#### Overview of FY 05 Year End Closeout Preview of 06-08 Biennium Overview of 06-08 Biennial Budget Instructions

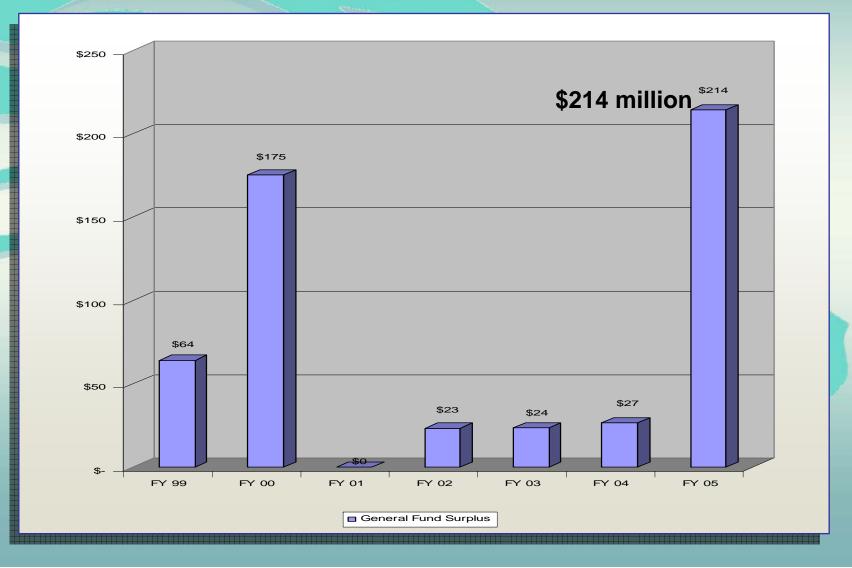
Presented by Office of State Budget Director September 19, 2005 www.osbd.ky.gov

# THE BIG PICTURE The view from 50,000 feet

-Overview of FY 05 Year End Closeout

#### -Preview of FY 06-08 Biennium

#### FY05 General Fund Surplus was up sharply



#### **General Fund Surplus on June 30, 2005**

General Fund Revenues in excess of enacted	<b>\$ Millions</b> \$195
Tobacco Settlement – Phase I payments in excess of enacted	\$3
Fund Transfers less than enacted (due to injunction on KAPT \$13.7m)	(\$5)
Necessary Government Expenses-unbudgeted expenditures	(\$14)
Judgments payments-unbudgeted expenditures	(\$3)
Off-budget expenditures (Abandoned Property Fund/KAPT)	(\$17)
Unbudgeted Lapses (excl. budgeted lapse of \$15)	\$52
Lapse of Continued Appropriation	\$2
General Fund Surplus	\$214

#### FY05 GF increased \$195M over projections

Why GF revenue increased faster than expected?

- Stronger uptick in Kentucky economy than predicted
- Consistent with other states, national trends

#### **Governor contributes \$90M to trust fund**

Target at 1.5% of FY 06 revenues	\$ 119,015,085
BRTF ending balance for FY 05	\$ 28,764,829
Maximum Deposit from surplus	\$ 90,250,256

- \$124 million available for other options (teacher salaries, restore P-16 base, Medicaid, necessary government expenses)
- Governor is currently studying options and evaluating the needs of the Medicaid program

#### **FY06** Good News: Revenue (pre-Katrina)

Already budgeted:

 ✓ JOBS for Kentucky was revenue neutral over five year period (FY04-08), but included cash flow "bump" (\$110M) in FY06 (already budgeted)
Not budgeted:

 Beginning balance is higher than anticipated due to lapse and stronger revenue in FY05

✓ CFG forecast for FY06 is \$325.8 more than the enacted budget

# **FY06 Bad News: Expenditure Pressures**

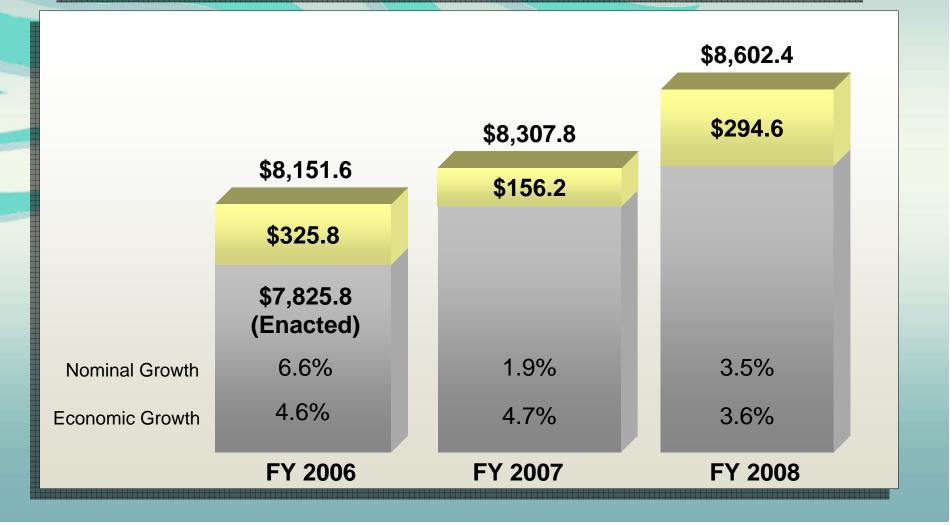
## Medicaid is way out of balance

#### The Road Ahead: FY07-08 Budget

Budget challenges have shifted from lack of revenue to unsustainable expenditures

- Revenues are coming in nicely
- The big four (Medicaid, health insurance, pensions and Corrections) are competing with everything else in the budget

#### August 2005 CFG Revenue Outlook for General Fund FY06-08



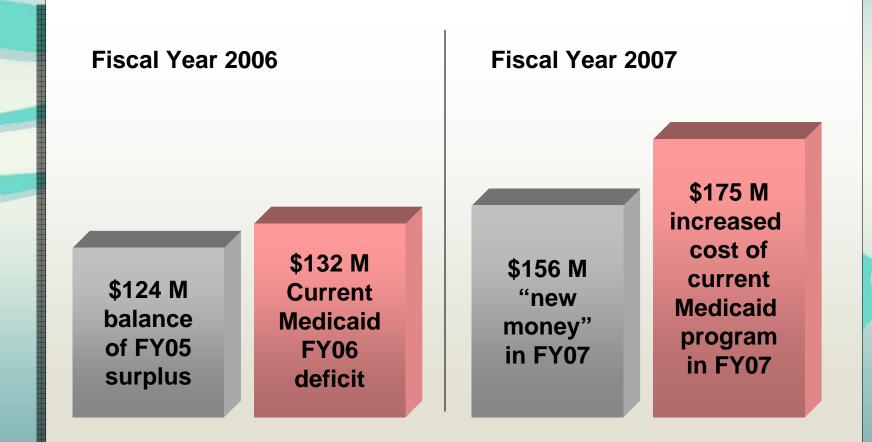
#### **Structural imbalance-Expenditures**

- Unsustainable rates of increase in cost of Medicaid (as much as \$300+ M increase in GF in FY 07 over FY 06 enacted)
- Double digit increases in state health insurance (12-18% or \$73 M to \$110 M)
- Shift of debt service from half year to full year (+ \$36M)
- No appropriations for necessary government expenses (NGE averages \$15-20 M/year)

#### **Structural imbalance-Resources**

- FY 07 revenue growth slides down after Jobs for Kentucky FY 06 "bump" (1.9% growth in FY 07)
- Big cash carryforward into FY 06 may not be available in FY 07 (\$468 M from FY 05 to FY 06, of which \$254 M was budgeted in HB 267)
- Heavy reliance on Restricted Fund cash transfers to the General Fund (\$184 M in FY 06)

#### Medicaid could absorb revenue gains



# **"Down in the Weeds" Highlights of FY 06-08 Budget Instructions**

What is the same? What has changed?

# 2006-2008 Biennium Budget Instructions

#### WHAT IS THE SAME?

- Personnel "snapshot" will be August 1, 2005
- Due date for budget requests to GOPM and LRC is November 1, 2005
- Baseline budget is FY 06 enacted as revised (by appropriation unit, by fund)
- Defined calculations request (cost elements as described on pages 61 & 62)
- All other requests are Additional Budget Requests

### WHAT HAS CHANGED?

- Legal citations for programs are required
- Further emphasis on detailed programmatic and performance measures in narratives, including statutory and regulatory authority, anticipated changes in organizational structure and contract practices
- Inclusion of FFTL and Interim in "other" personnel category

### WHAT HAS CHANGED, cont.

- More detailed instructions for completing E (Restricted Funds) and G (Federal Funds) forms
- "Mandated Service/Activity" deleted from additional budget request (ABR) as it created confusion and is already incorporated into the rationale (B-4) for the ABR
- Appendix I (Management Data) modified and consolidated amount of information requested

### WHAT HAS CHANGED, cont.

- Appendix J (Schedule of Planned Contract Activity) – modified and consolidated amount of info requested
- Discrete Activity/Appendix K No longer required. GOPM and LRC Budget Review may request additional level of detail outside the instructions, if needed

### WHAT HAS CHANGED, cont.

 Baseline Capital Outlay Expenses Record – this required agencies to detail equipment costing between \$50,000 and \$100,000 and computer systems costing between \$50,000 and \$400,000. Due to baseline being straight-lined, form was virtually unused. Replacement schedule still required. Additional information may be requested by GOPM and LRC, as needed

## What is still to come?

- FY 06 State Group Health Insurance Fund Allocations by mid-week
- Defined calculations personnel runs for FY 07 & FY 08
- Worker's Compensation allocations by agency

## **Budget Timeline**

- October 15 CFG Estimates FY 06 08
- November 1 Agency Budget Requests Due
- January 3, 2006 General Assembly Convenes
- January 17, 2006 Executive Budget Recommendation
- April 11, 2006 General Assembly Adjourns Sine Die

## Tips for "new" budgeteers from "old" budgeteers

- When requesting appropriation increases, allotment revisions, cap increases, and other requests requiring GOPM approval
  - Indicate the purpose of the request in the first sentence
  - Provide Support for Your Request: Answer the questions who, what, when, where, why, how/how much and why funds are available?