

FY 2010	FY 2011	FY 2012
Minimal	Minimal	Minimal

# 57. Water Used for Farm Purposes

Kentucky Revised Statute 139.480, effective 1998

Water sold to persons regularly engaged in the business of farming and used in the production of crops, milk for sale, or raising and feeding livestock, poultry, ratites, llamas, alpacas, buffalo or aquatic organisms is exempt.

FY 2010	FY 2011	FY 2012
\$9.7 million	\$9.7 million	\$9.7 million

## **Exclusion of Services**

Kentucky Revised Statute 139.100 and 139.160, effective 1960

**Table 18. Total for Excluded Services** 

FY 2010	FY 2011	FY 2012
\$1.7 billion	\$1.7 billion	\$1.7 billion

Services are excluded from the sales and use tax by the definition of "retail sale" or "sale at retail" as a sale of tangible personal property.

# (a) Personal services

FY2010	\$59.7 million
FY2011	\$61.4 million
FY2012	\$61.7 million

## (b) Business services

FY2010	\$240.7 million
FY2011	\$249.3 million
FY2012	\$260.0 million

# (c) Specialized Design Services

FY2010	\$7.3 million
FY2011	\$7.2 million
FY2012	\$7.4 million

# (d) Computer System Designs

FY2010	\$95.2 million
FY2011	\$94.5 million
FY2012	\$96.5 million

(e) Scientific Research and Development

FY2010	\$8.5 million
FY2011	\$8.4 million
FY2012	\$8.6 million

(f) Advertising

FY2010	\$36.9 million
FY2011	\$36.6 million
FY2012	\$37.4 million

(g) Other Professional Services

FY2010	\$109.2 million
FY2011	\$108.4 million
FY2012	\$110.8 million

(h) Health services

FY2010	\$573.9 million
FY2011	\$583.9 million
FY2012	\$590.8 million

(i) Legal services

FY2010	\$109.6 million
FY2011	\$108.7 million
FY2012	\$111.1 million

(j) Educational services

FY2010	\$24.8 million
FY2011	\$25.2 million
FY2012	\$25.5 million

(k)	Social services (includes individual, family, community food, housing, eme gency, vocational rehabilitation and child day care services)	
	FY2010 \$75.9 million	
	FY2011 \$75.6 million	
	FY2012 \$75.8 million	
(1)	Engineering, accounting, research, management	
	FY2010\$184.6 million	
	FY2011\$183.2 million	
	FY2012\$187.2 million	
(m)	Automotive and miscellaneous repair services	
	FY2010 \$120.0 million	
	FY2011 \$123.4 million	
	FY2012 \$124.1 million	
(n)	Amusement and recreational services	
	(Some recreational services such as commercial sports and museum ser-	
	vices events are not included in this estimate.)	
	FY2010 \$31.8 million	
	FY2011 \$31.9 million	
	FY2012 \$32.0 million	
(0)	Other Services (includes remediation, other waste management, religious grantmaking, civic, and professional services	

## **Background**

The term "special fuels" is defined to include all combustible gases and liquids capable of being used in motor vehicles, except gasoline, as defined in KRS 138.210, and liquefied petroleum gas, as defined in KRS 234.100. A tax on special fuels was first enacted in 1952. When the base was changed for gasoline in 1980 to the average wholesale price, the special fuels tax base was changed accordingly. This change provided that the special fuels rate would be a function of the wholesale price of gasoline, and as the price of gasoline rose, the rate on special fuels would rise proportionately. The "supplemental highway user tax" became effective July 1, 1986.

In 1988, the General Assembly made a major change in the special fuels law. The law now requires that the tax be levied on the dealer at the point of receipt of the fuels (as is the case for gasoline) instead of the point of sale by the dealer. Generally, special fuels used for off-highway purposes are subject to a refund of the tax, provided proper applications are filed and other procedures are followed.

The tax is imposed for the privilege of using the highways of the Commonwealth, therefore the receipts are deposited in the Road Fund. For FY09, the special fuels tax collections were \$139.8 million, which was 11.7 percent of total Road Fund tax receipts.

# Current Tax Structure

The current tax rate is a minimum of 16.1 cents per gallon. As the average wholesale price of gasoline increases above \$1.786 per gallon, the special fuels tax increases accordingly. The current rate for the supplemental highway tax is 2 cents per gallon thereby increasing the total minimum rate on special fuels to 18.1 cents per gallon.

#### Tax Base

The minimum combined tax rate of 18.1 cents per gallon of special fuels applies. The tax becomes a liability of the dealer when the special fuel is received or enters the dealer's storage facility. The dealer is allowed a deduction of 2.25 percent to cover evaporation, shrinkage, unaccountable losses, collection costs, bad debts, and handling and reporting the tax.

**Taxable Unit** The unit for levying the special fuels tax is a "per gallon" basis.

Tax Due

Returns and payments of the tax are due monthly. The tax must be remitted to the Department of Revenue on or before the twentyfifth day of the month.

**Table 19. Total Special Fuels Tax Expenditures** 

FY 2010	FY 2011	FY 2012
\$71.9 million	\$75.3 million	\$77.6 million

## **Tax Expenditures**

## 1. Agricultural Use

Kentucky Revised Statute 138.358(2), effective 1988

A credit is allowed for special fuels used for non-highway agricultural purposes.

FY 2010	FY 2011	FY 2012
\$6.1 million	\$6.3 million	\$6.5 million

# 2. Bus, Taxicab and Certain Senior Citizen's Programs Refunds

Kentucky Revised Statute 138.446, effective 1978

Seven-ninths of the tax paid is refunded if the special fuels are used in regularly scheduled operations of city and suburban buses, taxicabs, senior citizen transportation and non-profit buses.

FY 2010	FY 2011	FY 2012
\$650,000	\$670,000	\$690,000

## 3. Dealer's Monthly Reporting Allowance

Kentucky revised Statute 138.270(1)(b), effective 1958

An allowance of 2.25 percent of the net tax due is allowed a dealer on a timely filed and paid monthly return. This allowance is given to offset the costs of evaporation, shrinkage, unaccountable losses, collection costs, bad debts and handling and reporting the tax.

FY 2010	FY 2011	FY 2012
\$4.3 million	\$4.4 million	\$4.5 million

## 4. Non-Highway Use

Kentucky Revised Statute 138.344(1), effective 1988, revised 2000

Special fuels used exclusively for non-highway use by qualified purchasers are exempt sales.

FY 2010	FY 2011	FY 2012
\$37.2 million	\$38.4 million	\$39.6 million

# 5. Railroad Companies

Kentucky Revised Statute 138.240(2)(f), effective 1988

Railroad companies principally engaged in the business of transporting property for others as a common carrier or in the conveyance of persons are exempt.

FY 2010	FY 2011	FY 2012
\$21.8 million	\$23.6 million	\$24.4 million

# 6. Religious, Charitable or Educational Use

Kentucky Revised Statute 138.358(3), effective 1988

An exemption is allowed for sales to qualifying non-profit religious, charitable or educational organizations for non-highway use.

FY 2010	FY 2011	FY 2012
\$260,000	\$270,000	\$280,000

## 7. Residential Heating

Kentucky Revised Statute 138.358(1), effective 1988

An exemption is allowed for special fuels used exclusively for heating personal residences.

FY 2010	FY 2011	FY 2012
\$1.2 million	\$1.3 million	\$1.3 million

#### 8. State and Local Government Use

Kentucky Revised Statute 138.358(3), effective 1988

An exemption is allowed for sales to qualifying state and local government agencies for non-highway use.

FY 2010	FY 2011	FY 2012
\$317,000	\$320,000	\$325,000

#### 9. Watercraft

Kentucky Revised Statute 138.455, effective 1960

One hundred percent of the tax paid on special fuels to operate or propel watercraft is refunded to qualified boat dock operators.

FY 2010	FY 2011	FY 2012
\$43,000	\$43,000	\$43,000

#### **Background**

Rentucky was the twentieth state to enact a tax on cigarettes, which became effective in 1936. The original cigarette excise tax rate was one cent per ten cents of the sales price. Over time, the "two-cents-per-package" tax gradually became a three-cent levy as more and more retailers began to charge above twenty cents per pack of cigarettes.

On July 1, 1960, a proportionate rate of two and one-half cents on each twenty cigarettes sold within the Commonwealth was assessed.

The 1970 General Assembly created the Tobacco Research Trust Fund. The legislation increased the cigarette excise tax by one-half cent per pack, to three cents per pack. The revenue generated by this tax increase was earmarked for the Tobacco Research Trust Fund.

In 1982, the General Assembly provided for a cigarette enforcement fee, in an amount calculated annually by Revenue, to recover applicable costs of enforcing the fair trade law and administering the cigarette tax law. The present rate is one-tenth of one cent per package of twenty cigarettes.

In 1994, the General Assembly enacted the Teen Tobacco Education Fund and provided that one-twentieth of one cent (\$0.0005) of the three-cent-per-pack revenue be used to offset the cost of the education efforts.

In 2000, the General Assembly enacted the Teen Tobacco Enforcement Fund and provided that one-twentieth of one cent of the three-cent-per-pack revenue be deposited in a trust and agency account to offset the costs of enforcement.

In 2005, the General Assembly enacted a cigarette surtax of a proportionate rate of twenty-six cents on each twenty cigarettes. An additional one-cent was enacted and dedicated to the Cancer Research Matching Fund. The two additional surtaxes brought Kentucky's total tax on a pack of twenty cigarettes to thirty cents.

Additionally, a 7.5 percent gross receipts tax was imposed on other tobacco products and a tax on snuff was imposed at 9.5 cents per unit.

In 2006, the General Assembly clarified the taxation of other tobacco products by making a distinction between moist snuff and dry snuff. Dry snuff was taxed at 7.5 percent as an other tobacco product (OTP). Moist snuff is taxed as snuff. Additionally, a new wholesale cigarette paper excise tax was created. The tax is twenty-five cents per package of 32 sheets of paper.

# Current Tax Rate

In 2009, HB 144 added an additional 30 cents for the cigarette surtax and doubled the rates on both other tobacco products and snuff.

Starting on April 1, 2009, the tax rate, including both the cigarette excise tax and the cigarette surtax, is sixty (60) cents per package of twenty cigarettes. The other tobacco products tax is 15.0 percent of gross receipts. The tax on snuff is 19cents per unit.

For FY09, tobacco tax collections deposited to the General Fund were \$214.6 million and represented 2.5 percent of total General Fund tax revenues.

#### Tax Base

Both the cigarette excise tax and the cigarette surtax are paid through the purchase of stamps or meter units from the Department of Revenue. These stamps must be placed on each package of cigarettes as evidence that the tax has been paid. For affixing the tax evidence, the wholesaler is generally allowed the equivalent of a 9.09 percent discount against only the cigarette excise tax when the evidence is purchased.

The tax base for other tobacco products is the wholesale sales price. The tax base for moist snuff is an excise unit: a tin of snuff not to exceed 1.5 ounces.

#### Tax Due

The wholesaler pays the tax at the time the tax stamps or meter units are purchased from the Department of Revenue. A monthly report is required by the twentieth of each month reflecting purchases and trafficking of cigarettes for the preceding month. A monthly report of other tobacco products and snuff is also due by the twentieth day of the succeeding month within which the transaction occurred.

Table 20. Total Tobacco Tax Expenditures

FY 2010	FY 2011	FY 2012
\$1.3 million	\$1.3 million	\$1.3 million

## Tax Expenditures

## 1. Compensation Allowed Wholesaler

Kentucky Revised Statue 138.146, effective 1982

For affixing the tax evidence to each package of cigarettes, the cigarette wholesaler is allowed an amount of tax evidence equal to thirty cents for each three dollars of tax evidence purchased. This converts to a 9.09 percent discount on the purchase of tax evidence on the cigarette excise tax. The compensation afforded to cigarette stampers is limited to the excise tax and does not apply to the cigarette surtaxes.

FY 2010	FY 2011	FY 2012
\$1.3 million	\$1.3 million	\$1.3 million

#### **EARMARKED FUNDS**

Earmarked funds are reserved to be spent only on a particular program. The taxpayer is still liable for the tax, and the state is still collecting these revenues. The fact that the revenues are earmarked for special purposes does not qualify them as tax expenditures.

Earmarked funds are included for informational purposes in this report because they do have an impact on the amount of usable funds collected by the General Fund and the Road Fund.

Table 21. Total Earmarked Funds

FY FY 2010	FY 2011	FY 2012
\$51.0 million	\$56.6 million	\$64.2 million

#### **Earmarked Funds**

# 1. County Clerk Share for Collection of Sales Tax on Nonresident Sales

Kentucky Revised Statute 139.778, effective January 1, 2007

In return for collecting sales and use taxes due on tangible personal property purchased out of state at the time of registration or titling, county clerks may retain three percent of the tax collected.

FY 2010	FY 2011	FY 2012
\$160,000	\$160,000	\$160,000

# 2. Equine Breeder Development Funds - Sales Tax

Kentucky Revised Statute 230.800, 230.802 and 230.804, effective June 1, 2005

Sales tax receipts from stud fees for breeding of horses in this state are earmarked for use in creating breeder incentives. The sales tax is deposited into special funds for future disbursement by the Kentucky Horse Racing Authority.

Eighty percent of the receipts are dedicated to the "Kentucky Thoroughbred Breeders Incentive Fund"; thirteen percent to the "Kentucky Standardbred Breeders Incentive Fund"; and 7 percent to the "Kentucky Horse Breeders Incentive Fund."

Kentucky Thoroughbred Breeders Incentive Fund

FY 2010	FY 2011	FY 2012
\$15.6 million	\$16.0 million	\$16.5 million

Kentucky Standardbred Breeders Incentive Fund

FY 2010	FY 2011	FY 2012
\$2.5 million	\$2.6 million	\$2.7 million

Kentucky Horse Breeders Incentive Fund

FY 2010	FY 2011	FY 2012
\$1.4 million	\$1.5 million	\$1.6 million

# 3. Equine Drug Research - Pari-Mutuel Tax

Kentucky Revised Statute 138.510(l)(c)(5) effective 1982

An amount equal to 0.1 percent of the total amount wagered in Kentucky is deducted from the pari-mutuel tax to be used in financing drug research and testing.

FY 2010	FY 2011	FY 2012
\$350,000	\$380,000	\$385,000

# 4. Equine Industry Program Trust and Revolving Fund - Pari-Mutuel Tax

Kentucky Revised Statute 138.510(1)(c)(3), effective 1990

One-fifth of one percent (0.2%) of the total amount wagered on live racing in Kentucky and .05 percent of the total amount wagered on intertrack wagering are deducted from the pari-mutuel tax and deposited in this fund. The fund is used for the equine industry program at the University of Louisville.

FY 2010	FY 2011	FY 2012
\$400,000	\$425,000	\$430,000

## 5. Higher Education Equine Trust and Revolving Fund - Pari-Mutuel Tax

Kentucky Revised Statute 138.510(1)(c)(4), effective 1992

One-tenth of one percent (0.1%) of the total amount wagered in Kentucky is deducted from the pari-mutuel tax to be deposited in this fund. The fund is used for construction, expansion or renovation of facilities or the purchase of equipment for equine programs at state universities.

FY 2010	FY 2011	FY 2012
\$340,000	\$360,000	\$365,000

## 6. Kentucky Aviation Economic Development Fund - Sales Tax

Kentucky Revised Statute 183.525, effective July 1, 2000

All sales and use tax collected on the sale of aircraft fuel is deposited in this fund.

FY 2010	FY 2011	FY 2012
\$5.6 million	\$5.7 million	\$5.8 million

# 7. Kentucky Transportation Center - Motor Fuels Tax

Kentucky Revised Statute 177.320(4), effective 1986

The Kentucky Transportation Center receives 0.1 percent of all revenues arising from the imposition of taxes on gasoline, special fuels and liquefied petroleum gas. The receipts are limited to \$190,000 in any fiscal year.

FY 2010	FY 2011	FY 2012
\$190,000	\$190,000	\$180,000

#### 8. Standardbred Development Fund - Pari-Mutuel Tax

Kentucky Revised Statute 138.510(l)(c)(2) effective 1990

One percent of all pari-mutuel wagering at harness host tracks under the jurisdiction of the Kentucky Horse Racing Authority, and 2 percent of wagering at receiving tracks in intertrack wagering as well as telephone account wagering, are deducted from the tax and deposited in this fund.

FY 2010	FY 2011	FY 2012
\$260,000	\$275,000	\$280,000

## 9. Tax Increment Financing - Various Taxes

Kentucky Revised Statute 65.490, effective July 14, 2000 and Kentucky Revised Statute 65.680-65.699, effective June 21, 2001 Kentucky Revised Statute 154-030.010, effective June 26, 2009

Since 2001, tax increment financing (TIF) project grant agreements have been approved for projects eligible under the various TIF statutes. KRS 64.490 was the initial Pilot language for TIF projects involving state participation in cities of the first class. KRS 65.680-65.699 amended the Pilot language to create a variety of new TIF options, with state participation scaled to the site and impact of the project. New TIF applicants are required to apply under KRS 154.030-010 et. al. Currently there are eleven (11) TIF projects approved to recover tax increments.

FY 2010	FY 2011	FY 2012
\$11.4 million	\$16.0 million	\$22.7 million

# 10. Thoroughbred Development Fund - Pari-Mutuel Tax

Kentucky Revised Statute 138.510(l((c)(l), effective 1990

Three-quarters of one percent (0.75%) of all pari-mutuel wagering at thoroughbred horse tracks under the jurisdiction of the Kentucky Horse Racing Authority, and 2 percent of wagering at receiving tracks in intertrack wagering as well as telephone account wagering, is deducted from the pari-mutuel tax and deposited in this fund.

FY 2010	FY 2011	FY 2012
\$5.9 million	\$6.3 million	\$6.4 million

## 11. Tobacco Cancer Penny

Kentucky Revised Statute 138.140(3), effective June 2005

Effective June 1, 2005, an additional one-cent surtax is paid on top of the three-cent excise tax and the 56-cent cigarette surtax. This one-cent surtax is directly deposited into a cancer research institution matching fund that was created in KRS 164.043 during the 2005 Regular Session of the General Assembly. For packages other than 20 packs of cigarettes, the one-cent surtax is pro-rated.

FY 2010	FY 2011	FY 2012
\$4.5 million	\$4.4 million	\$4.4 million

## 12. Tobacco Enforcement Program - Cigarette Tax

Kentucky Revised Statute 438.335 and 438.337, effective 1996

One-twentieth of one cent of the three-cent per pack state excise tax on cigarettes is earmarked for the Department of Agriculture to enforce the laws aimed at the prevention of sales of tobacco products to minors.

FY 2010	FY 2011	FY 2012
\$225,000	\$222,000	\$220,000

# 13. Tobacco Research Trust Fund - Cigarette Tax

Kentucky Revised Statute 248.540, effective 1970

One-sixth of the excise tax collected is earmarked for the Tobacco Research Trust Fund. This calculation does not apply to the 57-cent surtax on cigarettes.

FY 2010	FY 2011	FY 2012
\$2.3 million	\$2.2 million	\$2.2 million